

In the Matter of:)
 Informational Proceeding and) Docket No.
 Preparation of the 2004 Integrated) 03-IEP-01
 Energy Policy Report (IEPR) Update) Aging Power
) Plant Study

SACRAMENTO, CALIFORNIA

10:04 A.M.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

COMMITTEE MEMBERS AND ADVISORS PRESENT

John L. Geesman, Presiding Member

James D. Boyd, Associate Member

Chris Tooker, Advisor

Mike Smith, Advisor

STAFF PRESENT

Matt Trask

Eileen Allen

Sandra Fromm

Dave Vidaver

Mark Hesters

Matt Layton

David Abelson

Dale Edwards

ALSO PRESENT

Gregory Blue
West Coast Power
Dynegy/NRG Energy

Tim E. Hemig
NRG Energy, Inc.
West Coast Power

Jack Pigott
Calpine

Steven C. McClary
MRW & Associates

Audra Hartmann
Duke Energy North America

ALSO PRESENT

Scott Peterson
San Diego Gas and Electric

Tom Miller
Pacific Gas and Electric Company

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P R O C E E D I N G S

10:04 a.m.

MR. TRASK: First I want to apologize for today, for our lack of coordination with the California Public Utilities Commission. They are having a rather important workshop this morning that a couple of the generators that wanted to attend this meeting had to choose between the two, and chose the CPUC.

We also understand that the ISO is having meetings this morning with FERC. And just heard that there's also a golf tournament by the California Power Association, so I'm sure that's draining away quite a few people, as well.

So, we have several options and I'd like to explore these with the Committee and with the audience. We can continue this meeting or we can renote this meeting and have it in about two weeks. We can have a preliminary meeting now and follow it up in two weeks.

And then the other option, for instance, Reliant Energy very much wanted to be here today and they offered to do individual meetings with staff and with the Commissioners, if that was desirable.

1 So, with that --

2 PRESIDING MEMBER GEESMAN: Well, I guess
3 let me try to describe the Committee's interest,
4 both in this workshop and in the workshop process
5 overall.

6 We want to make certain that the
7 methodology that the staff utilizes, and also key
8 assumptions that are used in the study that we're
9 performing are vetted at each significant step
10 along the way.

11 Our overall ambition is to try and bring
12 some factual understanding to this subject matter.
13 And to the extent that we can, take it into the
14 empirical realm and out of the rhetorical realm.

15 So I have a real interest in making
16 certain that the various different stakeholders do
17 have a full opportunity to review the staff's
18 materials, listen to staff's presentation, respond
19 to it, and presenting any materials you think
20 should be brought to the Committee's attention.

21 I guess my inclination would be to see
22 if there are any here today that are prepared to
23 do that. I'm not wild about the Reliant
24 suggestion, although I certainly appreciate their
25 motivation for doing so.

1 I'd prefer that we do this in a workshop
2 setting where everybody has an opportunity to
3 listen and where we do have a transcript
4 developed. I think that would probably serve our
5 purposes better than one-on-one meetings.

6 MR. TRASK: Sounds good. Maybe I'll
7 open it up to comments from the floor about
8 interest to go ahead today, and have staff do
9 their presentations. And then I know, for
10 instance, Greg Blue with Dynegy would like to do a
11 presentation related to one of our panel
12 discussions.

13 So, what's the thoughts from the
14 audience of either postponing today or going ahead
15 today, and then have another followup continuance
16 meeting in about two weeks? Any thoughts?

17 Greg.

18 MR. BLUE: I propose that since all of
19 us made the effort to get here that we go ahead
20 and present what we have today and then if we do
21 have a meeting, another meeting. A lot can happen
22 in two weeks, and as you'll hear from me in a
23 minute, time is of the essence.

24 MR. TRASK: Very good, very good. Okay.
25 Well, with that, the first thing on the agenda is

1 the opening remarks by Commissioner Geesman and
2 Commissioner Boyd.

3 PRESIDING MEMBER GEESMAN: Well, I just
4 made mine. Commissioner Boyd, do you have any?

5 COMMISSIONER BOYD: Very little, and in
6 deference to those who did make the sacrifice in
7 coming here, I'll yield on time. Other than to
8 say that this is an ever-increasingly more
9 critical subject matter that we're dealing with.
10 The interaction of gas and electricity and the
11 uncertainty with regard to the economy and
12 population growth and what-have-you have made this
13 a very pressing subject.

14 So, I'd say press on and let's hear what
15 we have today. And continue with others in the
16 future.

17 PRESIDING MEMBER GEESMAN: Okay, Sandra.

18 MS. FROMM: Good morning; I'm Sandra
19 Fromm, the Assistant Project Manager for the 2004
20 Integrated Energy Policy Report Update. I'd like
21 to welcome you here today and thank you for your
22 participation in this workshop.

23 Today's workshop will be on aging power
24 plants. It is one of three elements in the update
25 which also includes components on transmission and

1 renewables.

2 We expect to have a draft aging power
3 plant study in July and workshops following that
4 in August. I encourage you to subscribe to the
5 IEPR's email list server which is found on the
6 Energy Commission's website on the IEPR website.
7 And it's at www.energy.ca.gov. You'll receive
8 electronic notifications of workshops through
9 that.

10 Any presentations made today by staff
11 and also presenters from the audience will also be
12 posted on the web. Paper copies of the staff's
13 presentations, the agenda and a sign-in sheet are
14 located at the table at the front entrance. Make
15 sure you sign up on there; and also, if you check
16 a box on that sign-in sheet, we can also sign you
17 up on the list server.

18 We would appreciate receiving all your
19 comments to today's workshop by Tuesday, May 25th.

20 With that I'd like to take care of a few
21 of what we call housekeeping items. When you come
22 up to the podium if you could state your name and
23 affiliation, if you have one. You can also
24 provide a business card to the court reporter.

25 When you're at the podium if you could

1 speak directly into the microphone that way the
2 court reporter can get an accurate record of what
3 is stated here today.

4 Restrooms and water fountains are
5 located outside the hearing room door to the left.
6 There's a snack shop that serves sandwiches and
7 coffee upstairs on the second floor. And lastly,
8 I'd ask for your courtesy to turn off your cell
9 phones or turn them onto the silent mode so that
10 they won't distract the speakers.

11 With that, I'd like to turn the workshop
12 over to Matt.

13 MR. TRASK: Thanks, Sandra. Can
14 everyone see the presentation okay?

15 I have several members of the staff with
16 me today and we'll be introducing them as they
17 come up and speak. I'm going to start off with a
18 sort of a synopsis of where we are and where we're
19 going.

20 We had a workshop, the first workshop
21 was March 24th. At that workshop we explained
22 that the three objectives of our aging power plant
23 study were to examine the role of the aging plants
24 in system reliability. That's both local and
25 region, systemwide.

1 To look at the environmental and natural
2 gas implications of both retirement of the aging
3 units and continued operation or continued
4 reliance on these units.

5 And to analyze a very wide range of
6 possible retirements and the implications of those
7 retirements.

8 As Sandra mentioned, this is part of the
9 2004 update to the Integrated Energy Policy
10 Report. We started with a proposed list of 66
11 units. We used a criteria of built before 1980,
12 natural gas fired, nonpeakers. And we laid out at
13 that time what we knew about the plants, their
14 capacity factors, their emission factors, total
15 emissions, plant technology, things like that.

16 All those are available in our
17 presentations that we gave on that day that are
18 still posted on the website that Sandra mentioned
19 a little bit earlier.

20 Since that last workshop we've been
21 busy. We've had about I think 14 or 15 meetings,
22 individual meetings with the California
23 Independent System Operator, the merchant plant
24 owners that own units that are on our study list,
25 the investor-owned utilities and some of the

1 municipal utilities that are also on the list.

2 We're gathering information and data
3 from a wide range of sources. The ISO is a very
4 crucial partner in this study, to obtain the data
5 information we need to assess the potential risk
6 of retirement and then analyze the effects of
7 those retirements.

8 We're also getting very good cooperation
9 from the plant owners, themselves, in providing
10 information. And we're looking at getting
11 information from these other sources and agencies
12 that we listed up here.

13 One of the things we did after gathering
14 this information and talking with people was we
15 narrowed our list of units as far as what we're
16 studying for reliability issues to 50 units.
17 We're still doing a full environmental analysis
18 and natural gas use analysis of the 66 original
19 units. But we felt, for a variety of reasons,
20 that we could limit it down to 50 units for our
21 reliability study.

22 PRESIDING MEMBER GEESMAN: What are some
23 of those reasons, Matt?

24 MR. TRASK: I'll be getting to them
25 here.

1 PRESIDING MEMBER GEESMAN: Okay.

2 MR. TRASK: One of those -- in fact, I
3 think I'll just -- okay. And Dave Vidaver will
4 mention it, as well.

5 One of those -- here's a map that just
6 shows the 24 plants, I believe it is, of the 66
7 units, 24 plants. You can see most of them are in
8 the Los Angeles area or southern California area.
9 A few in the Bay Area; and one up north in
10 Humboldt. Here's another representation.

11 When we started looking at this we
12 started looking first at the municipal units,
13 which are here, except for Hunter's Point is not a
14 municipal unit. And first we found published
15 resource plans, for instance, by Los Angeles
16 Department of Water and Power, what they intend to
17 do with their units at Scattergood and Haynes.
18 Very solid program there for repowering those
19 units. We don't feel that there will be any
20 retirements from those.

21 And we also talked to the municipal
22 utilities that own the other units, Olive and El
23 Centro. That would be City of Burbank and
24 Imperial Irrigation District. And also have good
25 confidence that those units will not be retired

1 anytime soon. There's a variety of reasons for
2 that, which I have up here. Most of them have
3 already been retrofit or the retired units have
4 already -- excuse me -- most have already been
5 retrofitted to upgrade to air quality standards.

6 Municipal utilities, of course, have
7 guaranteed cost recovery of their generation.
8 They are seeing opportunities to participate in
9 the spot market, as well. And we think, with all
10 those factors, for instance that any retirements
11 that have occurred are essentially always
12 accompanying with repowerings.

13 So with that we thought we could reduce
14 the list to 50 units for analysis of reliability.

15 PRESIDING MEMBER GEESMAN: Did the munis
16 mention to you the potential for participation in
17 the spot market? Or is that simply something that
18 you're attributing to them?

19 MR. TRASK: A little bit of both.

20 PRESIDING MEMBER GEESMAN: Okay.

21 MR. TRASK: It wasn't a strong factor
22 for any of the municipal utilities, they just
23 noted that that was an opportunity.

24 PRESIDING MEMBER GEESMAN: Okay.

25 MR. TRASK: It does seem to be, and this

1 kind of feeds into the next part of my
2 presentation, the summary of the comments we
3 received, both in our meetings and in writing. It
4 does seem to be a general theme that people think
5 that there will be opportunities for increased
6 generation at some of these plants. But that some
7 of them may not be able to hang on.

8 The first comment there, all the
9 generators that we talked to were unified in their
10 expression of the need for changes to the market
11 structures and the must-offer requirement. Some
12 of the other factors they say, and these were
13 confirmed by other sources, that aging plants do
14 require significant amount of maintenance to be
15 able to participate in the markets that they
16 participate in, which requires quite a bit of
17 money to spend on them.

18 The gist of the comments so far does
19 seem to be that retirements are highly possible.
20 But pretty much everybody's holding on, or it
21 seems to be somewhat holding on for the other guy
22 to retire. Of course, that would improve the
23 situation for those that remain.

24 The aging plants, again these are
25 comments from the generators, primarily, aging

1 plants do provide valuable service, especially to
2 the local reliability. Some services like
3 blackstart and so forth are supplied by these
4 aging units and are crucial.

5 The aging plants tend to operate in a
6 deep cycle mode. They come on early in the morning
7 at very low power levels. This is when they do
8 operate at all. And then ramp up during the day
9 to the peak levels, and then ramp back down in the
10 evenings. This is not the way they were designed.
11 They were designed as baseload plants. And this
12 deep cycling does create mechanical stress that
13 does cause increased maintenance needs for these
14 units.

15 DR. TOOKER: Is there an assertion here,
16 an assumption that if the market was changed, if
17 the structure of market was changed that the
18 operational profiles of those units would change?

19 MR. TRASK: There was certainly the
20 desire. I don't think anybody would expect that
21 to occur anytime soon. Just because, well, of
22 course, the nuclear units are baseloaded. And
23 then the newer combined cycle, of course, can,
24 with much better heat rates, can supply baseload
25 power considerably cheaper on a day-to-day cost

1 basis.

2 Although it was interesting that at
3 least one generator of these aging units said that
4 they could compete and would like to compete
5 directly with peakers for peaking capacity. And
6 that they felt that they could do it at a
7 considerably cheaper price than the peakers,
8 simple cycle peakers.

9 DR. TOOKER: Even with the maintenance
10 requirements and the fact that they're operating
11 in a mode they're not designed to?

12 MR. TRASK: Well, you're correct. There
13 was only one generator that said that, though;
14 others did comment that with the way they think
15 these units are operated that they're still not
16 quite competitive with new combined cycle plants.

17 One generator said it was very close and
18 will provide information to show that the combined
19 heat rate or the aggregate heat rate of an aging
20 boiler unit, considering the way they're operated
21 on the intermediate peaking or on the shoulders,
22 that they're just about a wash with a new combined
23 cycle plant on aggregate heat rate. We're looking
24 forward to getting that information and verifying
25 it.

1 Another uniform theme from all the
2 generators and pretty much everybody we've talked
3 with is that market uncertainty may cause
4 retirements, but it's also preventing new plant
5 construction. So the same economics that the
6 aging plant owners are looking at and considering
7 to retire are also the same exact factors that
8 developers are looking at whether to go forward
9 with new plant construction.

10 One of the desires mentioned by the ISO
11 was to have a noticing requirement for plant
12 retirements or moth-balling. Occasionally I guess
13 they've found out, after the fact, that plants
14 have been retired. So they've expressed a desire
15 for a minimum of 30 days and more than that, if
16 possible, of a notice before retirement.

17 And the last point I've already
18 mentioned, that the efficiency of aging plants are
19 closer to new plants when they're cycled heavily
20 through the day.

21 PRESIDING MEMBER GEESMAN: Isn't there a
22 federal plant closure statutory requirement that
23 involves, I think, significantly more than 30 days
24 of notice?

25 MR. TRASK: I believe you're correct.

1 That's a relatively new law, and perhaps some of
2 the generators can speak on it more
3 authoritatively than I. But I do believe you're
4 right, that there is a noticing requirement --

5 PRESIDING MEMBER GEESMAN: My hunch is
6 that may be able to give the ISO early
7 notification. But if anybody has more specific
8 information on that, I'd like knowing about it.

9 I have another question as well, and
10 that is is there a common understanding or
11 definition of the phrase local reliability? I'd
12 like to try and impose one over the course of
13 these workshops. And I don't have any particular
14 preference for how we define that term, but I'd
15 like to make certain that everyone is talking
16 about the same thing, and that it's something that
17 we can calibrate and hopefully quantify, because
18 it is one of the terms that, I think, gets thrown
19 around rather loosely.

20 MR. TRASK: We'll get into that a little
21 bit deeper later on, but, yeah, I think that would
22 be a valuable thing to come up with a definition
23 of that. Basically we're looking at two general
24 issues of related local reliability.

25 One is generation within the load

1 pocket. Whatever supplies that are supplying
2 power into a load pocket can become congested or
3 cut off during power emergencies or, you know,
4 fluctuating events on the grid --

5 PRESIDING MEMBER GEESMAN: And how are
6 you defining load pocket?

7 MR. TRASK: Good question. Basically it
8 would be -- well, we first defined it when we
9 looked at these unusual events, like the San Diego
10 fires last year or the cascading outage through
11 the whole west in 1996. And even stage one power
12 emergency on March 29th.

13 When you look at the way the system
14 responds to those kind of fluctuations, they often
15 are created physically separate islands where the
16 grids are no longer connected. But they're also,
17 in a sense, islanded powers due to congested
18 transmission lines where you just can't get power
19 from one region to the other because that line is
20 congested.

21 So we are generally referring to local
22 reliability problems when an individual unit or a
23 plant, itself, could, with the lack of that plant,
24 or if that plant wasn't there, there could be
25 problems with rolling blackouts, or even just

1 power quality.

2 And certainly in southern California,
3 for instance, there are five, at least five and
4 maybe six lines, that come in and out of the Los
5 Angeles area. We found that these aging plants
6 are used quite a bit to alleviate the congestion
7 on those lines.

8 And it's a very interesting phenomenon
9 in that with the combination of the congestions on
10 those lines that any one day you might be using
11 any one of five or six different units. So it's
12 been a challenge to try to assign the importance
13 of any aging unit to that process of relieving
14 congestion. But we're learning quite a bit about
15 that from the ISO.

16 PRESIDING MEMBER GEESMAN: So, if I
17 understand what you said correctly, a load pocket
18 is smaller than the ISO's zones?

19 MR. TRASK: I think that's a general --
20 load pockets are not well defined. It generally
21 is situated around those islanding events. But,
22 yeah, you're generally right.

23 PRESIDING MEMBER GEESMAN: But are there
24 a consistent number or location of islands? I'm
25 trying to look at this from a state government

1 policymaker standpoint. And the loose and
2 flexible terminology is a hindrance. So, even
3 though it may be simplistic, I'd really like to
4 try and nail this down, the terms used, to as much
5 specificity as possible.

6 MR. TRASK: Sure, --

7 PRESIDING MEMBER GEESMAN: And I'm
8 simply using you as a foil. I intend to expect
9 this of other presenters, both from the staff and
10 from any of the utilities or generators.

11 MR. TRASK: Well, I think one of the
12 valuable services we can provide is to come up
13 with consistent definitions for the terms that we
14 use both in the study and any other process
15 looking at the reliability issues of individual
16 units.

17 For instance, a little later we have
18 Mark Hesters here to talk about one of the big
19 studies that the ISO is undertaking. And in there
20 you'll see the -- essentially the load pockets or
21 the regional areas that the ISO is studying for
22 local reliability problems due to retirement of
23 aging units.

24 With that I'm going to turn it over to
25 Dave Vidaver of the electricity analysis office to

1 talk about the role of the plants in the system.

2 MR. VIDAVER: Good morning,
3 Commissioners, and the rest of you. I don't tend
4 to keep very still when I speak, so I may up-end
5 the microphone at a point.

6 I want to go back over a couple things
7 that Matt said. Initially we came up with a list
8 of 66 plants to look at. They're up on the
9 screen. You can see that many of them are located
10 in the Los Angeles area. There is a list of the
11 plants that we've looked at. We're not looking at
12 all of the units. We're looking at 66 units at 24
13 plants initially.

14 One thing we've done, as Matt mentioned,
15 we eliminated the municipal plants from a
16 discussion of reliability and the retirements of
17 aging plants for reasons that Matt went into, and
18 I'll go back over it quickly.

19 A very large share of these plants are
20 in Los Angeles. More of those in the Los Angeles
21 basin are at risk of retirement than even this
22 graph indicates, this map indicates. Humboldt,
23 the plants in the San Diego basin, three of the
24 four plants in the San Francisco Bay Area have RMR
25 contracts, and thus are at less risk of retirement

1 in the short run. We'll go into that.

2 The plant farthest to the southeast is
3 one of the units owned by IID and El Centro. It's
4 a muni unit. We don't think that's at risk for
5 retirement.

6 So we basically have plants in the L.A.
7 basin, Coolwater, Moss Landing, Morro Bay and
8 Contra Costa 6 in the Bay Area as the remaining
9 plants. So, a disproportionate share of the
10 plants at risk for retirement are located in Los
11 Angeles.

12 These are the muni plants that we
13 eliminated for reasons I'll shortly get into. We
14 think they're all going to stay online with the
15 exception of Hunter's Point, which everybody would
16 like to see retired as soon as possible. There's
17 some consensus regarding that.

18 These muni plants constitute about 2300
19 megawatts of capacity. The initial list of 66
20 units was about 17,100 megawatts. So, we're now
21 down to about 13,800 megawatts of units that we're
22 looking at.

23 Matt went over the reasons that we don't
24 believe the muni units are apt to retire. I want
25 to clarify one thing. Munis, as a rule, are

1 short. And in 2000/2001, to the extent that they
2 were dependent upon the spot market, they suffered
3 greatly.

4 Based on what we've observed from the
5 development of new projects by munis, it seems as
6 though there's a bit of risk aversion that remains
7 from that experience. We don't feel the munis
8 that are short are going to retire the facilities
9 that they do have. The retirements that have been
10 forced due to restrictions on air emissions,
11 particularly those in the South Coast, they have
12 already occurred. And many of the munis that have
13 had to retire plants have reduced the subsequent
14 increase in spot market exposure by building or
15 applying for new facilities.

16 There are a couple of munis that are
17 long. Their incentive, perhaps an incentive for
18 them to continue to maintain the plants that they
19 have is that if we go through 2000/2001 again it
20 could turn out to be really profitable. Not that
21 we think there's a real chance of that happening.

22 What you see now is a typical week in
23 each quarter of 2003 for the aggregate of 13,800
24 megawatts of capacity. We begin with Sunday
25 morning at which point only 1000 megawatts is

1 being generated. We go through Sunday afternoon
2 where in 2003, in quarter three, which is the one
3 line which stands out, the average generation
4 during the afternoon of -- during the peak hours
5 that were in the afternoon on Sunday, it was 4500
6 megawatts out of 13,800 megawatts of capacity.

7 And you can see that in an average week
8 in quarter three in 2003 these aging plants were
9 operating at about a 50 percent capacity factor in
10 aggregate. They were generating 6500 megawatts or
11 so throughout the week, and then declining again
12 on Saturday.

13 The three lower lines are representative
14 weeks for this set of generators for the remaining
15 quarters of the year. You can't really read too
16 much into whether quarter two is higher than
17 quarter one, or quarter four is higher. Much of
18 that depends on hydrology conditions.

19 If you look at a similar graph for 2002
20 the sort of rank ordering of the remaining three
21 quarters is changed somewhat. But, the graph,
22 itself, doesn't look substantially different.

23 While in a typical week in this summer
24 these plants are generating only at about a 50
25 percent capacity factor, some weeks are hotter

1 than others. And the blue line on this graph
2 reproduces that typical week during the summer for
3 these generators.

4 The red line shows what happened during
5 the week in which they generated most. I believe
6 this was the third week of July for 2003. And you
7 can see that on Monday of that week for at least
8 one hour we were looking at about 10,500 megawatts
9 out of this aggregate capacity.

10 The lesson to be learned from this is
11 that we do rely on these plants. The values in
12 2002 were actually a little higher for a number of
13 reasons. These two lines aren't entirely
14 representative of a typical year.

15 In the summer of 2003 it was, I think,
16 the fourth hottest summer in the last 54, on
17 average. Meaning that these plants were relied on
18 a little more than they might have been in 2003,
19 had we had normal weather temperature conditions.

20 The peak week, however, --

21 PRESIDING MEMBER GEESMAN: Now, Dave, --

22 MR. VIDAVER: Yes.

23 PRESIDING MEMBER GEESMAN: -- when you
24 said the fourth hottest summer in the last 55 on
25 average, then I'd be comparing that with the blue

1 line on that graph?

2 MR. VIDAVER: Yes, sir.

3 PRESIDING MEMBER GEESMAN: Okay.

4 MR. VIDAVER: Yeah, the blue line in a
5 normal summer actually would have been a little
6 lower at temperature conditions, and the summer
7 been average. The red line, however, would have
8 been quite a bit higher.

9 The hottest day in the summer in 2003
10 was, let's see if we can keep this straight -- the
11 coldest hottest day in the summer in the last 54
12 years.

13 PRESIDING MEMBER GEESMAN: Okay.

14 MR. VIDAVER: I'm quickly going to go
15 through four graphs which compare quarter one in
16 2003 with quarter one in 2002. Quarter two,
17 quarter three, et cetera.

18 Comparing the first quarter of 2003 with
19 that in 2002 generation from these facilities
20 dropped 37 percent. Basically in 2003 we didn't
21 rely on these units nearly as much as we did in
22 2002.

23 From the generators' perspective, they
24 didn't make as much money. Or, I guess more
25 accurately, they lost more money. In quarter two,

1 a 54 percent drop in generation. Quarter three, a
2 28 percent drop in generation. And finally, in
3 quarter four, a 30 percent drop in generation from
4 these units between 2002 and 2003. Very little of
5 this can be explained by hydrology. It seems as
6 though the large amount of capacity that came
7 online between the summer of 2002 -- after the
8 summer of 2002 explains the reduced reliance on
9 aging power plants during 2003. We got LaPaloma,
10 Elk Hills, Sunrise, a bunch of peakers, something
11 else.

12 Another observation that's important
13 here is that most of this decline was absorbed by
14 aging plants that do not have RMR contracts.
15 There was some decline in generation from RMR
16 facilities, but the decline for aging plants that
17 didn't have RMR contracts was on the order of 50
18 percent.

19 So, what will happen in 2004? I'm only
20 going to guess, but I've got some guesses. I
21 think we're going to increasingly rely on these
22 plants in the summer of 2004. There have been no
23 major additions since the summer of 2003 and we've
24 lost 1100 megawatts of capacity to mothball
25 status. I believe the ISO reports it down 100

1 megawatts of capacity year over year in the ISO-
2 control area.

3 There's been an exceptional amount of
4 new capacity built in the southwest in the last 18
5 months. And then much of it in the last 12.
6 However, much of that capacity is stranded due to
7 transmission constraints. We can't take advantage
8 of the power in California. There will be hours
9 in which we can do it, and then we'll probably
10 reduce dependence on aging plants from an energy
11 perspective. But from a capacity perspective the
12 interties are more or less full from the southwest
13 during the peak hours. And the additional
14 capacity built in the southwest is of very little
15 use to California during those hours.

16 There's been a reduction of the capacity
17 on the DC intertie from 3100 megawatts to 2000
18 megawatts which will reduce the amount of energy
19 that can be imported over the tie. During quarter
20 three that line will be shut down for Q4,
21 increasing our reliance on instate generation, and
22 therefore on aging power plants.

23 We've witnessed higher than expected
24 load growth beginning in fourth quarter of 2003
25 due to economic recovery. It's at the upper end

1 of the range of plausible growth that we
2 established last year in the IEPR. This is simply
3 going to increase the amount of energy that's
4 needed. Much of this is in southern California,
5 this load growth. That will increase demand for
6 energy from aging plants.

7 We've just learned from the Scripps
8 Oceanographic Institute that above-average
9 temperatures are expected this summer. And we've
10 known for awhile that we have below-average hydro
11 conditions in both California and the Northwest.
12 I would like to make one comment about the latter
13 point. This is an energy problem, not a capacity
14 problem. We don't see any reduction in available
15 capacity from the hydro systems in California or
16 the Northwest until September. In September we
17 think we're going to get about a 500 megawatt hit
18 in available capacity.

19 But the below average hydro conditions
20 don't create any capacity problems for June, July
21 and August. They do, however, reduce the amount
22 of energy that can be supplied by hydro
23 facilities, and therefore increase our reliance on
24 thermal plants --

25 PRESIDING MEMBER GEESMAN: When does the

1 DC line go down?

2 MR. VIDAVER: Mark? Yeah, it's --

3 COMMISSIONER BOYD: I've heard October.

4 MR. VIDAVER: It's going to go out
5 entirely in October. But I believe no later than
6 June 1st it'll be derated from 3100 to 2000
7 megawatts.

8 PRESIDING MEMBER GEESMAN: And I've
9 heard that, as well. Is there some transition
10 point, though, between that June derate and when
11 it's completely taken out in October?

12 MR. VIDAVER: Yes, there is a
13 transition.

14 PRESIDING MEMBER GEESMAN: We probably
15 ought to nail those numbers and dates down.

16 MR. TRASK: They've been working on the
17 line for quite awhile.

18 PRESIDING MEMBER GEESMAN: Right.

19 MR. TRASK: (inaudible) derating on and
20 off (inaudible).

21 DR. TOOKER: Dave, I have a question.
22 How much do you know about how hot the summer is
23 supposed to be compared to historical records, et
24 cetera?

25 MR. VIDAVER: First of all, they're

1 projections by climatologists, so they're subject
2 to substantial error. I believe that Scripps has
3 provided us with tersiles and probabilities of
4 average peak temperatures, or average temperatures
5 being located in those tersiles. To be honest,
6 you'll have to ask Tom Gorin. We have a
7 conference call with Scripps scheduled for
8 Thursday. We can provide you that information.

9 From a capacity -- from a peak load
10 perspective, I don't think there's a substantial
11 influence. It's just there will be more hot days.
12 I don't think -- I'm not entirely certain, but I
13 don't think it really affects the likelihood that
14 the peak is 44,000 rather than 43,000. It just
15 increases the number of times your peak loads are
16 liable to be over 40,000. This is something we
17 can talk about with Scripps on Thursday and get
18 back to you.

19 DR. TOOKER: Thank you.

20 MR. VIDAVER: Okay. So, what's liable
21 to happen in the short run, here defined as 2005
22 and 2006, we foresee a substantial number of plant
23 additions. About, over the two-year period, by
24 the summer of 2006 we show as much as about 4600
25 megawatts in new capacity coming on in California.

1 Some of that is very very firm. The
2 munis' share of it, SMUD, Cosumnes, Magnolia.
3 Some of it is a little bit shakier, Palomar, for
4 example. We should know within, I would say a few
5 days, but maybe a few weeks before Palomar will be
6 available in 2006. That's up to the PUC at this
7 point.

8 Metcalf and Pastoria are two Calpine
9 plants which we show as coming online by the
10 summer of 2005. I've talked to our compliance
11 office and they assure me that those dates can be
12 met. Even in the absence of those two facilities
13 coming online, we're still talking about 3100,
14 3200 megawatts coming online over the next two
15 years, which is enough to meet load growth, but no
16 more than that.

17 At the same time we're going to see
18 Mojave go out at the end of 2005. We're going to
19 finally retire Hunter's Point.

20 PRESIDING MEMBER GEESMAN: What's your
21 '05/06 assumption on Hunter's Point based on --

22 MR. VIDAVER: Optimism.

23 PRESIDING MEMBER GEESMAN: Optimism
24 about Jefferson-Martin --

25 MR. VINE: Jefferson-Martin will be

1 completed. And the other minor upgrades to the
2 transmission system will be sufficient to allow
3 the Hunter's Point to be taken offline and still
4 meet reliability criteria for San Francisco
5 proper.

6 There are few, if any, transmission
7 upgrades that are going to reduce reliance on
8 aging plants and load pockets. Please don't ask
9 me to define that. I can take a stab at it if you
10 like, but --

11 PRESIDING MEMBER GEESMAN: Stab.

12 MR. VIDAVER: A load pocket, I use it as
13 synonymous with a local reliability area, which is
14 the ISO defines as an area which has insufficient
15 generation within a set of transmission lines that
16 so as to allow both NERC-established reliability
17 criteria to be met related to contingencies. And
18 to mitigate market power.

19 Here we're talking about San Diego;
20 we're talking about San Francisco proper; we're
21 talking about the various sets of constraints in
22 the Bay Area, the Oakland constraint that the
23 Oakland GTs operate, et cetera; Humboldt. In
24 short, we don't see any upgrades over the next
25 year or two which will markedly reduce reliance on

1 those plants.

2 PRESIDING MEMBER GEESMAN: Other than
3 Jefferson-Martin?

4 MR. VIDAVER: Other than Jefferson-
5 Martin, yeah. And that will allow us to retire
6 Hunter's Point. I'm not sure of how it will
7 affect the way the ISO has to dispatch Potrero
8 under RMR. My gut feeling is it won't have much
9 of an impact, but I'm guessing.

10 PRESIDING MEMBER GEESMAN: And you've
11 come to that conclusion on the transmission
12 upgrades after talking to the ISO and the
13 utilities?

14 MR. VIDAVER: We have reviewed and
15 talked to the ISO about the RMR needs in 2005.
16 The utilities have submitted their five-year
17 transmission plans. The ISO has come up with a
18 preliminary list of RMR needs for 2005 that shows
19 that on a statewide basis they actually need
20 another couple hundred megawatts under RMR
21 contract year over year.

22 It doesn't look as though anything that
23 has an RMR contract is going to go off in 2005.
24 The upgrades that would be necessary in San Diego
25 appear to be major to the point that there is no

1 upgrade that can be completed by 2006 that will
2 reduce the need for RMR generation in San Diego.

3 What I'll get to in a minute is the
4 biggest impact is going to be from new plants.
5 Those turn out to be really the only alternative
6 to reliance on these plants, to substantial
7 reliance on these plants over the next couple of
8 years. I'll get to that in a second.

9 There are no upgrades which will allow
10 us to import more power from out of state, as you
11 can imagine, in the short timeframe that we're
12 talking about. And while demand side management
13 and energy efficiency targets, which have been
14 mandated by the EAP, as being used to meet load
15 growth, we're talking about 8000 or 9000 megawatts
16 of capacity here versus demand side energy
17 efficiency targets which are in the -- and I'm
18 only providing an approximation -- 1500 to 2000
19 megawatt range.

20 So even if we were to reach all these
21 targets, and I believe they've been set for 2008,
22 if we were to reach them as early as 2006, it
23 would barely put a dent in our need for generation
24 capacity in the next two years.

25 PRESIDING MEMBER GEESMAN: Now, your

1 conclusion about upgrades to access capacity from
2 out of state, does that extend to east of the
3 river upgrades, as well?

4 MR. VIDAVER: It's my understanding that
5 there is no transmission upgrade on the bulk
6 transmission system that can be put into place
7 which will substantially increase the amount of
8 power that can be imported from the southwest in
9 the next two years.

10 PRESIDING MEMBER GEESMAN: Okay.

11 MR. VIDAVER: I want to briefly go over
12 the revenue sources for aging plants, because it's
13 ultimately that source of revenue and its
14 certainty that is going to influence whether or
15 not these plants stay online.

16 We have -- I'm going to go to the second
17 bullet first -- about 4000 megawatts of the 13,700
18 in our group that have RMR contracts. As an
19 aside, the one-year term of these contracts really
20 doesn't encourage maintaining these plants to the
21 point that they'll be able to survive for a long
22 time.

23 Major capital upgrades, under the
24 assumption that RMR contracts will cover them, are
25 very very risky. Most developers have said that

1 they are reticent to undertake major capital
2 upgrades based on the assumption that they're
3 going to continue to have RMR contracts going
4 forward.

5 PRESIDING MEMBER GEESMAN: Then how
6 would you distinguish major capital upgrades from
7 maintaining the plant? You used both phrases.

8 MR. VIDAVER: I'm not an expert on -- I
9 don't fully understand the process by which the
10 payment of capital upgrades are approved by the
11 ISO and subsequently by FERC.

12 I understand that there are fixed
13 revenue requirements, sort of going-forward
14 capital costs that are filed by applicants for RMR
15 contracts. And there are agreements as to the
16 share of that going-forward capital costs that
17 will be paid by the ISO. If the unit is deemed
18 completely uncompetitive, the ISO will pay all of
19 the fixed revenue requirement going-forward
20 capital costs under the condition that the unit
21 not participate on its own in ancillary service
22 for energy markets. The unit's uncompetitive. If
23 it can do that, it doesn't need all its going-
24 forward capital costs paid.

25 The other contract type is one in which

1 the unit is competitive, at least during some
2 hours of the year. It's allowed to participate in
3 ancillary service and real-time energy markets
4 whenever it wants to. But in this case only a
5 share of its going-forward capital costs are paid.
6 This is negotiated, this is pursuant to
7 negotiations between the ISO and the generator.

8 Beyond that there are such major
9 upgrades that cannot be completed in the course of
10 the one-year contract. For example, SCR
11 installation. It's this kind of upgrade that the
12 generator is very reticent to undertake, because
13 the -- and I don't want to speak out of turn
14 because I don't fully understand the details yet,
15 but if the upgrade is not completed by the time
16 the contract expires, or is not renewed by the
17 ISO, the generator is at risk for the unamortized
18 portion of the cost of that upgrade.

19 Now, he can -- whether or not he's going
20 to be paid for that unamortized portion depends on
21 whether or not he plans on staying in business.
22 If the contract expires and the generator then
23 says, well, I think I can compete for at least a
24 few hours a year and I'm going to stay online, the
25 ISO then says, well, you're competitive; so, pay

1 for the cost of your own upgrades.

2 The generator, in effect, to insure that
3 he recovers the unamortized portion of the upgrade
4 has to retire. Kind of a disincentive to keep
5 capacity online.

6 PRESIDING MEMBER GEESMAN: Now these
7 units have all been retrofit with SCR, haven't
8 they?

9 MR. VIDAVER: Yes, every single unit
10 that we're studying has undertaken -- look at
11 Matt, make sure it's right -- which one are we
12 missing? Oh, Potrero is about to undertake SCR.
13 Potrero is needed for reliability. And in the
14 absence of Potrero 7 being built like really soon,
15 it's going to have an RMR contract for the
16 indefinite future, until another facility is built
17 in the Bay Area proper, or they add more
18 transmission capability to Jefferson-Martin than
19 they anticipated.

20 PRESIDING MEMBER GEESMAN: So, excluding
21 SCR, what would you see then as a typical major
22 capital upgrade?

23 MR. VIDAVER: That's a question that I
24 don't have the information to answer.

25 PRESIDING MEMBER GEESMAN: Okay. I'll

1 pose that to the generators.

2 Are you aware of any major capital
3 upgrades that have not been made in recent years
4 because the one-year RMR contract does not
5 encourage those investments?

6 MR. VIDAVER: My only anecdotal
7 knowledge is the type of emission control
8 installed by Mirant on Contra Costa 6 and
9 Pittsburg 7, was not SCR. I assume because of the
10 cost. They installed an emission control that's
11 just enough to get them through 2004, and may or
12 may not allow them to operate at full load in 2005
13 and beyond.

14 I'm sure that Mr. Blue may have more
15 than anecdotes in --

16 PRESIDING MEMBER GEESMAN: All right.

17 MR. VIDAVER: There is one DWR contract
18 which is unit contingent, and at least to the
19 point that it seemingly requires the units to stay
20 online for the duration of the contract. This is
21 the contract between AES and Williams, which is
22 then sort of effects a DWR contract between
23 Williams and San Diego.

24 We've talked to AES and San Diego and
25 they have told us that -- both parties have told

1 us that they fully expect these units to be
2 available for the duration of the contract.

3 PRESIDING MEMBER GEESMAN: And are those
4 the units at Huntington Beach?

5 MR. VIDAVER: That's one unit at
6 Huntington Beach, one unit at Redondo Beach and
7 three units in Alamitas.

8 PRESIDING MEMBER GEESMAN: And how long
9 does the contract run?

10 MR. VIDAVER: It guarantees the
11 availability of these units through the end of
12 2010 for roughly 1000 megawatts of the capacity; I
13 believe one of the Alamitas units comes off, as it
14 were, at the end of 2007.

15 PRESIDING MEMBER GEESMAN: Okay.

16 MR. VIDAVER: The prices in the real-
17 time energy market in nonsummer months are below
18 the operating costs of most aging plants. The
19 implications of this are twofold. One is that
20 these facilities are -- I don't know how to put
21 this because I don't have any -- I have not looked
22 at the data to verify it, but these generators in
23 this position say they're losing money. I have no
24 reason to doubt that, but I have no information
25 upon which to comment on it beyond that.

1 The must-offer requirement pays variable
2 costs, but to date has provided disincentives for
3 participating and ancillary service markets. The
4 ISO is rectifying this -- trying to rectify this
5 as we speak. It's proposed modifications to the
6 appropriate tariffs at FERC which will allow units
7 under must-offer to pay to participate, at least
8 in ancillary service markets.

9 PRESIDING MEMBER GEESMAN: And when
10 would those changes go into effect?

11 MR. VIDAVER: I believe 60 days after
12 FERC has approved the change in the tariff.

13 PRESIDING MEMBER GEESMAN: So, it's not
14 something that goes into effect subject to refund;
15 it awaits FERC's approval?

16 MR. VIDAVER: Yes.

17 PRESIDING MEMBER GEESMAN: Do you know
18 if that's anticipated this summer or --

19 MR. VIDAVER: I'm not involved enough
20 with FERC to know. I believe that there is
21 general consensus on both the parts of the -- for
22 both the ISO and the generators that this is a
23 very good idea. And will improve reliability in
24 the ISO control area. Whether or not that's
25 sufficient to get FERC to approve it, I don't

1 know.

2 PRESIDING MEMBER GEESMAN: Okay.

3 DR. TOOKER: David, you earlier talked
4 about the fact that there's a great deal of
5 certainty regarding muni projects coming forward,
6 but not for non-munis. You mentioned a few. How
7 are those new projects affected any differently
8 than the existing plants in terms of the real-time
9 energy market during nonsummer months in terms of
10 covering their costs for making them competitive?

11 MR. VIDAVER: I think the relevant
12 distinction is the guarantee that the munis have,
13 that the cost of those plants will be recovered
14 through rates. The merchant generator has no such
15 guarantee.

16 If I were a municipal utility that was
17 looking at over-the-counter forward prices right
18 now, and was substantially short I might be very
19 interested in building a power plant just to
20 mitigate electricity price risk.

21 Whereas a generator has no guarantee
22 that he'll recover a dime from what he builds
23 unless he's signed a contract.

24 DR. TOOKER: What I'm trying to get at
25 is what is convincing you that projects like

1 Calpine projects are, in fact, going to come
2 online, notwithstanding market conditions.

3 MR. VIDAVER: I talked with the
4 compliance office.

5 (Laughter.)

6 MR. VIDAVER: There is an agreement
7 between the state and Calpine regarding the
8 completion of several of Calpine's facilities.
9 This agreement has been renegotiated several
10 times, but currently it's my understanding from
11 a -- I hate to say this, Commissioner Geesman will
12 hit me -- a confidential source that Metcalf will
13 make itself -- will be online by summer of 2005.

14 Now, if anyone in the audience has a
15 better understanding of the contractual
16 underpinnings of that assumption I would dearly
17 love to hear it.

18 Regarding Pastoria, I have the word of
19 the compliance office here. And nothing more.

20 So, to my mind, with the skills and
21 information available to the compliance office
22 notwithstanding, I wouldn't put Pastoria in what
23 we euphemistically call the 75 percent probable
24 category, if only for the summer of '05.

25 I understand that Calpine is obligated,

1 given agreements it has with its creditors, to
2 bring Pastoria online by a certain date, so I
3 hesitate to comment much further.

4 DR. TOOKER: Thank you.

5 MR. VIDAVER: Sure. Calpine is here.

6 PRESIDING MEMBER GEESMAN: Jack, do you
7 want to interject something?

8 MR. PIGOTT: Let me --

9 PRESIDING MEMBER GEESMAN: Come on up to
10 the microphone.

11 MR. PIGOTT: Let me address that this
12 afternoon --

13 PRESIDING MEMBER GEESMAN: Okay, that'd
14 be fine. The court reporter should reflect that
15 was Jack Pigott from Calpine.

16 MR. VIDAVER: Now, I don't have a slide
17 which says incentives to retire, and I want to
18 clarify that.

19 One of the smaller incentives to retire
20 that we've run across is that the ability to bank
21 emission reduction credits and use them at other
22 facilities is a function of how much you have
23 generated during the couple of years prior to your
24 turning in your permits.

25 So, if you anticipate very low capacity

1 factors for the next couple of years, it's
2 actually an incentive to shut down your plant
3 because you'll be able to bank the credits that
4 you have based on the capacity factors that you've
5 run at recently. So this is an incentive to
6 retire, assuming you anticipate running at a low
7 capacity factor in the next couple of years
8 compared to what you've run at in the previous
9 couple of years.

10 The bigger incentive to retire is the
11 expectation that not only are you losing money
12 now, but you're never going to make any. And I
13 haven't put that in a slide because it just seems
14 so obvious.

15 So, in that I have a slide detailing a
16 number of incentives to remain online, I don't
17 want anyone to believe that I or any of the staff
18 here have come to the conclusion that aging power
19 plants will remain online. So, let's clarify
20 that.

21 The incentives to remain online include
22 possibly higher prices in the near term due to a
23 tightening supply/demand balance. We've observed
24 in the over-the-counter forward market and given
25 the gas prices on NYMEX that we're seeing implied

1 heat rates in the 12,000 range for this summer,
2 summer peak hours; 13,000 in summer '05; and about
3 12,000 for calendar year '06. This requires a
4 caveat. The forward prices over-the-counter are
5 more a reflection of what some of the more risk-
6 averse players in the market are willing to sign -
7 - more risk-averse buyers in the market are
8 willing to sign contracts where the market's
9 pretty illiquid.

10 So it doesn't necessarily mean that we
11 can expect higher prices in the long run, at the
12 levels the OTC forwards are trading at, which for
13 summer '05 I believe is in the low \$70 range. But
14 it does indicate that the market in general thinks
15 that things are getting tighter, especially south
16 of Path 15 where most of these units are.

17 There's also a cost associated with
18 retirement and it's not that easy to undo. If you
19 find out you've made a mistake you have to leave
20 with that, which provides some incentive for
21 staying online until the amount of uncertainty
22 regarding the future market conditions is reduced.

23 At the end of the energy crisis in 2001
24 staff noted that we had quite a bit of capacity
25 and we could expect low prices going forward. But

1 that we didn't think it would result in a
2 substantial number of retirements because market
3 structure hadn't been decided upon and that there
4 was still a substantial amount of uncertainty.
5 And it turned out we were sort of right. Most of
6 the plants that retired did so because they were
7 facing very high costs for emissions control
8 upgrades. They didn't retire necessarily because
9 they didn't see prices recovering. The exceptions
10 being the plants that were mothballed by Etiwanda
11 and the decision of Duke to mothball Morro Bay 1
12 and 2.

13 So there still is a substantial amount
14 of uncertainty in the market which mitigates
15 against retirement. The problem is that if these
16 plants do retire the state, as noted, has few, if
17 any, alternatives. So whereas the risk of
18 retirement might be a little lower than I thought
19 six months ago, the costs are nevertheless as high
20 as ever.

21 The ISO expects to implement LMP in I
22 believe 2006. The --

23 DR. TOOKER: Could you define LMP?

24 MR. VIDAVER: Locational margin pricing.

25 The generators will receive prices established at

1 the buss bar as opposed to zonal prices.

2 Preliminary studies done by the ISO, I understand,
3 indicate that units located near load centers are
4 going to receive a premium. I'm not intimately
5 familiar with these studies. This is one of the
6 avenues we're going to go down over the next six
7 weeks. So this is listed as only a possible
8 reason that a generator might stay online.

9 Finally, the resource adequacy is going
10 forward at a crawl. There's a possibility of
11 contracts with load-serving entities pursuant to
12 the adoption and implementation of formal resource
13 adequacy requirements. And I'm going to discuss
14 those in some detail.

15 These bullets probably aren't in the
16 best order. As it stands now, IOUs and direct
17 access providers, possibly, will be required to
18 meet 15 to 17 percent planning reserve
19 requirements in 2008. The interim requirements
20 are yet to be determined. In fact, now 2008 is on
21 the table. There are calls to move that forward
22 to 2006.

23 PRESIDING MEMBER GEESMAN: I should add
24 that Commissioner Peevey and I issued a joint
25 statement at the procurement prehearing conference

1 making just that call.

2 MR. VIDAVER: Nice to know I was right
3 when I said that.

4 These load serving entities will be
5 required to meet 90 percent of this requirement
6 one year forward. Again, details regarding this
7 are being hashed out at the PUC.

8 They are likely to be required to meet
9 these requirements in each load pocket/local
10 reliability area, which bodes well for aging power
11 plants that are located in these areas.

12 Deliverability issues have yet to be
13 resolved. There is a possibility that load
14 serving entities will be allowed to credit such
15 things as system power contracts with liquidated
16 damages against this requirement.

17 On the other and there remains the
18 possibility that those contracts will have to
19 point to specific resources, and that those
20 resources will be have to be deliverable. Meaning
21 that they will have to be located where
22 transmission guarantees that they'll be accessible
23 to aggregate load. Meaning that more of those
24 resources are likely to be in California than
25 elsewhere.

1 All of these issues are being decided.

2 In fact, they're being decided as we speak; hence
3 perhaps the poor turnout.

4 The utilities, on the other hand, are
5 increasingly short in capacity from the summer of
6 2005 forward. They are actually -- I have to
7 speak in very general terms here because the
8 details are unfortunately confidential. But they
9 have issued RFOs. Edison has issued an RFO for
10 the summer of 2004. I believe PG&E is expecting
11 to do the same thing, although it may be for 2005.

12 The utilities are allowed to enter into
13 five-year contracts with deliverability beginning
14 in 2004. This is of significance because much of
15 the uncertainty being faced by aging power plants
16 can be alleviated by entering into a five-year
17 contract. One-year contracts are fine, but three
18 to five years gives you some degree of certainty;
19 allows you to invest in maintenance and upgrades
20 that you might, and I stress might, not otherwise
21 enter into.

22 They may also enter into one-year
23 contracts for delivery beginning in 2005 as long
24 as it begins in the first three quarters of 2005.

25 Now, there's a difference between what

1 they're being allowed to do, and from publicly
2 available information, what they are actually
3 doing. Edison's RFO has called for three
4 products. The first product is super peak
5 capacity, which I believe is 5-by-8 -- eight hours
6 during the weekdays -- for the third quarter of
7 2004. The second product is peaking capacity 6-
8 by-16 for the third quarter of 2004. And the
9 fourth product is peaking capacity 6-by-16 for
10 year round.

11 As time goes by the expiration of
12 existing contracts, notably DWR contracts, is
13 going to result in a gradual increase in their
14 need for capacity in other quarters, and an
15 increase in their need for energy. As that
16 happens the products which they will require will
17 be increasingly in line with those that aging
18 power plants can provide. And I'm going to get to
19 that in a minute.

20 Edison has called for offers of capacity
21 for a contract term of three years, which is two
22 years less than the five years that they're
23 entitled to. A stated reason for this is the
24 uncertainty of their load obligations. As I'm
25 sure you're aware, they believe that a resolution

1 of core/noncore and CCA and all other load
2 obligation issues needs to be undertaken before
3 they can do least cost integrated resource
4 planning.

5 PRESIDING MEMBER GEESMAN: My impression
6 is the other two IOUs don't necessarily share that
7 view.

8 MR. VIDAVER: I will admit to not having
9 read every single filing in the procurement
10 proceeding. A related reason why five-year
11 contracts might be less than desirable from a
12 utility's point of view, and again this is my own
13 conjecture, is that three years from now the
14 utility may have far more choices as to the asset
15 or resource or provider than can provide the
16 products that they need. They may feel that the
17 market for those products is apt to be more
18 competitive. And they may feel that they may be
19 self-providing those resources three years from
20 now, or maybe in a position to do that.

21 Again, this is just conjecture on my
22 part, but it seems to be pretty common sense. So
23 I don't want to attribute any motives to them that
24 they don't necessarily have, but I get paid to
25 think about things like this, for better or worse.

1 PRESIDING MEMBER GEESMAN: Do you have a
2 sense of current market price levels for a one-
3 year contract versus a five-year contract?

4 MR. VIDAVER: None whatsoever. That
5 brings me to my next slide. The products being
6 solicited by Edison today for peaking capacity are
7 -- I should say the product -- is not one that
8 aging power plants can easily provide. To the
9 extent that I'm wrong I hope to hear about that
10 from a generator.

11 But the fact that Edison is looking for
12 quick-start dispatchable capacity eliminates a
13 number of aging power plants; or at the very least
14 requires that they operate 24 hours a day, every
15 day of the year. Because they can't start up in
16 20 minutes.

17 As time goes forward and the utilities
18 become increasingly in need of year-round capacity
19 products, or perhaps more amenable to slow-start
20 products, need energy products, the aging power
21 plants will find themselves in a better position
22 to provide those products and do so competitively.

23 The question then becomes two, three
24 years from now what will the alternatives look
25 like for the utilities. In the absence of new

1 generation the existing aging power plants will be
2 one of the few choices to provide these products.
3 And the utilities will be purchasing them at the
4 prices needed to make aging power plants whole.

5 I don't mean to imply this price is not
6 competitive; it almost certainly will be. It's
7 just a question of will there be other plants, new
8 plants that can provide these products at a lower
9 price. And I don't know enough about engineering
10 to tell you whether if you built a new power plant
11 of a certain type it would be able to provide a
12 certain product that much cheaper than an existing
13 steam turbine. This is something that I assume we
14 will look into during the next six weeks.

15 And if a substantial number of new
16 plants are not built will there be new contractual
17 forms and products that the utilities will ask for
18 that will reduce the cost to ratepayers of
19 providing energy. Will the utilities make
20 compromises regarding their need to have power
21 available on 20-minute notice. Will contractual
22 forms which allow slow-start units to compete for
23 those products, and do so relatively efficiently,
24 appear.

25 And that's a -- I guess all

1 presentations end with subjects for further
2 discussion. And that's certainly one of the ones
3 that we'll look at over the next six weeks.

4 PRESIDING MEMBER GEESMAN: I take it you
5 would use the failure of Reliant to attract bids
6 at their auction of Etiwanda and Mandalay last
7 fall as a primary example of some of these
8 uncertainties? Or just unattractiveness of the
9 product to the LSEs?

10 MR. VIDAVER: That's a very good
11 example, although I think 2003 was somewhat of an
12 anomaly. Expectations regarding spot market
13 prices in 2003 were that they were going to be
14 pretty low. There wouldn't be a lot of risk in
15 the spot market, exposing yourself to the spot
16 market.

17 The other observation is in 2003 the
18 utility have no resource adequacy requirement. It
19 could choose between exposing itself in the spot
20 market -- pardon me -- and signing a capacity
21 contract. And given the market conditions in
22 2003, it no doubt deemed it quite reasonable to
23 play the spot market as opposed to signing with
24 Reliant.

25 We now have a situation where the spot

1 market is getting tighter; forward prices are
2 getting -- or the market, itself, is getting
3 tighter; spot prices are increasing. SB-15, for a
4 variety of reasons, may be less reliable than we
5 thought it was as recently as six months ago. And
6 the utilities are now faced with resource adequacy
7 requirements, if not for 2004, then for 2005, to
8 book out this capacity in advance. It's a
9 completely different set of circumstances.

10 PRESIDING MEMBER GEESMAN: So, in
11 October of 2003 the utilities didn't foresee that
12 they would have resource adequacy requirements
13 imposed upon them. They did not find the Reliant
14 auction attractive.

15 MR. VIDAVER: Well, they still don't
16 have, for the summer of 2004 they don't have the
17 adequacy requirements imposed on them as far as I
18 can tell. I'm pretty sure that's right. I've
19 been not getting a lot of sleep recently.

20 And I don't think they perceived -- at
21 that point they didn't realize that 1100 megawatts
22 of capacity -- 825 megawatts of capacity in SB-15
23 would be mothballed. They didn't realize that
24 they would be facing much higher load growth
25 during Q4 of last year and Q1 of this year.

1 So I think the market in SB-15 has
2 gotten a lot tighter. And they may ultimately
3 regret their decision -- they may now regret not
4 having done that.

5 PRESIDING MEMBER GEESMAN: Is there an
6 economic motivation from an owner of one of these
7 aging plants to simply sell his gas supply and not
8 bother with generating this summer?

9 MR. VIDAVER: Well, in the absence of an
10 obligation to provide energy there is always that
11 tradeoff, that if you can get more from the gas
12 than you can from turning it into electricity,
13 you're going to sell gas.

14 But the electricity price follows gas
15 for that very reason. I think if we were to get
16 to a circumstance where the gas market imploded
17 and the price of gas started getting up again in
18 the \$20 or \$30 range, but you had caps on the
19 energy prices, you would see that problem.

20 I don't know enough about the gas market
21 to know the likelihood of that occurring.

22 PRESIDING MEMBER GEESMAN: And you
23 haven't looked at those numbers to determine where
24 the cross-over point would be?

25 MR. VIDAVER: I admit to not being so

1 familiar with automated mitigated pricing and all
2 the other soft price caps that existed in the ISO
3 markets to know how soft they are.

4 PRESIDING MEMBER GEESMAN: Okay.

5 Thanks, Dave, that was very good.

6 MR. TRASK: I will add a couple things.

7 For instance, one of the generators told us that -
8 - well, Reliant told us that they felt the main
9 factor for not getting any interest in their
10 capacity offer was actually the DWR contracts.
11 That the utilities were locked into those
12 contracts and were paying somewhat of a premium
13 for that product. And until those contracts
14 expire that they would probably not be too
15 interested in signing any other contracts. They
16 do start expiring this year, so just let you know
17 what Reliant said on that.

18 PRESIDING MEMBER GEESMAN: And how
19 rapidly do they fall off in southern California?

20 MR. TRASK: They, as I'm recalling just
21 off the top of my head, they are phasing out in
22 general over the next four years, and I believe it
23 is pretty much the same increment --

24 PRESIDING MEMBER GEESMAN: Okay.

25 MR. TRASK: -- over that time. Probably

1 some of the generators can speak more
2 authoritatively on that.

3 Next phase of our presentations here,
4 I'd just like to talk about what we're doing on
5 our reliability investigation for this study.

6 PRESIDING MEMBER GEESMAN: I want to go
7 back, Matt, to that Reliant situation again. My
8 recollection was that pursuant to whatever
9 settlement agreement they entered into, they were,
10 in essence, offering cost-plus capacity, is that
11 right?

12 MR. TRASK: Right. As I remember they
13 were saying yes, we're offering capacity about
14 half the price of the DWR contracts, right at
15 their cost, and still not getting -- did not get
16 any interest expressed.

17 PRESIDING MEMBER GEESMAN: Okay. Thank
18 you.

19 MR. TRASK: So we are conducting
20 analysis of the effects of the aging plant
21 retirements on the transmission system. We're
22 doing that inhouse with our own transmission unit.
23 And we're also coordinating with the ISO on one of
24 their studies that turns out to be looking at
25 pretty much the same issues, and I'll have Mark

1 Hesters talk about that in a minute.

2 One of the things that I mentioned
3 earlier that we're looking at pretty strongly are
4 the procedures that the ISO and other control area
5 operators use to alleviate transmission circuit
6 congestion in the Los Angeles area. Mentioned
7 that before, that there's five or six interties
8 going in; and depending on the loading or the
9 combination of loadings on many of those
10 interties, the ISO has a book of procedures where
11 they'll go down and say, okay, with my loading
12 combination here, I should use this plant to crank
13 up within the load pockets and to help alleviate
14 that congestion.

15 We're using that phenomenon in looking
16 at those procedures to help assign, I guess, the
17 importance of any of those aging units within the
18 southern California area.

19 As Dave mentioned, we're also looking
20 very closely at any project that could affect the
21 RMR status of many of these aging units. It's
22 pretty much a given universal theme we've heard
23 from everybody, as long as the project has an RMR
24 contract it will not retire.

25 Dave talked about some of the incentives

1 or disincentives to invest in RMR units. However,
2 if they are reasonably efficient we're assuming
3 that they will stay in the market, or do the cost
4 improvements that they need to do. It's the ones
5 that are the least efficient that appear to be at
6 risk for retirement after losing RMR status.

7 PRESIDING MEMBER GEESMAN: The ISO has
8 not chosen to approach RMR on a multiyear basis?

9 MR. TRASK: Not yet. They're one year
10 and one year only.

11 PRESIDING MEMBER GEESMAN: So, I guess
12 if you could attribute a viewpoint to them it
13 would be that the generators that are in the areas
14 of likely to require RMR contracts for a period of
15 years should know who they are and plan
16 accordingly. But the risk of those plans being
17 inaccurate would fall on the generators.

18 MR. TRASK: Right. For instance we've
19 been -- Mirant has had quite a bit of discussions
20 with us about the RMR status of the Encina unit.
21 They I guess just generally assumed that if Otay
22 Mesa and Palomar are completed, and the Jefferson-
23 Devers, the transmission line down there is --

24 PRESIDING MEMBER GEESMAN: Rainbow
25 Miguel? Valley Rainbow is gone.

1 MR. TRASK: Valley --

2 PRESIDING MEMBER GEESMAN: Mission
3 Miguel is what's under consideration.

4 MR. TRASK: I will acquiesce to your
5 expertise there. But, it's generally accepted
6 that if those three things occur that the RMR
7 status for Encina would be at risk.

8 Mirant counters that they -- well, they
9 disagree. They feel that Encina will still be
10 needed for local reliability effects, if for no
11 other reason than black start capability for the
12 San Onofre nuclear unit, which it does supply now.
13 And according to Mirant, would be the only plant
14 that could supply that in the future, as well.

15 It turns out that the ISO has started a
16 study, it's actually a study they do every year,
17 but this year they've added the importance of the
18 reliability effects of the retirement of aging
19 units. And it turns out that they are studying
20 the exact scenarios that we're looking at. Mark
21 will go into that in a second. The only issue
22 there is that their study probably won't be
23 completed until some time this fall, October,
24 November region. It's taking a lot of input from
25 the utilities, the exact kind of input we've asked

1 from them directly. So we'll be coordinating
2 gathering that data. And I'll let Mark talk a
3 little bit about the specifics of the study.

4 MR. HESTERS: Actually with Matt's
5 summary it basically took away everything that I
6 was going to say that was important. But, the ISO
7 and PTOs, Edison, San Diego and PG&E, do annual
8 grid assessment studies.

9 Starting this year they've added a new
10 element to those studies which is looking at the
11 potential impacts of power plant retirements.
12 These studies are usually -- they're supposed to
13 be done in the fall; the schedules are a little
14 soft. PG&E's current schedule is to be done in
15 November. Edison and San Diego are just getting
16 their study started for this year; and probably
17 early next year is a better estimate for the
18 timeframe on those.

19 The annual grid assessments, ISO
20 stakeholder processes, they incorporate input from
21 interested stakeholders. Those include utilities,
22 generators, members of the public and other
23 government agencies.

24 These are annual assessments. Up until
25 this year they were a five-year study; then looked

1 at a tenth year. They've actually just changed
2 that I found out today. They're now doing the
3 full ten-year study. They're looking at every
4 year, not just five and a tenth. They're working
5 at, for this year they'll be studying 2005 through
6 2014.

7 These assessments basically analyze the
8 grid for reliability criteria violations. And
9 I'll go into those real quick, just to summarize
10 them. These criteria violations -- the
11 reliability criteria are very specific about a
12 couple of things. One is how you test for them,
13 and what constitutes a violation.

14 The grid assessments in California
15 incorporate NERC planning standards, WECC
16 reliability criteria and the Cal-ISO planning
17 standards.

18 As I said earlier and Matt has said,
19 this year they've added a new element. They're
20 going to actually be looking at what happens and
21 what potential transmission or grid improvements
22 are needed if certain power plants retire or not
23 available.

24 The specific scenarios are actually on
25 the next page. The whole new policy can be found

1 on the website I have written down here. I'm not
2 going to try and say that whole thing. But that
3 actually, that site has the full policy for how
4 the grid assessments will deal with potential new
5 generators, generators that have retired or
6 announced retirement, and generators that could
7 potentially retire.

8 And the next two slides actually run
9 through what those retirement scenarios are. I
10 could either run through them, it's easy enough
11 just to read them.

12 PRESIDING MEMBER GEESMAN: We'll read
13 them.

14 MR. HESTERS: Okay. And that's all I
15 have to say on this.

16 PRESIDING MEMBER GEESMAN: Mark, I have
17 a question. What justification then does the ISO
18 have for continuing to limit RMR contracts to just
19 annual contracts?

20 MR. HESTERS: I don't know what their
21 justification for it is. I imagine it's not
22 wanting to be committed financially to something
23 that may not be needed. But I don't know what
24 that justification is.

25 PRESIDING MEMBER GEESMAN: It's the buy

1 high fear.

2 MR. TRASK: I'll go ahead and show the
3 criteria here, or the scenarios that they're
4 looking at, again they're the exact same plants
5 we're looking at, San Francisco Bay and Morro Bay
6 and Ventura; and then also South Bay and Orange
7 County and San Diego.

8 I'd like to correct something I said
9 before. Mirant has not purchased the Encina
10 plant; that is still owned by Dynegy.

11 These are further on this study that
12 show the units that they expect to remain
13 available and unavailable. And we're using the
14 same assumptions in our study, as well.

15 Okay. With that I'd like to shift a
16 little bit into our investigation into the
17 environmental and land use issues associated with
18 the continued operation of these plants and the
19 retirement of these plants. And first turning
20 over an air quality discussion to Matt Layton.

21 MR. LAYTON: Good morning; my name's
22 Matt Layton; I'm with the air unit in the siting
23 division. I'm going to present some preliminary
24 findings for the 2004 aging power plant study.
25 These are based on meetings we've had with the

1 owners and also on some analysis, and also some
2 work that we've done in the 2001 and 2003
3 environmental performance reports.

4 I got asked if I keep showing the same
5 slide for a reason, but yes, I do. I just want to
6 repeat that in California our generation system is
7 relatively clean. This is in comparison to other
8 states and other countries. We use a lot of
9 natural gas, which is a very clean burning fuel;
10 and also we have implemented a lot of emission
11 controls and regulations that control those
12 emissions from those generators. So, we do have a
13 clean system.

14 And we expect the emission trends to
15 continue; the system to get cleaner with the
16 addition of new cleaner resources, these are
17 natural gas fired resources. And also we still
18 have a robust regulatory infrastructure that is
19 going to make sure these units are controlled and
20 remain controlled.

21 Regarding the aging power plants, the
22 NOx emissions from these aging power plants have
23 gone down 80 to 90 percent of the last ten years.
24 This is because of the retrofit rules that were
25 promulgated in the early '90s and are almost

1 completely implemented throughout the state.

2 Most of these retrofit rules require an
3 SCR on the units. There are some units that do
4 not have SCR, Humboldt, Morro Bay, Coolwater do
5 not have SCR, as David mentioned. One of the
6 Contra Costa units and one of the Pittsburg units
7 still do not have SCR. And Hunter's Point does
8 not have SCR.

9 This is because the districts either did
10 not foresee or require the NOx emission reductions
11 that other districts did, and therefore did not
12 require SCR. Or they allowed the operator, for
13 example Morro Bay, to comply under a cap. So
14 Morro Bay probably does not have to install SCR to
15 comply with the emissions cap that they currently
16 operate under. Shutting down 1 and 2, or
17 mothballing 1 and 2 will help because it's a
18 cumulative cap. And so if you have dirty plants
19 like 1 and 2 operating, you'll approach the daily
20 cap much quicker.

21 Also Hunter's Point, the way they are
22 complying with the district rule is they are using
23 interchange emission reduction credits. These are
24 credits from past operation at less than average
25 levels, bringing forward to apply to current

1 operation. The owner of Hunter's Point believes
2 they can operate out to 2007. Beyond that the
3 interchange emission reduction credits, they
4 probably do not have adequate credits to go
5 forward. If they chose to operate beyond 2007
6 they would probably have to retrofit, or perhaps
7 some rule change might be necessary from the
8 district.

9 Regarding PM10 emissions, the cleanest
10 burning fuel for PM10 is natural gas. We do not
11 see any post-combustion controls on natural gas
12 units to control PM10 any lower. Natural gas is
13 considered BACT and BARCT, best available control
14 technology, best available retrofit control
15 technology, for PM10. If we were to look for PM10
16 reductions from the natural gas sector it would be
17 very difficult because currently there are no
18 technologies which can be readily added onto a
19 natural gas burning unit to control PM10.

20 Similarly, our extensive use of natural
21 gas in the state also limits the amount of global
22 climate change gases that these units emit. This
23 is in comparison to a coal plant which produces
24 about two times as much carbon dioxide per unit of
25 energy as a natural gas plant. And oil plants

1 produce about 1.4 times as much CO2 as a natural
2 gas plant.

3 So many of the changes that -- if you
4 were going to look at trying to reduce PM10 or CO2
5 from the generation sector, you'd be hard pressed
6 to find easy, simple reductions because we already
7 have converted all the plants that burned oil at
8 one time to natural gas, so there's very few
9 simple easy reductions for those particular
10 pollutants.

11 Despite having a very clean system
12 California still has poor air quality in much of
13 the state. And the progress we have been making
14 is slowing. So we do expect that emission
15 reductions will be needed in all sectors.

16 We would expect that all cost effective
17 reductions would be considered, not just the
18 easiest -- well, the politically easiest
19 reductions.

20 So we assume that power plants will be
21 required to provide some additional emission
22 reductions to continue to improve air quality in
23 California.

24 We've already seen the South Coast, they
25 are considering modifying their BARCT rule, the

1 best available retrofit control technology rule
2 called reclaim. Trying to reduce those NOx
3 allocations by 5 to 15 percent. They're
4 negotiating with the owners of the facilities.
5 The owners believe that at 5 to 15 percent they
6 can comply with that reduction in allocation and
7 not have to install any more emission controls
8 than the SCR they already have.

9 The Air Resources Board last year did
10 consider a model retrofit rule for combustion
11 turbines. These combustion turbines were not
12 considered in the previous round of retrofit
13 rules. There were opportunities there. However,
14 some of the turbines do not operate much. These
15 are peaking turbines, and therefore whether or not
16 the rules would be cost effective was debatable.
17 But the Air Resources Board did not complete the
18 rule development and so we don't see that coming
19 down right now.

20 If aging power plants did retire there
21 probably would not result in a net decrease in air
22 emission in any one air basin. If a power plant
23 retired existing ones would probably have to
24 operate more to make up that. If a power plant
25 did retire it would be able to supply offsets into

1 the offset trading market to provide emission
2 reduction credits for a new source. Potentially
3 that could be a new power plant that would go into
4 that air basin, as well.

5 And additionally, replacement units that
6 do get built, the owner of that new unit might
7 have a strong incentive to run the plant much more
8 than the existing unit. Perhaps it would have a
9 better heat rate and could compete more. So the
10 retirement of a unit may actually shift generation
11 into -- or replacement of a unit may shift
12 generation into an air basin. So we don't see
13 that the retirements will actually result in a net
14 reduction of emissions in any one air basin.

15 PRESIDING MEMBER GEESMAN: Now, that's a
16 pretty open-ended statement. You don't mean in
17 just the near term. Your statement, as I read it,
18 would apply for an extended period of time.

19 MR. LAYTON: Because the air quality is
20 poor in California new units that would be built
21 in those nonattainment air basins would be
22 required to provide offsets. So, they would have
23 to go out and find those offsets --

24 PRESIDING MEMBER GEESMAN: We got a
25 whole bunch of them that we've permitted that

1 already have offsets.

2 MR. LAYTON: Right.

3 PRESIDING MEMBER GEESMAN: So, let's
4 focus the discussion on those as opposed to one
5 that's not yet been licensed.

6 MR. LAYTON: Those emissions are already
7 accounted for in the attainment plan. If you
8 assume attainment by a certain date, you calculate
9 the emissions that you know are out there; you
10 also include all the emission reduction credits,
11 because they will eventually be part of the
12 inventory.

13 PRESIDING MEMBER GEESMAN: So that's how
14 we're able to make that conclusion from a
15 regulatory standpoint, but all of the members of
16 the public that participate in our process never
17 quite find that satisfying because they see the
18 stack at the plant and they know every time the
19 plant operates emissions are coming out of it.

20 MR. LAYTON: I think that's correct.

21 PRESIDING MEMBER GEESMAN: Okay.

22 MR. LAYTON: Dave Vidaver did mention
23 that some of these aging power plants may have
24 some incentive to retire now rather than later if
25 they anticipate that they'll have a low capacity

1 factor. This would protect their potential
2 emission reduction credits.

3 Reclaim facilities, those facilities
4 located in South Coast, do not have that same
5 incentive, because the allocations are based on
6 what is granted by the district, not necessarily
7 by past operations. So the reclaim facilities
8 would not have the same incentive to retire if
9 they anticipated having lower capacity factors in
10 the out years.

11 PRESIDING MEMBER GEESMAN: So that's any
12 of the aging plants in the South Coast basin?

13 MR. LAYTON: Yes. I think there's one
14 muni, the Grayson unit, is actually subject to
15 rule 1135, but again, we've already said that we
16 don't anticipate they will retire.

17 PRESIDING MEMBER GEESMAN: Right. Okay.

18 DR. TOOKER: Matt, if you take into
19 consideration that the new plants are more
20 efficient and the retiring plants, if they were to
21 retire, have only limited emission reduction
22 credits because they haven't operated very much,
23 are you saying that that lack of offsets in terms
24 of the quantity of offsets from retirement won't
25 cover the total operating timeframe for the new

1 plants? They'll have to go out and get more
2 offsets from other non power plant sources,
3 perhaps?

4 And that their increased operating time
5 will more than displace the difference in
6 efficiency of the new plant versus the old plant?

7 MR. LAYTON: Well, the difference in
8 efficiency is probably pretty small. These aging
9 units currently operate as peakers or mid-
10 dispatch. If you were really going to replace it
11 with a unit similar to that you would probably end
12 up with a peaking turbine, which can have a heat
13 rate similar to these steam boilers.

14 We all like to refer to the combustion
15 turbine combined cycles as the best plant out
16 there, but as David said, they don't operate very
17 efficiently when they cycle. Their emissions go
18 up with increased starts and stops. And also
19 their heat rate degrades with stops and starts.

20 So, if you're going to put in a
21 combustion turbine combined cycle and operate it
22 at the non-optimum, you may not see much
23 improvement over the heat rate or emissions rate
24 compared to these boilers with SCR.

25 And, again, how a new plant would

1 operate, I really -- the owner may have a lot of
2 incentives or different incentives to operate
3 differently than the current owners. In talking
4 to the owners of these current plants, because of
5 the maintenance requirements some of the plants do
6 operate for say, four months a year, and the other
7 either months they have time to do maintenance at
8 their leisure.

9 A new owner may not have that same
10 opportunity. He may be under contract to operate
11 all the time. And therefore, again, the capacity
12 may go up with a new plant versus the old plant.

13 So the emissions are going to be
14 different. But, realize that these existing units
15 do have permitted emissions that are higher than
16 their actual emissions. And that's actually --
17 in doing the attainment planning districts don't
18 use the permitted, but they do some forecasting
19 what the emissions might be. And they've
20 sometimes been inaccurate in those estimations of
21 how the emissions are in the out years. Because,
22 again, the market's pretty volatile.

23 COMMISSIONER BOYD: A lot of
24 subjectivity in this analysis, though.

25 PRESIDING MEMBER GEESMAN: A lot of

1 speculation.

2 MR. LAYTON: Well, yes. The aging power
3 plants and public health. Air quality is a
4 component of public health. Air quality depends
5 on emissions, topography, and the climate. We
6 also -- one of the things we'd like to study is
7 what effect on public health would shortages of
8 electricity or price spikes on certain markets
9 have on public health, whether it's -- last summer
10 there was a heat wave in Europe, and the number of
11 deaths was incredible. So the reliability of the
12 electricity market may have a bigger impact on
13 public health than air quality.

14 Going back to air quality, regulators
15 cannot really change the topography of California
16 or the climate, but they can affect the emissions.
17 And what we would hope is that the regulators go
18 after the emissions that are most cost effective,
19 where they can get the most bang for the buck,
20 reduce the most tons for the dollars spent.

21 What I put three slides together on
22 statewide PM10, 2.5. And I've highlighted up in
23 the left corner the emissions from the electric
24 utilities and the cogenerators, .75, 0.75 percent
25 of the PM2.5 emissions in the state come from

1 electric utilities. About half a percent, less
2 than 1 percent come from cogenerators. That's a
3 very small number.

4 PRESIDING MEMBER GEESMAN: And by
5 electric utilities you mean the independent
6 generators, as well?

7 MR. LAYTON: Correct. The new units,
8 combustion turbine combined cycles that are
9 online.

10 If we take that same PM10, PM2.5 and
11 look at the Bay Area District, we see that the
12 ratios are pretty much constant. The Bay Area has
13 refineries, and so the cogeneration number goes
14 up. Both the electric utilities and cogeneration
15 PM2.5 contribution are less than 1 percent of the
16 total.

17 And stepping further, we look at the
18 City and County of San Francisco, those emissions
19 there. Cogeneration drops, but the electric
20 utility number goes up. But the total is about
21 1.4 percent of the total PM2.5.

22 So, in looking at the statewide numbers
23 I believe we do actually capture what happens at
24 an air district level or even a county level,
25 because the numbers are representative. And,

1 again, the numbers are very small. So, we
2 would --

3 DR. TOOKER: What is the fuel combustion
4 category? What's that made up --

5 MR. LAYTON: That would include other
6 industrial combustion.

7 DR. TOOKER: Refinery?

8 MR. LAYTON: Refineries, unless it's a
9 cogenerator. And sometimes the industrial codes
10 get kind of sloppy. Some ends up in cogeneration
11 in one basin, and another air basin it ends up in
12 industrial.

13 But what's interesting about this, the
14 way the Air Resources Board lumps these various
15 categories, under miscellaneous they have a lot of
16 different area sources. The area sources are hard
17 to control, but they include residential fuel
18 combustion, farming, construction, demolition,
19 roads, cooking, waste burning.

20 Interestingly, in San Francisco, the
21 City and County of San Francisco, farming
22 constitutes about 5 percent of the PM2.5, about
23 five times the electric utility PM2.5. And
24 commercial cooking, the fast food facilities, are
25 about eight time the tonnage from the electric

1 utility PM2.5. Perhaps there could be more cost
2 effective reductions realized from putting better
3 controls on Burger Kings and things like that.

4 Again, the electric utilities are always
5 easy targets because they are a single stack,
6 single source. But they're fairly well controlled
7 already. And, again, for PM10 and PM2.5, it's
8 going to be difficult to try to get reductions
9 from the extensive use of natural gas already.

10 So what we've seen to date is that the
11 operation retirement of these units really has
12 limited effect on emissions and air quality. We
13 can't use much more natural gas than we do. There
14 are some units that still burn fuel oil in
15 emergencies only. And there's some smaller
16 peaking units that do burn distillate.

17 Most of the units already have controls
18 on them. And again, the aging power plant
19 emissions are relatively small compared to other
20 sectors in the total inventory.

21 PRESIDING MEMBER GEESMAN: I appreciate
22 the PM2.5 charts you've done. Would you also
23 prepare a NOx chart for us?

24 MR. LAYTON: The NOx charts show a
25 similar trend. Yes. We have plenty of

1 information on NOx.

2 PRESIDING MEMBER GEESMAN: Thanks.

3 MR. LAYTON: And the PM10 numbers are
4 actually similar, but about half of the PM2.5.
5 Again, the PM2.5, because it's --

6 PRESIDING MEMBER GEESMAN: It's more a
7 combustion product.

8 MR. LAYTON: -- more combustion,
9 therefore the utilities and the cogenerators
10 actually have a higher proportion on that.

11 PRESIDING MEMBER GEESMAN: Sure.

12 MR. LAYTON: Thank you.

13 PRESIDING MEMBER GEESMAN: Thank you,
14 Matt.

15 MR. TRASK: With that I'd like to shift
16 to a discussion of land use issues, Eileen Allen.

17 MS. ALLEN: Good morning. In addition
18 to talking about preliminary land use findings,
19 I'll also be talking about once-through cooling,
20 and touching briefly on environmental justice.

21 The major land use points that we've
22 gathered so far are what I think you're aware of,
23 that there's a great deal of community concern in
24 San Francisco about the Hunter's Point project;
25 and to a certain degree, concern about the Potrero

1 project.

2 In 2001 the board of supervisors in San
3 Francisco passed an ordinance regarding human
4 health and environmental protections for new
5 electric generation. Among other features the
6 ordinance called for a formulation of a local
7 resource plan with alternatives to fossil fuel
8 generation. And that led to a City agreement with
9 PG&E to shut down the Hunter's Point Plant when it
10 was no longer needed for system reliability.

11 As Commissioner Geesman noted, there are
12 a number of different perspectives on how the
13 concept of local reliability is defined. In a
14 March workshop one of the speakers mentioned the
15 ISO's gold-plated reliability criteria, whereas
16 there are a number of other perspectives that
17 differ from hers. So, it's an area that will bear
18 quite a bit more discussion, I think.

19 In addition to local concerns about the
20 Hunter's Point facility, as I noted, some
21 residents of southeast San Francisco have concerns
22 about continued operation of Potrero, which is
23 located approximately a mile away from the
24 Hunter's Point area.

25 Recently the City and County of San

1 Francisco filed an application for certification
2 with the Energy Commission to place three turbines
3 on the existing Potrero Plant property consistent
4 with the 2001 ordinance. So that's a project
5 that's underway in the Commission's siting
6 process.

7 PRESIDING MEMBER GEESMAN: Yeah,
8 Commissioner Boyd and I are assigned to that case,
9 so we will shortly be learning more.

10 MS. ALLEN: As you can imagine, given
11 the ongoing interest in the two existing plants,
12 Hunter's Point and Potrero, there's quite a bit of
13 local interest in the City's plans for the three
14 turbines being placed there. So we anticipate
15 that that will be a stimulating process.

16 Moving to the idea of community planning
17 processes such as general plans and local master
18 plans, we've learned in discussions with the
19 cities where these aging facilities are located
20 that the two most active community planning
21 processes are in Redondo Beach and Chula Vista. I
22 didn't realize this was broken up into two slides.
23 Thanks, Matt.

24 In 1992 the City of Redondo Beach had a
25 specific plan process that discussed an eventual

1 conversion of the waterfront area to non-
2 industrial uses. Through a number of local
3 participants and stakeholders they shifted to a
4 different vision in 2002 that retained a number of
5 industrial uses, including the Redondo Beach
6 plant. And had an interesting mix of things like
7 movie theaters, a hotel facility and some
8 residential quite close to the existing power
9 plant there.

10 In the last year or so, without focusing
11 on the power plant specifically, the 2002 specific
12 plan went into litigation. Eventually the City
13 rescinded that plan and at this point the 1992
14 specific plan has gone back into effect. The
15 bottomline here is that Redondo Beach is in
16 somewhat of a flux state as far as what to do with
17 the overall area of the waterfront and the harbor
18 area called King Harbor.

19 The new city planning director for
20 Redondo Beach contacted Matt recently. We've
21 talked to him. He indicated that he was looking
22 forward to talking with AES over the next few
23 weeks and months about how they saw their plant
24 fitting into the City's vision. So we look
25 forward to hearing more about discussions there.

1 PRESIDING MEMBER GEESMAN: Is the plant
2 in the coastal zone?

3 MS. ALLEN: I think it's just outside of
4 the coastal zone.

5 PRESIDING MEMBER GEESMAN: Okay. And I
6 believe Redondo Beach was one of the AES units
7 identified as likely, under the DWR contracts, to
8 continue in operation during the full duration of
9 our study period?

10 MS. ALLEN: That's our understanding.
11 As far as the 1992 specific plan we haven't been
12 able to identify any sunset dates or timeframes
13 associated with the idea of a conversion to no
14 industrial in the waterfront area. So, I think
15 that's something that the City hopes to work out
16 with AES as to how long they intend to run that
17 plant.

18 PRESIDING MEMBER GEESMAN: Now, would I
19 be correct in assuming that the cooling water
20 intake is, in fact, in the coastal zone?

21 MS. ALLEN: Yes, it is.

22 PRESIDING MEMBER GEESMAN: Okay. So,
23 that part of the structure would be a part of the
24 local coastal plan?

25 MS. ALLEN: Yes. And the City, as the

1 lead agency for the local coastal plan, would be
2 addressing it in that context, as well as the
3 Coastal Commission having some input there.

4 PRESIDING MEMBER GEESMAN: Yeah, an
5 amendment to the local coast plan would require
6 going back to the Coastal Commission, would it
7 not?

8 MS. ALLEN: I think so, yes.

9 PRESIDING MEMBER GEESMAN: Okay.

10 MS. ALLEN: Moving to the San Diego
11 area, the City of Chula Vista and the Port of San
12 Diego are jointly working on a Chula Vista
13 bayfront master plan with Duke's South Bay Plant
14 included. The last word we had from the staff
15 person at the Port of San Diego, which is the
16 landowner, and Duke is a lessee, the Port of San
17 Diego is that they haven't identified any
18 alternative sites in the immediate area that they
19 think would be superior to the current site where
20 the South Bay Plant is.

21 I asked him whether they were looking at
22 any sites outside of the immediate waterfront
23 area. For example, whether there would be room or
24 feasibility for another plant in the Otay Mesa
25 area, and we know there are transmission

1 constraints there. And then there may be air
2 quality offset challenges.

3 His response was that all of those were
4 factors, but they were also looking to make use of
5 the existing infrastructure, as far as gas sources
6 and transmission connections that were right there
7 in the waterfront area. So, as of last month,
8 they were still looking at that general area in
9 terms of possibly repowering, or possibly a new
10 facility sometime in the future. But, they
11 anticipate that there will be some months into
12 perhaps another year of community discussions, the
13 master plan process.

14 PRESIDING MEMBER GEESMAN: And are
15 they -- is Duke under any kind of sunset
16 agreement? The term of their lease.

17 MS. ALLEN: We have seen numbers that
18 indicate the lease would be up in 2010. I asked
19 the Port Staffperson about this, and he said that
20 that was under discussion.

21 DR. TOOKER: Eileen, in any of these
22 discussions has there been any indication of an
23 interest in discussing potential futures for
24 desalination facilities?

25 MS. ALLEN: Not that we're aware of in

1 Chula Vista. We've heard about that as a
2 possibility for the Encina plant. Possibly in
3 Huntington Beach. Possibly in Moss Landing. And
4 then there's a fourth one that's in there as a
5 possibility; I'll have to check with Matt.

6 Okay, I can get back to you on a fourth
7 possibility. But, I'm not aware of that
8 possibility associated with the South Bay plant.

9 PRESIDING MEMBER GEESMAN: Thank you.
10 And the South Bay plant, would that be in the
11 coastal zone?

12 MS. ALLEN: Yes, it is.

13 Moving to once-through cooling.
14 Approximately four-fifth of the power plant units
15 that we're studying are once-through cooled. For
16 the most part, they are in the coastal zone, with
17 a few that are set back like Alamitos and Haynes,
18 that are away from the coastal zone, but they're
19 drawing coastal waters out. So they're considered
20 to be part of the coastal group.

21 Looking at a definition of once-through
22 cooling, that would be a plant that withdraws
23 water for cooling the turbines from an adjacent
24 water body, such as a bay, river or ocean; and
25 then often discharges that heated water into that

1 same body of water.

2 There are new federal regulations as
3 part of the Clean Water Act that are going to
4 affect once-through cooled facilities. These are
5 primarily through something called section 316(b).
6 And these were released in February 2004 to
7 establish the best available technology for
8 protecting aquatic species. The new regs require
9 impingement impacts to be 80 to 95 percent lower
10 than uncontrolled level.

11 If you're like me and you need a
12 refresher on what impingement means, that's
13 trapping the aquatic organisms against the cooling
14 water intake structure so they might be caught
15 against the screen. Whereas, entrainment is the
16 overall pumping mechanism drawing the aquatic
17 organisms into the cooling system.

18 As noted here on the slide, the new regs
19 require entrainment impacts to be 60 to 90 percent
20 lower than uncontrolled levels. And the regs
21 provide compliance alternatives and choices such
22 as the use of existing technologies, selecting
23 additional fish protection system technologies;
24 and then habitat restoration options.

25 Since these regs are quite new, we

1 expect there will be a considerable implementation
2 process where it will take awhile to work out how
3 it's actually put into effect. Any generators who
4 are here today may be able to offer their
5 perspective on that.

6 PRESIDING MEMBER GEESMAN: The habitat
7 restoration provision, though, has been challenged
8 in the Second Circuit Court of Appeals?

9 MS. ALLEN: I believe so. Dave Abelson,
10 who has left the room -- oh, he's back? Okay.

11 PRESIDING MEMBER GEESMAN: Can you
12 address that quickly, Dave?

13 MR. ABELSON: Thank you. My name is
14 David Abelson; I'm Staff Counsel at the Energy
15 Commission.

16 My understanding is that there were two
17 sets of regulations that have come out from EPA.
18 One covering new facilities, which has been out
19 for a couple of years. They were challenged in
20 court on a variety of grounds, one of which being
21 that they allowed offsite mitigation for new
22 facilities. The Second Circuit did rule that that
23 was impermissible under the provisions of the
24 Clean Water Act.

25 The court also indicted said that it felt

1 the same would be true for regulations concerning
2 existing facilities which had not issued at the
3 time. But as Eileen is indicating, have issued as
4 of February of this year. Those newly issued
5 regulations for existing facilities do also allow
6 habitat restoration as one option.

7 The parties that have sued have already
8 filed notice that they will be raising that issue
9 in the courts again with the same outcome sought,
10 namely that only technology fixes at the source
11 are allowed under the Clean Water Act.

12 So, we'll have to see what the courts
13 actually say on that.

14 PRESIDING MEMBER GEESMAN: And at this
15 point the Second Circuit decision is simply
16 indicta as it relates to existing facilities?

17 MR. ABELSON: As it relates to existing
18 facilities, that's correct. But, again, I think
19 it's important to recognize that the same parties
20 are basically pursuing that litigation as we speak
21 in that circuit now that the existing regulations
22 have been issued.

23 PRESIDING MEMBER GEESMAN: Technically
24 the Ninth Circuit would have to consider itself
25 bound by the Second Circuit decision?

1 MR. ABELSON: To be honest with you,
2 Commissioner Geesman, I'm not sure about the
3 relationship of the two Circuits when it comes to
4 USEPA nationwide regulations. I don't know
5 whether the DC Circuit has exclusive jurisdiction
6 on that issue or not.

7 PRESIDING MEMBER GEESMAN: Okay.

8 DR. TOOKER: David, are the new
9 regulations currently applicable to existing
10 facilities?

11 MR. ABELSON: The problem, Chris, is
12 that we're all a bit casual in our use of the
13 terms. If by the new regulations you mean the one
14 that were issued on February of 2004 --

15 DR. TOOKER: Correct.

16 MR. ABELSON: -- is that what you mean?
17 The newly issued regulations?

18 DR. TOOKER: Correct.

19 MR. ABELSON: Those expressly deal with
20 existing facilities. There were previous
21 regulations issued about a year and a half or two
22 years ago that dealt exclusively with new
23 facilities. And those were the ones that were
24 challenged and the habitat restoration was
25 declared illegal.

1 DR. TOOKER: What I'm trying to
2 understand is what is the impact of these new
3 regulations on existing facilities, i.e., with
4 respect to retirement options. It appears they're
5 the factors here that challenge the economic
6 viability of these units going forward, and this
7 would appear to me to impose additional economic
8 liabilities on those units to continue to operate.

9 MR. ABELSON: Well, I don't want to
10 represent that I'm any expert on this, but my
11 understanding is as follows. Basically all
12 facilities operating in California that require
13 NPDES permits need renewals intermittently, I
14 believe on average it's once every five years.

15 When they come before the Regional Water
16 Boards for those renewals they are subject to
17 whatever the then existing regulations are.

18 So, your point, Chris, would be correct
19 that if these regulations take effect, which they
20 have done, if they're upheld by the courts, which
21 we don't know what the status of that will be,
22 facilities that currently exist will periodically
23 over the next few years have to take into account
24 these regulations.

25 There is one piece, however, in Eileen's

1 summary that's missing which is that there is a
2 provision in the regulations that says that if the
3 cost of basically achieving the performance
4 standard she's outlined is wholly disproportionate
5 to the benefit to the fishery then essentially you
6 can get out of the deal entirely.

7 DR. TOOKER: I had one other question
8 and perhaps Eileen can answer this. Are those
9 percentages annual percentages?

10 MR. ABELSON: Quite honestly, Chris, I
11 do not know the answer to that. There are many
12 issues on these regulations that are just
13 beginning to be discussed, including what the term
14 uncontrol levels means, what the 80 to 95 percent
15 references specifically, and the Water Boards and
16 EPA undoubtedly are going to be working that
17 through over the next few years.

18 DR. TOOKER: Okay.

19 MS. ALLEN: Chris, I was going to say
20 much the same thing, and particularly highlight
21 the ambiguity of the phrase uncontrolled levels.
22 And, indeed, when you start measuring it is part
23 of that uncertainty.

24 PRESIDING MEMBER GEESMAN: You had
25 another slide?

1 MS. ALLEN: Okay, I went to this next
2 slide in part because of your question, Chris. In
3 our talks with the generation owners we haven't
4 heard anybody saying that the new regs were going
5 to lead to closure of a facility for that reason.
6 We also haven't heard of anybody saying that they
7 intend to stop using once-through cooling.

8 They have told us that they intend to do
9 whatever the new regulations will require as far
10 as compliance. At this point it's pretty
11 uncertain how the Regional Water Quality Control
12 Boards are going to apply the new regulations.

13 I expect it will be an ongoing
14 discussion and perhaps some trial and error with
15 the generators and the Regional Boards. But at
16 this point we haven't heard of it as a prohibitive
17 factor.

18 PRESIDING MEMBER GEESMAN: Have you got
19 a timeline of when these different plants come up
20 for their next NPDES permit?

21 MS. ALLEN: Our biologists are saying
22 yes. Yes, we do.

23 PRESIDING MEMBER GEESMAN: Okay, that
24 would be useful to share with the Committee.

25 MS. ALLEN: Okay. Briefly, I'll go back

1 to this slide that just gives some technical
2 material. Water intake velocities are currently
3 higher than the new regulation standard of .5 feet
4 per second. The current entrainment and
5 impingement impact analysis are now out of date.
6 And I said current, they are no longer current, or
7 they were never actually done for some of the
8 older facilities.

9 On a local basis, as far as the Santa
10 Monica Bay, there have been no cumulative impact
11 studies completed for the array of power plants in
12 that area.

13 We've heard from some parties that as
14 commercial fishing is currently restricted in some
15 areas, there's some belief that if some of these
16 existing plants were modernized and there was less
17 entrainment and impingement, that that might ease
18 some of the policy restriction on commercial
19 fishing. We need to spend more time thinking
20 about that and researching it, but it's possible
21 that there could be a commercial fishing benefit.

22 We talked about this. I think the
23 bottomline is the uncertainty on how the Regional
24 Boards are going to apply them at this point. We
25 can get back to you on the schedule.

1 Looking at examples of -- preliminary
2 examples of environmental enhancement activity
3 that the power plant owners are doing, Encina,
4 through NRG and Dynegy, is involved in a program
5 for dredging the Agua Hedionda Lagoon in the
6 Carlsbad area with about \$2 million spent every
7 two years for keeping the lagoon open. And this
8 is done because it maintains water quality and
9 benefits associated with the bird and the
10 endangered California least tern and its habitat.

11 NRG/Dynegy also supports a sea bass
12 hatchery operation in the lagoon, and supports
13 restoration of eel grass habitat and elimination
14 of a variety of invasive species in the lagoon.
15 So the lagoon is really a significant extension of
16 the power plant property.

17 Moving to a Reliant facility at Ormond
18 Beach, Reliant has told us that they're a partner
19 in efforts to restore the Ormond Beach wetlands.
20 They are involved in supporting a marine
21 laboratory that's raising abalone. They've put up
22 signs to help protect the endangered California
23 least tern and the threatened western snowy
24 plover.

25 Diverging in a slightly different

1 direction, the Ormond Beach facility is involved
2 in proposals for the onshore facilities for LNG
3 terminals. There are two offshore LNG facilities
4 that are proposed off of the Ventura coast. And
5 one of them would have a pipeline coming into
6 shore right here in the Ormond Beach facility. So
7 that isn't related to environmental enhancement,
8 but it is in the category of another project that
9 we're aware of as a possibility in the Ormond
10 Beach area.

11 PRESIDING MEMBER GEESMAN: The only
12 onshore facility would be the pipeline, would it
13 not?

14 MS. ALLEN: That's right. Well, perhaps
15 a very small compressor-related station.

16 Moving to environmental justice, very
17 briefly, it involves a principle of assessing
18 whether there's a fair treatment of people of all
19 races, cultures and income. This is consistent
20 with Resources Agency policy.

21 For purposes of this study we'll be
22 looking at demographics of the population within
23 two miles identified; and demographics, we're
24 looking at income levels, and then do a breakdown
25 of people of color. This is just one of many

1 factors considered in the aging power plant study,
2 but it is an important one, given the public
3 interest.

4 PRESIDING MEMBER GEESMAN: Now, do we
5 use a different radius in our siting proceeding
6 than two miles?

7 MS. ALLEN: In the siting cases we
8 generally go out as far as six miles, which is
9 consistent with air quality analysis.

10 PRESIDING MEMBER GEESMAN: Why wouldn't
11 we do that here?

12 MS. ALLEN: I'm going to defer that
13 question to Dale Edwards.

14 MR. EDWARDS: This is somewhat flexible
15 at this point in time. It's our desire,
16 staffwise, to move towards a smaller distance than
17 six miles. And for this particular study we
18 thought it might be appropriate to do that, to
19 come down to two. But we're open to suggestion or
20 compromise on that.

21 PRESIDING MEMBER GEESMAN: I think you
22 ought to do the same as we've been doing in the
23 siting cases. I think you'll find it much more
24 acceptable outside the Commission if you maintain
25 the past practice.

1 MR. EDWARDS: Not a problem.

2 PRESIDING MEMBER GEESMAN: Thank you.

3 MS. ALLEN: Dave, thanks for speaking up
4 about the legal features of the new once-through
5 cooling regs. Are there any other questions for
6 me? Okay, thanks very much.

7 PRESIDING MEMBER GEESMAN: Thanks very
8 much, Arleen.

9 MR. TRASK: I want to apologize for
10 going well over our allotted time here. I think
11 it's good proof that we really like to hear
12 ourselves talk.

13 Just to wrap it up here, I want to talk
14 a little bit about the remaining steps to complete
15 the aging power plant study.

16 We've issued data requests to the
17 California ISO and to the generators, themselves.
18 We are also digging deeply into the FERC
19 databoards to get quite a bit of cost and
20 operational -- cost and revenue data. We found
21 out that a lot of the information we need is filed
22 with FERC on a public basis.

23 As I mentioned earlier we're digging
24 very deeply to try to find anything that might
25 affect the RMR status of any of the aging plant

1 units, either due to a new plant construction or a
2 transmission line project or upgrade.

3 We are going to classify our 50 units in
4 the reliability study list as either high risk,
5 medium risk or low risk of retirement. And
6 analyze the effects accordingly.

7 I mentioned this earlier that we are
8 doing systemwide --

9 PRESIDING MEMBER GEESMAN: Can I back
10 you up a minute?

11 MR. TRASK: Sure.

12 PRESIDING MEMBER GEESMAN: How do you
13 envision making that classification?

14 MR. TRASK: It's based on a lot of
15 things. Starting with, of course, statements from
16 the generators as to whether they're going to
17 retire or not.

18 There's some fairly common sense
19 criteria that we can use, for instance, if there
20 are no other units at a specific plant, or all the
21 units at that plant are aging and inefficient, we
22 figure that's a relatively higher risk of
23 retirement than if there are new efficient units
24 at that plant. In other words, it's more likely
25 that they would repower the inefficient units than

1 to shut them down in those cases.

2 Of course, RMR status, whether or not
3 there's anything out there that might affect that
4 RMR status. Be very low risk if we can't find any
5 project or transmission line that might affect
6 that RMR status.

7 Contracts. For instance the AES units
8 contracted to Williams for the DWR contract with
9 SDG&E. Contract term there is well beyond our
10 study period, so we're classifying those as low
11 risk.

12 There's others that we still haven't
13 quite made the determination. Basically we're
14 trying to put ourselves in their shoes, in the
15 generators' shoes, to look at all their costs, all
16 their revenues, look at all the things that might
17 happen in the next few years that would change the
18 economics of aging plant operation, and then
19 therefore their decisions on whether to retire or
20 mothball.

21 One thing we have determined that it's
22 fairly low likelihood that they will mothball as
23 compared to retiring. And I think Dave covered
24 that well earlier.

25 DR. TOOKER: Matt, are you going to be

1 including in this discussion about risk any
2 potential for the ISO changing the criteria it
3 uses for determining RMR contract, the need for
4 contracts and the length of contracts?

5 MR. TRASK: We brought that up with the
6 ISO and their initial response was that they don't
7 foresee anything in the next four years that would
8 change that, but there's probably as much
9 uncertainty of that as there is in just about the
10 rest of the industry. So it is subject to change,
11 but as far as we know there's nothing on the
12 horizon.

13 DR. TOOKER: Thank you.

14 MR. TRASK: As I mentioned earlier,
15 we're going to be examining the low reliability
16 effects using our own transmission modeling, the
17 PSLF modeling. And also looking strongly at
18 procedures that the ISO and control area operators
19 use to relieve congestion in the L.A. basin.
20 We're finding that's a very good source of
21 information about the importance of these units.

22 And then we'll be completing our
23 analysis of the environmental and resource effects
24 of continued generation.

25 One thing that we are doing is an

1 appendix that will have a section on each of these
2 plants, the 24 plants in our studies. And that
3 will include a general map of the area, an aerial
4 photograph, a map of the demographics of the area
5 for the environmental justice concerns, as well as
6 physical descriptions of all the units, their
7 cooling systems, things like that. So it will be
8 more or less a primer for each one of the
9 individual plants in our study.

10 We're continuing our meetings with our
11 generators and the agencies. We're generally
12 having two or three meetings with each generator.
13 First one sort of setting up the process; second
14 one to really start the information exchange. And
15 we anticipate other meetings just to make sure
16 that we still understand what they've told us and
17 that it fits our needs for our analysis.

18 We expect to conduct at least two
19 additional workshops. One right about when we're
20 completing our data collection process and coming
21 to the draft form of the study in late June. And
22 one after we release the APPS in late July. And
23 as we discussed this morning, perhaps one in as
24 little as two weeks from now.

25 Following those workshops we intend to

1 revise the study and publish it in its final form
2 for the 2004 IEPR update.

3 And that's it. We had planned to open
4 the floor now for public comment and for
5 presentations. The only other presentation I know
6 of is Dynegy would like to do that. And they
7 think that would be more appropriate during one of
8 the panel discussions. Yeah, Greg.

9 MR. BLUE: I have a suggestion for the
10 afternoon session. Since some of the panelists
11 are not here -- that all people that are here just
12 come up --

13 PRESIDING MEMBER GEESMAN: I think
14 that's a great idea.

15 MR. BLUE: -- go through all the
16 questions, you know, and --

17 PRESIDING MEMBER GEESMAN: Yeah.

18 MR. BLUE: -- referring to -- will join
19 us, as well. They weren't invited, but they'll
20 participate with this.

21 PRESIDING MEMBER GEESMAN: Good.

22 MR. TRASK: They were invited.
23 Everybody was invited.

24 PRESIDING MEMBER GEESMAN: Well, they're
25 re-invited.

1 MR. BLUE: And accepted.

2 PRESIDING MEMBER GEESMAN: Why don't we
3 take a lunch break then and come back about 1:15.

4 (Whereupon, at 12:15 p.m., the workshop
5 was adjourned, to reconvene at 1:15
6 p.m., this same day.)

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1 AFTERNOON SESSION

2 1:25 p.m.

3 MS. ALLEN: -- the Redondo Beach plant,
4 whether it was in the coastal zone. That plant is
5 physically located in the coastal zone. It's in
6 an area which doesn't have a coastal plan
7 implementation program right now due to the flux
8 over the city's plans for the pier and harbor
9 area. But, yes, it is in the coastal zone.

10 During the lunch hour I looked at a
11 chart that showed other development projects in
12 the area of these plants, and indeed, South Bay
13 does have a desal possibility. So, thank you for
14 those corrections.

15 PRESIDING MEMBER GEESMAN: While we're
16 in that spirit, I think we had a discussion on the
17 DC line where I believe it was said that it had
18 been derated down to 2000 megawatts. And it's my
19 understanding that's the way the ISO has, in fact,
20 been showing it for this summer. But, it's
21 actually been derated to 1400 megawatts. And if
22 you look at the WECC website today it's currently
23 at 1370. So I think we need to correct that.

24 MR. TRASK: So noted. Okay, well, what
25 we're planning this afternoon is a series of panel

1 discussions. Because there's so few people here
2 I'm actually proposing that we all become the
3 panel for as many of us to sit up front here as
4 possible. And whenever you have a desire to ask a
5 question or participate, if you're not sitting up
6 front here, we ask that you come up to the podium
7 there so that we can have it for the court
8 reporter and the broadcast on the internet.

9 And I'm also proposing to change the
10 order of the panel discussions since Tim Hemig,
11 one of the people who wanted to participate in the
12 environmental panel has to catch a plane here in
13 about 45 minutes.

14 So, with that, I'd like to get folks to
15 come on up here. Just be mindful that whenever
16 you speak you need to speak into a microphone.

17 PRESIDING MEMBER GEESMAN: The
18 microphones are on when you see the green light.

19 MR. TRASK: Well, maybe to get things
20 going here, Greg Blue would like to do a
21 presentation.

22 MR. BLUE: My name is Greg Blue with
23 West Coast Power. West Coast Power is a joint
24 venture, 50 percent owned by Dynegy and 50 percent
25 by NRG Energy.

1 First of all I want to thank the panel
2 here, the Committee for allowing us to
3 participate. I think it's been a good process so
4 far. I prepared the presentation in advance of --
5 I did not see the questions that were going to be
6 asked, so in fact, one of the things you'll see,
7 and I'm going to kind of roll through it pretty
8 quickly, I will answer some of the questions. But
9 look forward to further debate as part of the
10 panel.

11 I'll say a couple of things. I think
12 we're pretty satisfied, based on the staff
13 presentation given this morning that we see a lot
14 of the issues the same way as the staff does.
15 What I'm going to do today is just briefly
16 highlight what we said last time, because I've got
17 some updates to what we said last time that I
18 think are important for the Committee to hear.

19 As far as I wanted to just respond to a
20 couple of issues from this morning that I heard
21 questions asked by Commissioner Geesman and some
22 others that I would recommend, and you may have
23 already answered this, but when you get to the
24 issue of defining local reliability and load
25 pockets, I would feel very comfortable with what

1 the ISO has to say on this matter. And I'm pretty
2 sure that they have an answer for you whenever you
3 get those guys here in the room.

4 Another issue that we're going to talk
5 about a little bit further, Tim Hemig from NRG
6 Energy is our environmental manager on behalf of
7 West Coast Power; he's going to talk a little bit
8 about this. But, Commissioner Geesman, you had
9 asked as well what are some of the other large
10 capital improvements that generators may be
11 required. And one of them would be compliance
12 with 316(b). And I'll let Tim talk a little bit
13 more about that.

14 Another statement I make and I feel
15 pretty strongly about this, that there will be
16 plants that will retire that have not announced
17 yet that are not probably -- people may or may not
18 be telling you this, but I feel that there will be
19 other plants that retire, not necessarily for the
20 economics, but the fact that they are just at the
21 end of their useful life. And they've become
22 unsafe to run. And at some point, if they become
23 unsafe to run, they'll be retired regardless of
24 the economics.

25 PRESIDING MEMBER GEESMAN: Now when you

1 say unsafe, do you mean to the workforce?

2 MR. BLUE: Yes.

3 PRESIDING MEMBER GEESMAN: Okay.

4 MR. BLUE: Yes.

5 PRESIDING MEMBER GEESMAN: So you're not
6 necessarily saying that they'd be unsafe to the
7 non employee public --

8 MR. BLUE: Correct.

9 PRESIDING MEMBER GEESMAN: -- but you're
10 worried about a risk to your workers?

11 MR. BLUE: That's correct.

12 PRESIDING MEMBER GEESMAN: Okay.

13 MR. BLUE: It's not necessarily us. I'm
14 just saying --

15 PRESIDING MEMBER GEESMAN: No, I --

16 MR. BLUE: -- in general, out there.
17 That's my opinion.

18 One other question you asked about the
19 DWR contracts and how they start rolling off. And
20 one thing we do know is that our contracts of
21 about 2300 megawatts roll off at the end of this
22 year. And that's going to increase the net short
23 position for the two utilities down south.

24 Just briefly, this is what we said last
25 time, and I'm not going to go through all this,

1 but just highlighting the issues that are up
2 there. We talked about this study needing to look
3 at or make recommendations regarding capacity
4 markets. And I'm going to talk about each one of
5 these in just one second.

6 We talked about resource adequacy
7 requirements and how important those were.
8 Deliverability standards, I believe we had a
9 little discussion about that last time. I'm going
10 to talk a little bit more about that. Where we
11 see things going on that.

12 We talked about grid reliability, and we
13 think the ISO, again, should be identifying the
14 plants that are needed for reliability, both, you
15 know, local reliability as well as the whole grid.

16 One thing that we haven't seen to date
17 in this, at least talked about in the report,
18 are -- well, we haven't seen the report, but we
19 have seen a focus on it in the presentations, is
20 the redevelopment of new generation. And I'm
21 going to talk a little bit about that, new
22 generation on the existing sites.

23 We still believe that there should be a
24 preference for redevelopment of existing sites,
25 understanding that preferences aren't well liked

1 in the Capitol. And we, since our last meeting,
2 have come across some evidence of that. But we
3 still believe that. We think that there are some
4 benefits to that. And we think it should be a
5 good public policy for California.

6 The last one --

7 PRESIDING MEMBER GEESMAN: Let me ask
8 you, Greg, how would such a preference manifest
9 itself?

10 MR. BLUE: I'm going to talk about that.

11 PRESIDING MEMBER GEESMAN: Okay.

12 MR. BLUE: A little bit later. And we
13 can do some back-and-forth.

14 The last thing you can't see for some
15 reason. I guess my stuff is too big. Time is of
16 the essence.

17 The panel that I was on initially was
18 looking at the plans, projects and things that
19 affect the economics of the existing plants. And
20 a lot of this stuff you've already heard this
21 morning. So I guess, you know, -- this is
22 currently, this is as of today, detriments to
23 keeping the aging power plants in operation.

24 There currently is a lack of capacity
25 market. The continuation of FERC-mandated must-

1 offer mitigation in the long run is a deterrent.

2 The one-year RMR contract, you've heard about
3 those, potentially being a deterrent to the
4 continued operation of these plants.

5 No deliverability standards. I'm going
6 to talk about some of these in just a few minutes.

7 If we were to have locational marginal
8 pricing, that would go a long way to sending the
9 right price signals. But that's not going to be
10 around for a few years. And as we stated earlier,
11 our main concern is over the next two to three
12 years.

13 Regulatory uncertainty. Well, I think
14 we're much more certain than we were a year ago.
15 There still is an amount of uncertainty.
16 Alternate uses of property. Believe it or not,
17 land use -- developers have been contacting some
18 of us who have plants on the coast and they're
19 interested in, you know, the land there.

20 We also heard about uncertain recovery
21 of major maintenance and capital investments. We
22 heard that this morning from the staff.

23 Some of the things we think are out
24 there that need to be looked at, and that are
25 happening, and I think that the long run things

1 are getting better. And for the long term
2 viability I see a lot of positive signs. But once
3 again, concern about '05, '06, '07 timeframe, you
4 know, assuming we can get some of that stuff in
5 place, that will alleviate some of these issues.

6 But, the one thing that's out there is
7 the proposed capacity tagging proposal by the
8 Silicon Valley Manufacturing Group has led a
9 coalition of folks. This is a potential tradeable
10 capacity market idea. This is what's being rolled
11 out today in San Francisco in the resource
12 adequacy workshops. That's why a lot of people
13 are there. That's going to be getting a lot of
14 attention here in the next few months. And
15 hopefully will get some consideration.

16 But, once again, the issue of capacity
17 markets, I think, is an important one. We hope
18 the aging power plant study will recognize that.

19 Resource adequacy requirements appear to
20 be accelerating and resulting reserve requirements
21 will create a market for intermediate and peaking
22 facilities.

23 We need to see in the utilities'
24 procurement plans a rounded portfolio that
25 includes both long-term and short-term resources.

1 And we hope that that will be included in there.

2 The short-term resources, when I say short term I
3 mean three-to-five-year type contracts. Those are
4 the type of contracts that existing facilities can
5 expect to receive in the market. They're not
6 going to give a ten-year contract to an existing
7 facility, in my opinion. Maybe somebody will, but
8 I don't think so.

9 (Parties speaking simultaneously.)

10 PRESIDING MEMBER GEESMAN: (inaudible).

11 MR. BLUE: -- will increase the value of
12 existing capacity, we've heard that from the staff
13 this morning.

14 Multi-year RMR contracts would allow for
15 capital investments for major maintenance. And
16 one of the things, we are pushing this issue at
17 the ISO. So far we have not -- without success.
18 But any help that the aging power plant study
19 could give us on that would be, I think,
20 appreciated.

21 Existing transmission capabilities is
22 also something that we think is an advantage for
23 some of the existing facilities and should go a
24 long way to keeping some of these plants
25 operating.

1 As I said earlier, time is of the
2 essence. And a lot of this stuff, I think, was
3 presented in the staff report. But I think we
4 think that since this process, even this process
5 here, of studying aging power plants just started,
6 it's become even more critical for California to
7 maintain existing generation.

8 We've got the ISO summer assessment
9 report which indicates basecase, basecase not
10 adverse case, we think we're in adverse case now
11 due to load growth, but the basecase showed that
12 reliable service may be in peril as soon as this
13 summer. It's very thin. Safety net, or safety
14 margin, as we call it.

15 Both NERC and the ISO have recently
16 stated that load in California has increased 4
17 percent over last year. And I would call this
18 unexpected increase. I'm not sure who
19 forecasted -- I don't know if anybody forecasted
20 this type of load growth. And the economy really
21 hasn't even started recovering. And so that leads
22 us to a concern about next year even.

23 PRESIDING MEMBER GEESMAN: Well, but you
24 know, if my recollection is correct, our forecast,
25 which anticipated problems in a one-in-ten weather

1 scenario as early as 2006, assumed an economic
2 growth rate of, I think, 3.3 percent. If, in
3 fact, that economic growth rate were 4.3 percent,
4 as I recall, it would add another 500 megawatts of
5 demand in 2004.

6 And I believe 800 megawatts -- well, I'm
7 sorry, I can't generalize beyond the 500, but I
8 think that even as unfocused as our long-term
9 forecasting tool is, when applied to a short-term
10 timeframe, in looking at some of the parameters
11 it's pretty easy to see where 4 percent load
12 growth could jump up at us and surprise people.

13 MR. BLUE: Okay. The National Oceanic
14 and Atmospheric Administration has shown that the
15 snow pack is well below normal for California and
16 the Pacific Northwest. There was a report out
17 today, I think the California ISO market analysis
18 has come out with a statement that was posted on
19 the website today that California snow pack is at
20 50 percent of normal. Now, I don't -- this has
21 been reported to me. I haven't actually looked at
22 it, but that's the report that I received.

23 We look at hydro flows being low this
24 year. And I know that as someone stated earlier,
25 you're only talking about energy and not capacity.

1 However, lack of energy from the Northwest will
2 cause the capacity to be called on in California.

3 Everybody knows about the stage one
4 emergency load-shedding and service interruptions.
5 So, it's very critical. This report is, I
6 believe, becoming more and more critical. And I
7 believe there's no other state agency that's
8 looking at this situation as well as the
9 California Energy Commission. And I believe one
10 of the recommendations I would have is that we
11 start some preliminary briefings with legislators
12 as soon as possible on some of these issues,
13 because they need to be aware of this.

14 With the current schedules they wouldn't
15 get the report until later this year, at the end
16 of this year. And my suggestion would be some
17 preliminary briefings would not be a bad idea.

18 As I said, the CEC is the only state
19 agency looking at this issue of both the aging
20 power plants -- one of the things I want to make
21 sure is that everybody's clear. I'm not sure that
22 anybody's going to actually repower. When you use
23 the word repower that implies you're going to
24 repower one of the old turbines. And that's not
25 going to happen.

1 What we're talking about is redeveloping
2 a new generation plant on the site. When we say
3 repowerings, we mean redevelopment. When we say
4 redevelopment, you can use those words
5 interchangeably, but what it means is building
6 brand new generation on that site.

7 We think that some of these existing
8 sites, there could be potentially lower delivered
9 cost to the load centers. We believe that it can
10 minimize environmental impacts; reduce pressure on
11 the stress transmission system; and limit
12 California's exposure as a net importer of power.

13 PRESIDING MEMBER GEESMAN: Not to get
14 too hung up on nomenclature, but let me throw in
15 two cents worth for repowering. When you use the
16 word redevelopment I think in legal circles it
17 raises questions that you're involving
18 redevelopment agencies and tax increment
19 financing. And that may cause more consternation
20 than --

21 MR. BLUE: We have run across some of
22 that. Even when you use the word brownfield.

23 PRESIDING MEMBER GEESMAN: Yeah.

24 MR. BLUE: There's some issues there.

25 PRESIDING MEMBER GEESMAN: Yeah.

1 MR. BLUE: With power plants or other
2 development. However, we keep hearing a lot of
3 people, both regulators, policymakers, staffers,
4 talk about repowerings, and then they talk about
5 repowering the older units.

6 PRESIDING MEMBER GEESMAN: Right.

7 MR. BLUE: That's not going to be.

8 PRESIDING MEMBER GEESMAN: Right.

9 MR. BLUE: Resource adequacy, this is a
10 very important issue that --

11 UNIDENTIFIED SPEAKER: I want to come
12 back to --

13 MR. BLUE: -- I think is accelerating in
14 implementation of some of this stuff. The current
15 schedule was for it to be phased in by 2008. But
16 what's recently happened is both the Governor's
17 Office and President Peevey at the PUC have
18 expressed concern that it's too slow. And they
19 both stated they would like to see this in 2006.

20 Last Friday the Western Power Trading
21 Forum filed a petition for modification at the PUC
22 of the January 22nd order, which we called for the
23 15 to 17 percent reserve margins to be effective
24 May 1, '06. That's the defined summer period by
25 the PUC.

1 We also called for the requirement for
2 the utilities to use best efforts to comply in
3 2005. We did not define best efforts. Leaving
4 that to the PUC to decide.

5 This is a very important issue. I think
6 a couple of things. What's happened in the debate
7 now, in the 15 to 17 percent, has all of a sudden
8 become 15 percent. And everybody says, well,
9 we're just going to go for 15 percent.

10 If you were to ask the ISO this
11 question, is 15 percent enough for California's
12 system you might get an answer that would surprise
13 you. I think they don't think that's -- even the
14 ISO Board Member Mike Florio at the last ISO board
15 meeting was questioning whether 15 percent is even
16 enough for California, based on the hydro and the
17 imports and the type of peaking system we have.

18 So, we're hopeful that this issue gets
19 heard and gets -- I feel pretty confident that
20 this is going to be accelerated, which is one of
21 the things we had said, is a good thing for some
22 of these existing units. And, once again, heading
23 in the right direction in the long run.

24 Capacity markets. We think that
25 capacity markets are needed in California for a

1 couple of reasons. One, as we heard today, the
2 spot prices are not enough to recover your full
3 cost. And you need some sort of a capacity
4 payment, either through a bilateral capacity
5 contract or in the form of a tradeable capacity
6 market.

7 The capacity market will do a couple of
8 things -- a tradeable capacity market. It will
9 help the utilities avoid potential stranded costs.
10 If they go sign a new generator up for a long-term
11 contract, and their load changes dramatically over
12 a period of time, there potentially would be a
13 market they could offload some of that capacity
14 into. It also helps the retail ESPs who cannot go
15 out and sign up for long-term deals, that they can
16 go out and perhaps participate in this market by
17 shorter term capacity to meet their reserve
18 resource adequacy requirements. So we think this
19 is a solution out there that people are starting
20 to get behind.

21 The SVMG, Silicon Valley Manufacturing
22 Group, has pulled together a group of customers,
23 generators, ESPs. We now have CLICA coming into
24 this discussion and CFTA, the two large other user
25 groups are starting to participate. And it's

1 still a work in progress, but at least there's
2 some -- there's a framework there that I think we
3 can get to.

4 The goal of capacity market is to always
5 have enough supply to meet the forecasted demand
6 on a one-in-ten-year basis. It also supports
7 investment for new resources and even existing
8 resources.

9 PRESIDING MEMBER GEESMAN: What do you
10 think FERC's reaction will be?

11 MR. BLUE: Well, we think FERC's
12 reaction is going to be positive.

13 PRESIDING MEMBER GEESMAN: Now it wasn't
14 to the ISO's proposal two years ago.

15 MR. BLUE: Well, we think that because
16 of all the changed scenarios in the market we're
17 hopeful. I can't speak for FERC; I don't know.

18 This is my last slide and we'll get
19 moving here. Deliverability standards. One of
20 the things that started happening is
21 deliverability standards are now being looked at
22 in these resource adequacy workshops. The ISO has
23 taken the lead on putting together a straw
24 proposal. And these are being discussed on an
25 ongoing basis.

1 They're basically coming down to three
2 types of deliverability standards. One,
3 deliverability at the interties. Two,
4 deliverability to the aggregate of load. And
5 three, deliverability to the load centers. It's
6 not clear whether all --

7 PRESIDING MEMBER GEESMAN: What's the
8 difference between two and three?

9 MR. BLUE: Two would be more like the
10 aggregate of a utility's load.

11 PRESIDING MEMBER GEESMAN: So just to
12 the service territory?

13 MR. BLUE: Yes. And three would get
14 down to more specific -- just granular as you get
15 smaller.

16 PRESIDING MEMBER GEESMAN: Okay.

17 MR. BLUE: And it's uncertain whether
18 the -- as the last I heard of the discussions the
19 third one was potentially even getting dropped,
20 which we don't support. But that's -- we're
21 working on that. It's still a work in progress,
22 as well.

23 PRESIDING MEMBER GEESMAN: What would
24 the rationale be for dropping the third one?

25 MR. BLUE: I haven't -- I don't know. I

1 haven't been participating in those discussions.
2 It's just been reported to me. Potentially that
3 it's just too complicated right now. They just
4 want to start with something. The easiest one, of
5 course, is at the interties, and then I guess you
6 get the easy ones first and work on the other ones
7 later.

8 The PUC has actually stated that
9 deliverability standards will be incorporated into
10 the utility's long-term resource plans, which they
11 hope to approve by the end of this year. So, we
12 are going to have some form of them. And we'll
13 just have to see what comes out of the PUC process
14 and what they end up adopting.

15 And with that, I'm done. Tim Hemig has
16 to catch a plane, and I think he's got a few
17 comments. And then we'll get right into the Q&A.
18 And I'm going to participate in the Q&A, too.
19 Thank you.

20 PRESIDING MEMBER GEESMAN: Thanks, Greg.
21 Tim.

22 MR. HEMIG: Thank you. Good afternoon.
23 The way I thought I would approach this is just
24 have a few comments on the slides that were
25 presented earlier. And I think they will actually

1 address some of the environmental panel questions
2 that were also brought up. I'm going to probably
3 be jumping around a little bit, trying to collect
4 my notes here.

5 But first on air quality, I have a
6 couple of comments on air quality. And
7 specifically slide 38 where we're talking about
8 aging plant retirements and whether or not that
9 would be a net decrease in air emissions in a
10 particular air basin.

11 I wanted to present our opinion on that,
12 and some of the -- what I believe are some of the
13 procedures and facts in that case.

14 Really, first and foremost, the air
15 emission from an aging power plant, especially the
16 way it was pointed out, that most of these have
17 SCRs, actually very very low. We talked about NOx
18 emissions and PM10, PM2.5 are extremely low. And
19 in fact, in many cases as low as even new units
20 going in. And certainly the West Coast Power
21 assets are equipped with SCRs.

22 When you talk about whether or not one
23 of those units shuts down there's a net
24 improvement to air quality. I'll say first if you
25 just shut it down and not replace it, obviously

1 there's no emissions from that unit now. And if
2 those, some of the things described here, if
3 another unit in the area takes on that load and
4 maybe you might have emissions from that unit now.

5 But the way it works when you try and
6 bank emission credits, when you shut down a unit,
7 there are significant discounts that you take when
8 you bank those emissions. I mean up to 90
9 percent, you assume, first of all, how much you've
10 ran. And if you haven't run a lot of operating
11 days you get discounted. You get discounted for
12 best available control technology.

13 So when you shut something down and then
14 those emissions and banked emissions go towards a
15 new unit, whether it be power or another
16 combustion source, you have significant net
17 improvements to air quality because you have far
18 less emission credits.

19 Then when the new unit comes online it
20 has best available control technology. And when
21 it uses those emission credits it has a 20 to 50
22 percent additional offsets it has to supply to
23 come online. And when a new unit comes online it
24 has to bank its maximum emissions, its worst case
25 permitted emissions under its worst case operating

1 levels. So you have a lot of conservatism in
2 there. You have a lot of offsetting, ratioing
3 that have a net improvement to air quality.

4 And what I'm trying to say is that when
5 you relay that into a replacement of an aging
6 power plant with a new unit like Greg was talking
7 about, you do see significant net benefits to air
8 quality in that case. And even moreso because
9 you're going to put on a -- most likely a combined
10 cycle unit that also has less emissions on a per-
11 megawatt hour basis.

12 So you have significant benefits to air
13 quality. You get really the same emission level
14 out of the stack, but you get more megawatts from
15 that emission source. So, I just wanted to point
16 out I think there's some benefits that we may have
17 not included that we should include in this study.

18 Secondly, on the air quality discussion
19 point, we're talking about emission reduction
20 credits in South Coast, and the reclaim program.
21 That is just a NOx program only. So some of the
22 issues about whether or not a particular
23 generating unit has incentive to shut down rather
24 than mothball and kind of delay its decision
25 point, in South Coast that is not necessarily

1 different situation because of reclaim.

2 The reclaim credits and the NOx part of
3 it you do get to retain those credits. But the
4 particulate matter and the carbon monoxide and
5 those, the other criteria pollutants, is the same
6 program. So the ERC -- the question about whether
7 or not you're banking, your ability to bank
8 significant credits that could be used for
9 redevelopment, that does affect the retirement
10 decision in the South Coast air basin. So I
11 wanted to point that out.

12 A couple comments on cooling water. And
13 I think maybe the best way to handle this is to
14 kind of jump right into what I believe is the new
15 regulation and how that, the timelines and the
16 requirements of the new regulations, some of the
17 points brought up are that there's a lot of
18 uncertainty with the regulation. And I believe
19 that the phase two regulation provides a lot of
20 certainty. And the uncertainty parts of that
21 don't necessarily mean that we don't think
22 anything's going to happen, it's just whether or
23 not the range of the controls which would be
24 required then.

25 So really, in fact if I understand it,

1 this week is when they're supposed to put this
2 regulation in the Federal Register. So any day
3 it's going in the Federal Register. That's the
4 trigger point for when an existing intake
5 structure that has more than 50 million gallons
6 per day has to start its compliance activities.

7 The first thing you have to do is you
8 have to lay out a schedule. You have to work with
9 your particular director, which is the Regional
10 Water Boards in this case, to develop a schedule
11 for where you will submit a number of compliance
12 requirements for your intake structure.

13 The regulation is really, is probably
14 going to be about the same timeline for all
15 facilities because if your permit expires within
16 four years of the Federal Register date you're
17 really all under the same schedule. And all
18 permits expire in five years. So really, when you
19 look at it, most facilities would be under a very
20 similar schedule to what I'm going to lay out
21 here.

22 So the first thing you do is you request
23 a schedule for submittal. And you have three and
24 a half years from the Federal Register date to
25 submit all of your materials. And that includes

1 entrainment and impingement studies; your
2 technology that you're going to install;
3 engineering; the effectiveness of that; and all
4 the materials have to go in within three and a
5 half years of probably this week. So there is a
6 pretty clear set of requirements.

7 And you also have, somewhere in the
8 middle you have a requirement to submit a protocol
9 for how you're going to collect the data. So
10 that's really what you have to do. And there is a
11 firm timeline on that. So, there isn't
12 uncertainty with the schedule. I think it's
13 pretty firm.

14 PRESIDING MEMBER GEESMAN: The
15 schedule's firm, but depending on when a plant's
16 existing NPDES permit expires, it would determine,
17 if you will, which class a particular plant is in.

18 MR. HEMIG: Yeah, but if you're within,
19 if you expire within four years of this Federal
20 Register date you're in the same schedule. Then
21 you have up to three and a half years to submit
22 everything.

23 PRESIDING MEMBER GEESMAN: Oh, okay.

24 MR. HEMIG: So, most people, even if
25 you're four and a half years, you're not in that

1 group but you're in the same -- now you have to
2 submit it within 180 days before your expiration.
3 So you're really back in the same schedule.

4 PRESIDING MEMBER GEESMAN: So, if I tell
5 you that our study period, for purposes of this
6 particular report, effectively ends with the
7 summer of 2008, I think you've just told me that
8 these new rules will not have a direct physical
9 impact on any plant within that timeframe.

10 MR. HEMIG: Yeah, and what I'm saying is
11 you have to request a schedule from the Water
12 Board, and then you have up to three and a half
13 years.

14 PRESIDING MEMBER GEESMAN: Okay.

15 MR. HEMIG: So it depends on how they
16 allow that.

17 PRESIDING MEMBER GEESMAN: Okay.

18 MR. HEMIG: And I think what I'm also
19 saying is that knowing that that's the end point,
20 I believe all the generators I know of, the
21 merchants and utility generation that have intake
22 structures are starting their activities now,
23 because that is not a long period of time to do,
24 you know, -- the entrainment and impingement study
25 takes a couple years.

1 So I believe the activities will be
2 started or have already started. And that really
3 the end point is probably more like 2008 where
4 you're going to actually have a compliance plan
5 submitted. And that's under the longest term
6 allowed by the phase two regulation.

7 MS. ALLEN: So, Tim, you envision that
8 you may have some new entrainment and impingement
9 data and other sampling results as early as next
10 summer?

11 MR. HEMIG: I think most likely you're
12 going to see studies starting in 2005 and maybe
13 ending in 2006 for most facilities. I'm speaking
14 generally at this point. Some might be earlier.
15 If your permit expires earlier you might actually
16 have more -- the Water Board could put more
17 stringent requirements on you on your timeline.
18 But I believe to make this three-and-a-half-year
19 period there's a lot of activities that are going
20 to start very very soon.

21 MS. ALLEN: Sounds like you've already
22 started thinking about what needs to be done
23 and --

24 MR. HEMIG: Yeah.

25 MS. ALLEN: -- who would be involved.

1 MR. HEMIG: Yeah, we're all struggling
2 with understanding this 486-page regulation, but I
3 think it's really, you get down to the meat of it,
4 it's pretty firm on what you need to do. And
5 there's minimum standards.

6 And you have to generate a lot of data
7 to determine what you're going to do. And I think
8 that's why if you ask the question, is any of
9 these requirements and the cost of these
10 requirements are going to shut a particular aging
11 unit down, the answer is usually we don't know
12 because you have to collect a lot of information
13 first before you know what the cost is.

14 And EPA, getting to cost, EPA estimated
15 its cost for each facility, of the 550 facilities
16 that are regulated by this, they estimated those.
17 But they based it on real general, nationwide
18 information. And our facilities range from three-
19 to about nine-million in capital costs alone. As
20 well as, you know, the study costs are not
21 included in that. So capital costs are somewhere
22 between three- and nine-million depending on a
23 facility.

24 And that is something that I would think
25 is a significant capital cost that would be looked

1 at as part of how you're going to recoup that.

2 And when we talk about RMR, earlier we discussed
3 RMR contracts. It was maybe being if you have an
4 RMR maybe you shouldn't be in the study, or be
5 looked at differently because you don't have --
6 you're able to recoup your costs.

7 Well, that's a one-year arrangement.
8 And we're looking at something that's probably
9 three to five and beyond. Instead of requirements
10 and cost, that makes it difficult for a generator
11 to know whether or not it's going to have that
12 contract next year and keep being able to fund
13 these studies and this compliance requirement.

14 So I at least wanted to bring up that.
15 Also bring up the part about whether or not these
16 will be challenged legally. I'm not a lawyer so I
17 can't necessarily say I have anything more than my
18 opinion on this. But what I understand is, well,
19 first of all there isn't a lawsuit; there is a
20 regulation. So, the lawsuit and what it might
21 mean and might do, I think should be looked at in
22 a lesser way than the known regulation. The
23 regulation is -- and it does apply to these aging
24 power plants.

25 Also, if you look at what they did in

1 the phase one regulation, what the legal challenge
2 was, it was just in habitat restoration. It
3 wasn't about all the other things in the
4 regulation. So, I don't believe we have much
5 uncertainty about whether or not power plants will
6 be complying with this regulation. We do have
7 some uncertainty about whether or not the habitat
8 restoration compliance path might be available.

9 And also, again not being an attorney,
10 but understanding that there's also other means of
11 which habitat restoration could be used under
12 the -- even if it is successfully challenged.
13 There's variances and other ways that facilities
14 still can use habitat restoration.

15 But what it tells everybody is that you
16 need to look at intake controls as your first and
17 foremost way you're going to try and comply. And
18 those tend to be also the most expensive and the
19 most uncertain of how effective they are.

20 So I just wanted to point out that when
21 we talk about whether or not these are likely
22 to -- the regulations are likely to be changed
23 significantly, I don't think we can assume that at
24 this point. It's just that we know there's going
25 to be a legal challenge.

1 PRESIDING MEMBER GEESMAN: And, again,
2 if I understand what you've said correctly, if I'm
3 looking at a period of time between now and
4 through the end of the summer 2008, these regs and
5 the status of any particular lawsuit are very
6 unlikely to affect the operation of the existing
7 plants?

8 MR. HEMIG: Yeah, I think, again, only
9 if a water board orders a much more stringent
10 timeframe. So that's the way I understand how
11 each of the pieces are required to be put
12 together. And most likely between 2006 and 2008,
13 somewhere in that timeframe you'll see facilities
14 submitting information.

15 And whether or not, and that's basically
16 your compliance plan that they approve, and then
17 this is what we're -- particular intake has to do
18 to conform to the new standards.

19 PRESIDING MEMBER GEESMAN: And your
20 plants in California fall under two Regional Water
21 Quality Control Boards?

22 MR. HEMIG: Yes, that's correct.

23 PRESIDING MEMBER GEESMAN: Okay.

24 MR. HEMIG: And then the other part
25 about if the costs of compliance significantly,

1 which is the word EPA used, significantly exceed
2 the benefits or EPA's cost, I've heard several
3 times the statement that that means you don't have
4 to do anything. That's not the way it works. If
5 it's significantly or wholly disproportionate then
6 you can qualify for less of a standard to a level
7 which is not significantly higher.

8 So, I don't believe there's a way that
9 you're going to say I don't have to do anything.
10 There is a way you're going to say that maybe
11 saving two fish at a cost of \$10 million isn't the
12 right thing to do. So --

13 PRESIDING MEMBER GEESMAN: Those sound
14 like the kind of words that end up being decided
15 by courts, though.

16 MR. HEMIG: Yeah, and the significantly
17 greater than is not defined. But one thing to
18 point out when we talk about benefits, and one of
19 the things brought up in slide 48 is about the
20 commercial benefits, that EPA's estimates that
21 they put together for the national regulation were
22 that the commercial benefits were on the order of
23 a couple million dollars, where the cost of
24 compliance, this is annualized cost, were, I
25 think, about 400 million.

1 And so you're looking at significantly
2 less than 1 percent of the cost of compliance is
3 the commercial benefits. So I don't necessarily
4 think that when we say the commercial fishing
5 opportunity for benefit, I'm not sure that that's
6 something supported by EPA's own estimates and
7 their own numbers.

8 PRESIDING MEMBER GEESMAN: And those
9 numbers that you used were nationwide numbers?

10 MR. HEMIG: Yes, that's correct.

11 PRESIDING MEMBER GEESMAN: Okay.

12 MR. TRASK: Tim, can I ask you a
13 question here. I know that at least one time in
14 the past that the way that EPA and the Regional
15 Boards would value the benefit of any changes to
16 intake structure was based on the value of
17 commercial fish.

18 MR. HEMIG: Yeah, and that's my point is
19 that they did really in three categories. One was
20 commercial, one was recreational and then a third
21 was what they're calling nonuse benefits. And the
22 commercial was the lowest of the three.
23 Recreational benefits were higher, but also
24 significantly lower than the cost of compliance.

25 And then the third is nonuse or

1 nonmonetized benefits and that's a tough one. Is
2 what is the value of a fish to a person. And
3 that's the one they didn't monetize. They did not
4 choose to monetize that, and they left that open.

5 So when you talk about whether or not
6 the cost is significantly greater than the
7 benefits you're required to look at nonuse
8 benefits, but not monetized benefits. So it's
9 really, the way I look at it it's really difficult
10 to figure that part out.

11 But the commercial costs, the commercial
12 benefits were extremely low compared to the cost
13 of compliance, and that's EPA's own numbers.

14 MR. TRASK: Right, I think -- well, one
15 of the comments we received, for instance, from
16 some of the fish and wildlife agencies was that
17 it's true that very few, if any, commercial fish
18 are being directly damaged by once-through
19 cooling, but they're saying that as an overall
20 health to the ecosystem, which would indirectly
21 affect the commercial fishery.

22 MR. HEMIG: And then probably the last
23 thing -- sorry to take up so much time --

24 PRESIDING MEMBER GEESMAN: Not a problem
25 at all.

1 MR. HEMIG: -- is really what, you know,
2 the value of the existing studies at facilities
3 have undertaken, and in many cases there's the
4 original studies back in the '80s. And from what
5 many facilities, and I'm not sure I agree with the
6 statement about many facilities did not do any
7 study. Only speaking for ours, but I think most
8 facilities have. We're required to do some kind
9 of a study. Most of them did something
10 originally, then did updates in the late '90s.

11 And the value of what those studies
12 bring to us is actually still very helpful and
13 extremely valuable in looking at the effects of
14 these intake structures. I don't think we should
15 discount these studies out of hand because of the
16 age. Because in many cases they were updated as
17 recently as, you know, five to seven years ago.

18 So, whether or not you spend a lot more
19 time studying rather than getting into
20 implementation really is based on whether or not
21 these older studies still have value. And you can
22 study this another two or three years.

23 The way we looked at these things and
24 did a lot of surrogate studies in the Santa Monica
25 Bay and showed that these older studies are still

1 very good descriptive of the current conditions.
2 And that getting faster into implementation would
3 be a better thing than ongoing studies. And that
4 the margin of conservatism in these old studies
5 and the updates in studies show that even if
6 you're off significantly, the impacts are so low
7 that to the adult populations of fish, that you
8 are not going to show, even with a new study,
9 anything different than insignificant levels of
10 impacts.

11 So I think we should not discount out of
12 hand and say anything about the old studies
13 generally that they're not applicable still.

14 PRESIDING MEMBER GEESMAN: Without
15 commenting on the old studies you don't envision
16 the Regional Water Quality Control Boards
17 affecting any of your plants in California
18 ordering you to early implementation of the new
19 regs before the summer of 2008, do you?

20 MR. HEMIG: I'm actually bringing this
21 up because I have been told that some of those
22 regional boards may want to get more swiftly into
23 implementation rather than studies.

24 PRESIDING MEMBER GEESMAN: And that
25 could happen then before the summer of 2008?

1 MR. HEMIG: I believe it's possible.

2 PRESIDING MEMBER GEESMAN: But if you
3 did not agree with the recommended implementation,
4 presumably on your company's initiative you could
5 suggest additional study? I'm trying to figure
6 out what --

7 MR. HEMIG: I see where you're going.
8 And I think the better way to answer that is that
9 the decisionmaking about -- actually the very
10 expensive study would commence next year, maybe
11 even this year in some cases. The decisions when
12 to, you know, what's the word, it's actually a
13 fishing -- fish or cut bait in this case is that
14 you're starting getting into significant money
15 early, before 2008. And you're planning and
16 you're making decisions early.

17 And I think those decisions will affect
18 retirement, will affect other investments at a
19 facility earlier than 2008, even though you may
20 not be getting into an implementation phase.

21 So I think that's the way I would rather
22 answer that, but there's a lot of flexibility in a
23 water board's decision to take the old studies and
24 say they're still adequate, and moving into
25 implementation earlier, they can do that.

1 It's very clear in the regulation that
2 existing information is something you can use in
3 your demonstration. And it's fairly flexible.

4 So, you're trying to nail down when the
5 money will -- the big money might be required. I
6 think that is longer term, but some of the study
7 costs are significant enough that would affect how
8 a facility, its retirement decision earlier.

9 PRESIDING MEMBER GEESMAN: Okay.

10 COMMISSIONER BOYD: Tim, have any of the
11 companies who may be drawing water from a common
12 area, i.e., you mentioned Santa Monica Bay,
13 considered if there's any feasibility to come
14 together to pay for the cost of some of the
15 studies that would be generic to all?

16 MR. HEMIG: Yeah, absolutely. There's
17 been discussions, and there's actually been a good
18 history of that. In particular, El Segundo and
19 Scattergood have had about 25 years of monitoring
20 data, impingement monitoring data that's been
21 going on. And collectively shared and studied in
22 one report, because of the proximity of those two
23 facilities.

24 And the 316(b) studies originally were
25 done in the same manner for Southern California

1 Edison. And it makes a whole lot of sense to
2 continue to do that. And I have been talking with
3 other parties about that, to do that again.

4 DR. TOOKER: Tim, I have a question. If
5 you make decisions, if your company makes
6 decisions to go forward and make investments for
7 planning and assessment, and at some point were to
8 decide to close down a facility, would the results
9 of those studies be applicable to a new plant at
10 that site?

11 MR. HEMIG: Yeah, they should be. An
12 entrainment study to me is there's not a lot of
13 different ways you can do it. There are a few,
14 but you can collect data that should be able to
15 cover all the different ways that should satisfy
16 anybody that's interested in that information for
17 redevelopment or for existing facilities. I
18 believe that a study should be able to cover both.

19 And, in fact, it's also potentially
20 valuable to a desalination project. So there's
21 some value in that kind of a project. And that
22 kind of decisionmaking might affect the
23 desalination project, too. So when we're talking
24 about what's the effect of existing -- an aging
25 power plant and the effect of these compliance

1 costs, it's the same thing for a desalination
2 plant. Because they may be required to
3 participate in some of those retrofits to keep
4 that cooling system going.

5 So, for example, the Poseidon project
6 and the City of Carlsbad. The City of Carlsbad
7 started; they did the notice of preparation for
8 CEQA, they started that last month, maybe this
9 month. And so their CEQA process has been
10 initiated. And obviously the Encina Power
11 Station's ability to maintain that intake
12 structure affects their project. So there's a lot
13 of things going on, and desalination is definitely
14 one of the projects that could be affected.

15 MR. TRASK: Tim, in our consultations
16 with the resource agencies covering the coast,
17 we've gotten some comments that the past studies
18 are legitimate, and others that are not. And that
19 the gist of it generally is around the sampling
20 techniques used, where the samples were taken and
21 how the samples were taken. Can you comment on
22 that?

23 MR. HEMIG: Actually on the plane on the
24 way here I was reading my study plan for one of my
25 facilities, and kind of find it hard to believe

1 that there's a lot of question about how you
2 collect the sample. I mean you throw a net in the
3 water and you tow it. And you know how much water
4 went through the net, and you know how many
5 planktonic organisms you collect. And you count
6 them and now you have the number of organisms per
7 cubic foot of water, for example.

8 I don't really find that -- and I'm not
9 a marine biologist, so I need to kind of step back
10 on that. But I don't believe there's a lot to
11 debate about how this information is collected.
12 The point of where you collect it might matter,
13 but it's also, remember it's a one point in time
14 set of data. You collect this in one year and,
15 you know, several points of time during that year,
16 probably monthly or maybe biweekly. And now you
17 have data that represents one year. And things
18 change so much that we just need to recognize that
19 there's a lot of uncertainty and limitations in
20 any of this data.

21 But, I don't think there's, in my mind,
22 a lot of significant issues that would affect how
23 the study plan is put together. And it should be
24 something that the water boards actually being
25 very experienced with right now. They're doing a

1 lot of studies, and I think they're getting a
2 little bit better at what they believe is an
3 adequate study.

4 MR. TRASK: Thanks.

5 PRESIDING MEMBER GEESMAN: Thank you,
6 Tim. I appreciate your participation.

7 MR. HEMIG: Okay, yeah. I apologize for
8 running out.

9 PRESIDING MEMBER GEESMAN: Perfectly
10 understandable.

11 MR. HEMIG: Make sure I make the plane.
12 Thank you.

13 MR. TRASK: Thank you. Is there anybody
14 else in the audience who would like to comment on
15 environmental issues?

16 Okay, I think it's probably best that we
17 shift into our other panels. Any interest in
18 going through the questions for panel number one,
19 concerning the proposed study list and the role
20 the aging plants play?

21 PRESIDING MEMBER GEESMAN: Well, I want
22 to come back to the preference that Greg
23 recommended the state reflect for redeveloped
24 projects. And ask you again, how would you see
25 that preference manifesting itself? What would

1 you have the state do to show such a preference?

2 MR. BLUE: First we need somebody to
3 actually say it. And that hasn't happened yet.

4 PRESIDING MEMBER GEESMAN: Well, I think
5 I --

6 MR. BLUE: I think you can show that in
7 a couple --

8 PRESIDING MEMBER GEESMAN: -- I can go
9 back decades and show you --

10 MR. BLUE: -- of ways.

11 PRESIDING MEMBER GEESMAN: -- statements
12 of preference in Energy Commission --

13 MR. BLUE: Yeah, I --

14 PRESIDING MEMBER GEESMAN: -- reports
15 for it and --

16 MR. BLUE: Okay, I would say it could be
17 reflected when the utilities file -- well, it
18 could be reflected through deliverability
19 standards. It could be reflected in utilities'
20 long-term resource plans that do get approved by
21 the PUC. They can come back and impose -- PUC can
22 take the plans and they can come back with some
23 orders, you know, reflecting that. And the PUC
24 has even made that in their January 22nd
25 procurement order. They stated a preference for

1 the brownfield plants, that's the term they used.

2 In fact, it says that the utilities
3 should look at brownfield first before they look
4 at anything else. Statements like that, and the
5 way they get enforced would be, and manifest, as
6 you say, would be through, in my opinion, through
7 the Public Utilities Commission on how they
8 approve the utilities' procurement plans.

9 PRESIDING MEMBER GEESMAN: Okay.

10 MR. BLUE: I'll let other people who
11 want to answer that, as well.

12 MR. PIGOTT: Sure, I'd like to talk
13 about that same issue because I think we're
14 diametrically opposed. With Calpine we don't have
15 any aging power plants, at least that are fossil
16 fuel fired. And one issue that we feel very
17 strongly about is that there should not be any
18 preference for repowered plants.

19 We have developed facilities at what you
20 would call brownfield sites. For example, Los
21 Medanos or the Delta project. They're both within
22 visual range of the Pittsburg Power Plant. Our
23 facilities were developed and built as merchant
24 plants. At the same time the Pittsburg plant, the
25 owner of the Pittsburg plant could have repowered

1 if they had decided to. Maybe if they had had a
2 preference they would have and we wouldn't have.
3 It really makes no sense to give a preference.

4 And particularly when you look at where
5 some of the locations are of the existing plants.
6 I don't think anyone today would propose building
7 a power plant at the beach. And I think that
8 there are a lot of other sites that are perfectly
9 acceptable to the public. And it should just be a
10 wide-open competition for where those plants are
11 sited. It shouldn't be a siting preference or a
12 power procurement preference, from our point of
13 view.

14 PRESIDING MEMBER GEESMAN: Greg.

15 MR. BLUE: Just a quick response. I
16 think we have, as I stated that was in our last
17 presentation, and we've had some dialogue with the
18 Legislature who told us in no uncertain words that
19 they don't like preferences in the Capitol.

20 And so while we --

21 PRESIDING MEMBER GEESMAN: Maybe they
22 just don't like preferences for you.

23 MR. BLUE: No, no, it's for anybody, for
24 anybody. It's a policy they don't like to have
25 preferences. So, that was our initial position.

1 There is another way to manifest, which
2 I think Calpine would agree. It talks about
3 competition. And I think what you do is if you
4 set up the solicitation, competitive solicitation,
5 where you value the winner based on the lowest
6 cost delivered to load. That's the cost to build
7 the new plant, the cost for transmission upgrades,
8 the cost to use the transmission network system,
9 the cost for transmission losses versus a plant
10 which is located in the load center.

11 There could be competition that would
12 work very well. The consumers in California would
13 benefit because all those other costs are rolled
14 into their bill. It may not say generation, but
15 they're rolled into their cost. So, you know,
16 that's another way to manifest it, if you set up a
17 solicitation that's based on lowest cost delivered
18 to the load center.

19 PRESIDING MEMBER GEESMAN: Yeah, I guess
20 the one hesitancy that I have there would be
21 attributing too much precision to those costs of
22 delivery and spending too much time striving for
23 too much precision. I think just given the
24 reality of the way regulatory processes work,
25 particularly in the circumstance such as I think

1 we confront now, time is of the essence.

2 And the state's various adventures in
3 the past in resource planning conjure up the BRPU
4 whenever you get two or three resource planners in
5 the same room. Greg, --

6 MR. McCLARY: Commissioner, I might
7 offer as well, I think that in a certain respect
8 what Greg's asking for is a goal of this study, in
9 fact, to the extent that this study identifies and
10 spells out some of the policy backdrop and
11 criteria that goes into the siting process.

12 Any of these kinds of projects that come
13 to you as for siting, not all might, but you know,
14 presumably many would, of these kinds of
15 redeveloped or repowered projects, presumably that
16 would also -- the value or otherwise of keeping
17 aging plants or plant sites in operation should be
18 part of the backdrop that you would be
19 incorporating because of this study, because of
20 this process.

21 PRESIDING MEMBER GEESMAN: Perhaps. I
22 have a very limited experience with our siting
23 process. I've been, at least in the cases that
24 have come before the Commission while I've been
25 here, which is almost two years now, I've been

1 surprised at how many acceptable sites there are.
2 Although I doubt any of the applicants would join
3 in this, but how easy it is to find such sites.

4 I'm told by Commissioner Boyd that once
5 we get down to San Francisco our experience is
6 likely to be a little different, --

7 (Laughter.)

8 PRESIDING MEMBER GEESMAN: -- but I
9 don't know how you would actually attach a
10 meaningful distinction. I think that we can
11 certainly associate a rhetorical distinction with
12 it. But as I said to Greg, I can go back more
13 than two decades and point to Energy Commission
14 reports expressing a preference for what I think
15 we've consistently called repowerings. But what I
16 think are the same thing as what you call
17 redevelopments.

18 MR. McCLARY: I hear you.

19 DR. TOOKER: Greg, I have a followup
20 question. Why is it that the characteristics
21 you're talking about of existing sites wouldn't be
22 reflected in the ability of a generator to offer
23 power at competitive prices in terms of access to
24 transmission and load centers, et cetera?

25 MR. BLUE: You say why wouldn't it be?

1 DR. TOOKER: Yeah, why do we need a
2 preference when you have strategically --

3 MR. BLUE: Yeah, as I stated earlier,
4 that was what I presented a month or so ago. It's
5 not necessarily -- I would still like to see it,
6 but I also am pretty pragmatic, and don't think
7 that that's actually going to occur.

8 So, therefore, you get into issues like
9 what I think is going to result -- we can get to
10 the same result from my point of view, strong
11 deliverability standards is going to be there.
12 Which gets back to the issues of we already are
13 connected to the load. I mean, yes, it will
14 all -- we're not pushing that issue as much as we
15 were.

16 PRESIDING MEMBER GEESMAN: And I take
17 it, though, that when you say strong
18 deliverability standards, you would actually
19 prefer to see that to the load center --

20 MR. BLUE: Correct.

21 PRESIDING MEMBER GEESMAN: -- as opposed
22 to the aggregated load or to the intertie?

23 MR. BLUE: That's correct from our point
24 of view, yes.

25 PRESIDING MEMBER GEESMAN: Yeah.

1 MR. TRASK: Joining us is Audra Hartman
2 from Duke Energy.

3 MS. HARTMAN: I would just kind of build
4 on Greg's comments about redevelopment,
5 repowering. We are looking at several areas, and
6 you're all familiar with our Moss Landing facility
7 that we built new generation -- we're looking at
8 doing that at several of our other sites around
9 the state.

10 And looking for encouragement,
11 incentives to continue that process. We're
12 looking at our South Bay Power Plant, building a
13 new facility down there to replace the existing
14 one. Other sites that are out there. And looking
15 to try to build a partnership with the community
16 down there and with the utilities.

17 And I don't think we would have a
18 problem competing in some of these competitive
19 processes if all of the costs for a new facility
20 are included, and we are able to compete on the
21 table --

22 PRESIDING MEMBER GEESMAN: Right.

23 MS. HARTMAN: -- with all of the costs.
24 I think we would do very well. But I don't
25 actually think that that's the case right now.

1 PRESIDING MEMBER GEESMAN: This is the
2 long hope for competitive, transparent procurement
3 process. Or I guess sometimes they say
4 transparent competitive procurement process.

5 MR. BLUE: Undefined, so far, by the
6 way.

7 PRESIDING MEMBER GEESMAN: Yeah.

8 MR. BLUE: Yeah, we're working on that.

9 PRESIDING MEMBER GEESMAN: You know, I
10 guess I'd pose the same thing that I did to Greg.
11 I can tell you, speaking solely for myself, but
12 even assume that all four of my colleagues agree,
13 we'd like to encourage you in each of those
14 projects. I'm not certain what that actually
15 means in terms of conferring any benefit on you.
16 Certainly I don't see it as a preference.

17 If a project comes to us that meets all
18 of the different environmental and safety
19 standards that we apply in our siting process,
20 we're going to issue a license. And, as you know,
21 we seem to issue a very much larger number of
22 approvals than we do disapprovals.

23 But, you know, that encouragement, I
24 think, is probably worth a ticket on the San
25 Francisco Railroad minus \$1.

1 MS. HARTMAN: I know there's several
2 proposals out there to try to reinstate an
3 expedited siting process for repowers. I would
4 just say, as we go along, in the process maybe
5 look at some of the pros and cons, things that
6 we've done in the past that may be improved.

7 I don't have it before me today, but I
8 know that we have a list of things that we've
9 loved about the Energy Commission and the process
10 and things that we haven't. And we'd love to come
11 talk to you about --

12 PRESIDING MEMBER GEESMAN: I won't ask
13 you which list is longer.

14 (Laughter.)

15 PRESIDING MEMBER GEESMAN: I hear what
16 you're saying. I guess I don't want to get too
17 far down this particular tangent, but one of the
18 concerns about any of the various expedited siting
19 proposals is it's real easy to get the appointed
20 officials or elected officials to say, yeah, that
21 sounds like a great idea, where do I sign.

22 But then when you actually try to apply
23 it, the staff or the various legal authorities
24 that have to apply a specific standard say, you
25 know, we just don't have enough data from this

1 applicant to start the clock yet. So the
2 expedited calendar proves to be more of an
3 illusion than anything else.

4 DR. TOOKER: I'd like to say something
5 here. Don't you think it's true that there's more
6 than one side to this coin? We've talked already
7 today about water issues, once-through cooling and
8 changing regulatory paradigms.

9 So the existing infrastructures and
10 sites have some benefits, some advantages. But
11 they also have some liabilities that I'm sure you
12 must be considering in terms of your long-term
13 plans.

14 PRESIDING MEMBER GEESMAN: What would
15 you see as liabilities?

16 DR. TOOKER: Well, I mean we were
17 talking about EPA's new rules.

18 PRESIDING MEMBER GEESMAN: But they're
19 going to apply to new facilities, as well.

20 DR. TOOKER: Right.

21 MS. HARTMAN: The only comment I would
22 make, because it depends on which facility you're
23 looking at, and what cooling method they're using.
24 I think that's where you're going --

25 DR. TOOKER: Right.

1 MS. HARTMAN: -- with your question? Is
2 that in the future, for our future projects we're
3 looking at different options and trying to get
4 community support and buy-in before we come into
5 the process.

6 So hopefully that will try to address
7 some of the concerns with it.

8 DR. TOOKER: I think that would be
9 great.

10 MS. HARTMAN: That's been our goal, I
11 think, all along with some of the other facilities
12 we've had. We just have varying degrees of
13 success.

14 PRESIDING MEMBER GEESMAN: Before we
15 move on I did want to come back to one of the
16 things you said, Greg. I think you were calling
17 into some doubt one of the staff assumptions about
18 when locational marginal pricing would come about.
19 I think our staff presentation suggested that it
20 was something that could go into effect in '05.
21 You said several years off.

22 MR. BLUE: I believe it's going to be
23 several years off. I believe they're going to
24 have to get MDO2 done -- well, I don't know what
25 they're going to call it now, MDO8 maybe, -- done

1 first before they get to location. That's like
2 the step first.

3 I have not seen any indications. There
4 are nobody, no study groups, no work groups,
5 anybody talking about LMP to date. We're dealing
6 with these other nearer term issues. That's a
7 longer term issue from our point of view.

8 MR. TRASK: We also have Scott Peterson
9 from SDG&E who'd like to make a comment.

10 PRESIDING MEMBER GEESMAN: Hi, Scott.

11 MR. PETERSON: I just wanted -- I'm the
12 Director of Grid Operations for San Diego Gas and
13 Electric. My interest here is though I am the
14 prior manager of South Bay Power Plant, when it
15 was run by San Diego Gas and Electric, so I think
16 I am one of those aging power plant operators
17 here.

18 (Laughter.)

19 MR. PETERSON: I just wanted to make
20 some comments, you know, obviously we're trying
21 to --

22 DR. TOOKER: Grammatically, does aging
23 apply to the power plant or --

24 (Laughter.)

25 MR. PETERSON: Excuse me? I think the

1 plant's probably aging better than I am.

2 You know, as we think about all of the
3 things we're trying to accomplish, we're obviously
4 trying to balance everybody's needs and desires
5 and wants and aspirations here. You know, my
6 company obviously is in one of those load pockets
7 we talk about where there's limited transmission,
8 there's limited inservice generation. A lot of
9 generation outside connected to interties within
10 inabilities to get generation into those. We site
11 facilities perhaps in not the most opportunistic
12 areas that we could to try and get transmission
13 built.

14 From the standpoint of talking about
15 preference for power plants, you know, San Diego
16 Gas and Electric is not a real strong proponent of
17 providing preferences. What we're really looking
18 at is the economics of the projects and where they
19 make the most sense. Yeah, when I was at South
20 Bay we would have loved to have repowered South
21 Bay Power Plant, but my general impression is
22 you'll probably never get that to happen on the
23 Bay anyway. So you'll go dry cooling anyway and
24 similar type of things.

25 A comment was made about building these

1 power plants on the ocean view property which is
2 great places to be. So I just encourage us not to
3 go too far down the road in trying to expedite
4 repowers because they should be the way to go. I
5 think we need to look at the economics. If
6 there's a desire to have power plants, and it
7 needs to be an expeditious method for that to
8 happen. If we repower South Bay we're not going
9 to repower South Bay, we're going to put a new
10 plant there, just like you're going to put a new
11 plant somewhere else.

12 So, just look at the total economics for
13 the group as a service territory. And we'll try
14 not to have any more transmission emergencies
15 hopefully this summer.

16 PRESIDING MEMBER GEESMAN: Well, but let
17 me explore that a bit because I'm one of those
18 that thinks that the state has done a pretty large
19 disservice to your ratepayers in terms of the
20 transmission decisions that have been made
21 affecting your service territory.

22 But recognizing a certain pattern seems
23 to be developing in terms of addressing the
24 transmission needs of your part of the state,
25 should, in fact, we look at power plants inside

1 the load pocket, if you will, as entitled to some
2 form of preference compared to power plants that
3 are more remote and would require certain leaps of
4 faith about our willingness to site transmission
5 into the San Diego area.

6 MR. PETERSON: Well, I think it's never
7 an all-or-nothing type of answer in those type of
8 things. I think obviously there are two projects
9 that are underway right now, with the Palomar
10 project and with the Otay Mesa project. Obviously
11 we're seeking approval for those, but there's
12 still thorns in some of those. In the Otay
13 project, as far as having adequate transmission
14 for that.

15 I think it's a combination of inservice
16 generation, but also opening up the transmission
17 market so that you can have competition. You
18 know, if we just create everything inside the
19 service territory and it's just enough to get by,
20 you have no ability for competition to come in.

21 So, it's kind of a mixture of all of
22 those things. And we obviously recognize that we
23 need new generation in our service territory. We
24 just don't want to get so locked into it we make a
25 special preference because it's an existing power

1 plant site, which will really just be like a new
2 site, anyway, because you're just going to put a
3 whole new combined cycle. You're not going to use
4 Bay water cooling; you're not going to use ocean
5 water cooling. It's just you happen to have a
6 piece of property.

7 PRESIDING MEMBER GEESMAN: Yeah, I
8 appreciate what you're saying. And I actually
9 think your rates today are higher than they would
10 have been by some measure if the state had been a
11 little more attuned to better interconnecting you
12 with the rest of the west.

13 MR. PETERSON: Well, being the operator
14 of the grid, it becomes very dicey some days when
15 you have two interties. You wanted a third, but
16 you were told you didn't need it. Yet you find
17 yourself in transmission emergencies and other
18 things.

19 PRESIDING MEMBER GEESMAN: Well, you
20 were told you didn't need it, as I recall, within
21 the five-year window, --

22 MR. PETERSON: Because we needed it in
23 six years, I think.

24 PRESIDING MEMBER GEESMAN: -- two or
25 three years of which had already passed.

1 MR. PETERSON: Right, that's correct.

2 PRESIDING MEMBER GEESMAN: Yeah. Go
3 figure. Greg.

4 MR. BLUE: A final word on preference.

5 (Laughter.)

6 MR. BLUE: I agree with the San Diego
7 Gas and --

8 MR. PETERSON: I'm a power plant
9 operator, by the way, so I like power plants. So
10 I'm not --

11 MR. BLUE: Yeah. I think the issue of
12 the transmission is very important, if you're
13 talking about the economics of the long-term
14 viability of existing generation. Because if and
15 when the new generation does come online in the
16 San Diego area, I would love to have a place to
17 sell my power out of that area. And right now
18 we're constrained --

19 PRESIDING MEMBER GEESMAN: Right.

20 MR. BLUE: -- to 500 megawatts, I
21 believe, is the export capabilities at times.

22 I think one other thing we shouldn't
23 forget is we shouldn't forget what the ISO will
24 have to say. There are some plants that they've
25 determined are quote, "super critical" to the

1 grid. And we should at least, you know, hear from
2 the ISO on this topic.

3 MR. PETERSON: Yeah, talk about critical
4 plants. I'm more concerned about the plants that
5 don't have RMR versus the ones that do have RMR.
6 I mean the RMRs you still have a backstop; I mean
7 I've been around long enough to actually have been
8 involved in helping to create the RMR contracts,
9 which I kind of wonder why we did at the time.

10 But, there are backstops in the RMR. We
11 talk about, you know, investing capital; you may
12 not get it back. But there are conditions, too,
13 there's always failsafes. At the end of the day
14 if you say I can't -- the ISO doesn't need any
15 more and I can't make it work, you get your money
16 back.

17 But the plants that have nothing and are
18 truly working on the margin, those are the ones
19 that worry me the most, because those are the ones
20 that could very easily give their notice and be
21 gone very shortly.

22 MR. BLUE: And then those are the ones
23 that are located in the L.A. basin for the most
24 part.

25 MR. PETERSON: Yeah, San Diego's --

1 PRESIDING MEMBER GEESMAN: Those are the
2 condition one plants?

3 MR. PETERSON: The condition one plant
4 is the one where they play in the market.
5 Condition two is when they go fully just to be
6 there for the service of the ISO.

7 PRESIDING MEMBER GEESMAN: Okay.

8 MR. PETERSON: And all of, you know,
9 Duke, I believe is on condition two; and Encina, I
10 think, is condition one, still?

11 MR. BLUE: Currently.

12 MR. PETERSON: All right.

13 PRESIDING MEMBER GEESMAN: Okay.

14 MR. TRASK: Thank you, Scott.

15 MR. MILLER: Hello, I'm Tom Miller from
16 PG&E. And I just want to take the discussion a
17 step further. Yesterday I attended the Market
18 Surveillance Committee meeting where they talked
19 about the new transmission economic assessment
20 methodology.

21 And so given the context here that's
22 been spoken to, this aging power plant study that
23 the CEC has done a very good job on so far, really
24 highlights a lot of the issues going forward. And
25 I think what we encouraged at the meeting

1 yesterday was that it would be ideal to
2 incorporate a process of transmission economic
3 evaluation into the IEPR process.

4 Because, as we know, you know,
5 generation and transmission solutions and other
6 resource choices can be alternatives to each
7 other. So I think it's very important to have a
8 process ideally that can bring the choices
9 together. So, I --

10 PRESIDING MEMBER GEESMAN: That's a very
11 good point. And it's our full intent to do that.
12 I think it's something that needs to happen.

13 MR. TRASK: Any further comments? Do we
14 want to try to answer the questions under our
15 discussion panels here?

16 PRESIDING MEMBER GEESMAN: Sure.

17 MR. TRASK: Well, I guess we can just
18 start at the top. Should any individual unit at
19 any plant be added or removed from the APPS study
20 list? And if so, why?

21 It's deafening.

22 MR. BLUE: I think the list is adequate
23 from our point of view. I think you're going to
24 get all the information you need regarding
25 existing or aging power plants from your study

1 group.

2 I think all the issues you're going to
3 see are probably located within that study.

4 MR. TRASK: Are there any other
5 important aspects to consider concerning the role
6 that aging boiler units play in the integrated
7 electric and natural gas industries?

8 Do the issues of concern for aging
9 boiler plants apply to other categories of
10 generators, such as peakers, nuclear plants or
11 hydroelectric plants?

12 MR. BLUE: Well, actually one of the
13 issues that we have, but I don't know that it
14 falls within the timeframe of the study. That's
15 the part, we're looking at a limited timeframe.
16 But we think that there's going to be an issue
17 with the nuclear plants, particularly with both
18 PG&E and Edison, and not San Diego, applying to
19 have their steam generating units replaced at
20 their nuclear facilities. And the relicensing
21 that's going to come up.

22 To me that's an aging power plant. Just
23 like we are. And so, unfortunately I think the
24 study is so far along I don't think you're really
25 going to be able to accomplish that, much more

1 than a passing comment about it.

2 PRESIDING MEMBER GEESMAN: Yeah, I think
3 we tee that up for the '05 study. We've largely
4 defined that as not likely to be a problem before
5 the summer of 2008.

6 MR. BLUE: But I'm just saying it's out
7 there.

8 PRESIDING MEMBER GEESMAN: Yeah, no,
9 you're absolutely right about that.

10 MR. BLUE: Okay.

11 MR. TRASK: Our analysis does assume a
12 20 percent probability that one of those two
13 plants would not be available in our timeframe due
14 to early problems with the steam generator tubes.

15 MR. PIGOTT: I have a comment to this
16 question. In reality the issues, or at least the
17 solutions that would apply to aging power plants
18 really apply to any high heat rate fossil fuel
19 unit in the state that doesn't have a power
20 contract.

21 If we looked at peakers, Calpine's
22 situation we have a unit that used to be a
23 qualifying facility that is no more. And I think
24 we're in a similar situation to a lot of the aging
25 power plants in that the lack of a capacity

1 market, the capping of electricity prices during
2 peak hours, and the must-offer obligation that's
3 imposed on merchant generation that discourages
4 utilities from signing long-term contract, all of
5 those things affect any high heat rate unit. It
6 doesn't have to be an old one.

7 PRESIDING MEMBER GEESMAN: You're right.
8 We need to bound our study somehow. We're
9 responding to, I think, several years of rhetoric
10 across the street about the aging power plants and
11 the plants that were older than the guy that
12 signed the DWR contracts.

13 I'm curious. Both you and Greg have
14 raised this issue of abuse of the must-offer
15 provision. That issue has been pretty clearly in
16 front of FERC for awhile. Your industry has not
17 been at all shy or inarticulate about laying out
18 your arguments. But, at least from my perception,
19 you've gotten no traction at FERC. Do you expect
20 that to change? Why hasn't the argument been
21 successful in Washington?

22 MR. BLUE: I'll give you my opinion.

23 MR. PIGOTT: Well -- all right, why
24 don't you go first.

25 MR. BLUE: My opinion is that it was put

1 in place at the time of the energy crisis to
2 answer criticisms of alleged withholding of power
3 by the power plants.

4 I think that, with a couple of things
5 that have happened, that one, the markets have
6 stabilized in California. That was the reason why
7 it got traction then. And all the arguments that
8 were made back then.

9 I think that there is a high likelihood
10 that some action will be taken on this before the
11 end of this study for sure, by FERC, removing
12 this.

13 I think with the orders last week, I
14 guess it was last week, on the generator
15 maintenance standards, that were a result of SB-
16 39XX, which allows the PUC to have a much greater
17 role in maintenance and operations of both
18 existing facilities and new facilities, that that
19 will go a long way to alleviating the reason why
20 they needed the must-offer.

21 So, I think circumstances are such. And
22 we are, you know, there has been discussion within
23 our industry of going to FERC again and asking for
24 the removal of that. We felt, at least the
25 discussion has been to date that politically doing

1 that before a summer peak period is not the best
2 time to do that kind of a thing. So, my guess is
3 there'll be some sort of activity this fall; a re-
4 engaging on that topic.

5 PRESIDING MEMBER GEESMAN: Like after
6 November?

7 MR. BLUE: Yeah.

8 (Laughter.)

9 MR. BLUE: Potentially.

10 MR. TRASK: I don't intend to speak for
11 the ISO, but we have heard from them that they are
12 planning to make a filing to FERC on the must-
13 offer. I can't characterize what that filing is,
14 but that they hope to get some changes from that
15 filing.

16 MR. BLUE: Just to respond to that, I
17 know that FERC -- we've had a lot of dialogue with
18 the FERC Staff -- I mean, excuse me, the ISO Staff
19 on the must-offer. And compensation for that
20 must-offer. And we know that the ISO is aware
21 that if you respond to a must-offer over a period
22 of time you do not recover your full costs, Terry
23 Winters' aware of it; their staff is aware of it.

24 I'm not saying they're going to go out
25 and file a support, but they are aware of the

1 situation. And I believe that their tariff filing
2 on must-offer allows the unit to participate in
3 other markets which perhaps will help.

4 So I don't think that -- I think the
5 times are different now and such that I think we
6 might be able to see some traction on that issue.

7 PRESIDING MEMBER GEESMAN: Okay.

8 MR. PIGOTT: Yeah, I think FERC and the
9 ISO have gone back and forth a few times on this.
10 The last one that I'm familiar with was the
11 either/or must-offer. Either offering the day
12 ahead when that ultimately develops, or the real-
13 time market.

14 And the ISO might have had a problem
15 with it. And I'm not sure where it stands right
16 now. But it is certainly an issue for us.

17 PRESIDING MEMBER GEESMAN: Go ahead,
18 Matt.

19 MR. TRASK: Should the Committee study
20 the reliability and environmental aspects of other
21 generating sectors in the IEPR process?

22 I think we have already heard that at
23 least the nuclear plants are likely to be a
24 subject of the 2005 IEPR.

25 MR. McCLARY: And this is just an

1 observation that, you know, similarly to the
2 nuclear plants, there obviously are other kinds of
3 generators in the state. And some of them are
4 aging. The hydro system has a lot of older plants
5 than any of them that we're talking about here.

6 We may have done not a disservice, but I
7 think that Commissioner Geesman characterized this
8 correctly, this is the study of the plants that
9 have been accused of being that elderly fleet of
10 gas fired power plants, mostly owned by non-
11 utilities that has been identified as a cause of
12 concern. And I think appropriately so.

13 PRESIDING MEMBER GEESMAN: Yeah, I think
14 actually the phrase has dirty in there, too.
15 Dirty old power plants, or something like that.

16 MR. McCLARY: In public, yes.

17 (Laughter.)

18 MR. TRASK: Well, moving on to the
19 questions under our panel two. What are the
20 likely effects on aging plant economics and
21 retirements of the pending decisions by the
22 California Public Utilities Commission concerning
23 procurement, resource adequacy and locational
24 pricing?

25 I think we probably covered those fairly

1 well. Is there any desire to add some comments
2 there?

3 MR. McCLARY: Just this. I think we
4 have heard a lot of very good comments and
5 observations on all of these. The way the
6 question's phrased is actually, I think, a little
7 bit backward from the way you're taking it in the
8 study, which I think is appropriate. Which is how
9 do these policies and these things that are coming
10 up, if these policies are ones that we want to
11 follow, how does the possibility that we have some
12 older power plants that might be retired affect
13 our ability to follow through on the policies that
14 we choose to pursue. Rather than make the aging
15 power plant economics the focus, it's the aging
16 power plant economics impact on where this
17 Commission wants to go that should be the focus.

18 MR. TRASK: You're saying that the
19 retirement of plants could have as much effect on
20 the success of procurement as the other way
21 around?

22 MR. McCLARY: Actually, yeah, in a broad
23 sense. I think underpinning this and several of
24 the other questions that you're addressing here is
25 the notion that one of the things we've learned in

1 the last few years is that a market works better
2 when it's got a nice solid supply base behind it.

3 And these are part of it. And the
4 question we're trying to answer here is how
5 important a part, and in specific areas how does
6 that affect it.

7 But there is a broader question, you
8 know. Is the impact of potential retirement
9 enough to cause concern about the overall supply/
10 demand balance.

11 MR. TRASK: Interesting point.

12 MR. BLUE: I think the biggest thing in
13 the near term that's going to have the most effect
14 is the resource adequacy requirements. And it
15 kind of ties in, as Steve was saying, there's a
16 lot of things kind of tied in with that.

17 Because by definition, if you have a
18 resource adequacy requirement for the utilities to
19 meet their peak demand, and then 15 to 17 percent
20 on the peak day, that's going to create, I think,
21 a market to keep some of the existing generation
22 around because you can't fill all that. I don't
23 think you're going to fill all that need with
24 baseload generation.

25 The resource adequacy, by definition, is

1 going to cause you to have excess energy. You're
2 going to have more energy than you need. And
3 that's going to be the stabilizing effect on the
4 energy prices.

5 However, you can have such a stabilizing
6 effect as that you're not able to recover your
7 full costs, which leads to why you need to do that
8 in association with a capacity market. And the
9 capacity market will, you know, hopefully cover
10 your fixed cost, your return on investment, return
11 of investment. And you can recover hopefully your
12 variable costs out of the energy markets.

13 And even the ISO has stated on many
14 occasions that one of the reasons they've been
15 advocating the forward markets or the capacity
16 markets or the like is that they don't expect
17 people to recover their full costs out of their
18 energy markets, spot markets and the likes.

19 So they're all kind of tied together to
20 some degree. And that's the thing that's on the
21 closest horizon for us. The PUC is potentially
22 set to rule on some form of resource adequacy
23 through -- they're going to rule on this through
24 the utilities' long-term resource plans. That's
25 how they're going to implement -- that's how

1 they're going to enforce it, excuse me.

2 It'll be set at some point in some time.

3 And it's probably going to be sooner than 2008.

4 And the way they're going to enforce that is
5 through the utilities' long-term procurement
6 plans. That's my opinion. I believe that's the
7 way it's lined out in the decisions.

8 So, that's going to have the greatest
9 impact on us the quickest than any of the other
10 things you've put down here.

11 PRESIDING MEMBER GEESMAN: But you would
12 like to see those resource adequacy requirements
13 met with multi-year contracts, as I understand it.
14 What makes you think that load serving entities
15 won't have every incentive, particularly if the
16 energy effects are what you suggest, in simply
17 signing one-year contracts?

18 MR. BLUE: Well, once again, I believe
19 that the -- I hate to say this, but the power's at
20 the PUC to make that happen or not make it happen.
21 And I think what I've heard out of the PUC to date
22 is they want to see a portfolio of short-term,
23 intermediate and long-term. That's what they've
24 said in many of their filings.

25 So I think they're looking for the

1 utilities to file a portfolio. And I'm assuming
2 that utilities would want to have a portfolio.
3 Because if you do, you don't want -- well, we went
4 short once. You don't want to go all long. And
5 you want to have something to roll off. You want
6 to have something that in two or three years the
7 prices that roll off, because if prices change,
8 okay, you're done with that one. You can sign up
9 again at a lower price you hope.

10 MR. McCLARY: I think it's an important
11 issue, though, because I think Greg is right, that
12 the immediate prospect for many of these plants'
13 economics is what comes out of the resource
14 adequacy process, and how that's defined.

15 But a lot of the proposals for how
16 resource adequacy could be implemented, even the
17 capacity market kinds of proposals, really only go
18 forward a year. And that brings us back to the
19 kinds of issues that have been talked about with
20 the RMR contracts being just a year. The lack of
21 multiyear commitments that allow plants like these
22 to make capital commitments that take them beyond
23 the immediate term.

24 Resource adequacy is the nearest source
25 of, you know, gain or salvation for some of these

1 plants, perhaps. But I don't know that it is
2 actually, so far the forms that it's taken, the
3 ultimate one that's going to address that
4 underlying question. That still has to be looked
5 at.

6 And this is maybe a bit off the topic on
7 this question, but I do think one of the things
8 coming out of this study that's been good to see
9 and to build on, is the interaction with the ISO
10 on identification of the consequences of plant
11 retirements and the kind of work that they're
12 doing and the reliability assessments.

13 And also the continued highlighting of
14 this issue of one-year terms on RMR contracts.
15 That's been a sore point and a difficult point for
16 some time. It's been raised more than once, as
17 Greg has said, not particularly successfully in
18 terms of resolution.

19 I do see some prospect, I think one of
20 the reasons in the ISO not being here today
21 perhaps makes it easier for us to speak in their
22 stead, another reason to have another workshop
23 perhaps, Matt. One of the factors underlying that
24 reluctance to enter into longer term contracts is
25 that the ISO, itself, is not a -- I don't know if

1 creditworthy is the right word, but they don't
2 have a lot of credit behind them. They have to
3 look to the utilities and to the other, the
4 scheduling coordinators and the users, the
5 participants in their markets, to pass those costs
6 on.

7 And after the events of the last few
8 years they've been reluctant to undertake any
9 long-term commitments, which is perhaps
10 understandable, but I think we're now at a point
11 where, with the utilities, the big utilities,
12 becoming creditworthy again, that it's apropos to
13 press this issue, continue to press it, and
14 perhaps ultimately with some more success with the
15 ISO. They may be more willing to look at it and
16 to make multi-year commitments than they have
17 been. And they've got some reason that they can
18 do that.

19 PRESIDING MEMBER GEESMAN: Yeah, but --
20 I'm going to push things to extremes here and
21 suggest Greg, I think, would prefer that these
22 resource adequacy requirements be met with five-
23 year contracts.

24 I'm going to guess Jack would prefer to
25 see procurement hover on ten-year contracts, and

1 secure new plants with resource adequacy
2 requirements met largely with one-year contracts.

3 So, implicit in all of that, I think, is
4 some result that ends up expressing a preference
5 for the new plants versus the existing plants.

6 But I think in both instances the
7 utilities have balance sheet motivation to keep
8 their contractual exposure as short as possible.
9 You know, to the extent that the dead equivalence
10 requirement of the rating agencies are taken
11 seriously.

12 MR. BLUE: I'll say this, while we have
13 existing plants, we do want to build new plants.
14 And new plants require ten-year contracts at the
15 end of the day. You can do three- to five-year
16 contracts for existing.

17 However, just one more point for
18 everybody to know. Another reason why we don't
19 like one-year RMR contracts is just so everybody
20 knows, we have to file a ratecase for an RMR.
21 We're just now finishing up our 2004 RMR ratecase
22 at FERC. We've been at there for -- we had to
23 spend a lot of money on outside legal counsel,
24 consultants, and we had to fly people to
25 Washington and so it's a lot. Every year we have

1 to do this.

2 It's really a very -- you know, if you
3 get towards a cost-based system this is just added
4 cost that doesn't necessarily have to be there.
5 Just for the record.

6 PRESIDING MEMBER GEESMAN: And on your
7 rate cases you collect the rate, but it's subject
8 to refund, --

9 MR. BLUE: Correct.

10 PRESIDING MEMBER GEESMAN: -- based on
11 the case resolution?

12 MR. BLUE: Correct.

13 MR. McCLARY: I would not suggest, by
14 the way, that RMR contracts should be the
15 substitute for the kinds of contracts that allow
16 new plant investment and procurement to go
17 forward. Just that I have seen, and perhaps it's
18 a reflection of the uncertain environment we've
19 been in, but my experience has been that one-year
20 RMR contracts have been, as Greg points out, the
21 transaction cost alone, and the ability to plan
22 ahead for more than a year have been definitely
23 difficult factors for operators of those
24 contracts.

25 And, in some cases, Duke, for example, I

1 know has been through this where your plants, from
2 year to year, may or may not be, and you don't
3 know, and you're taking that risk of whether you
4 keep it in operation or not. Which may or may
5 not, I tend to think may not, be an appropriate
6 risk to shed to the holders of that generation,
7 given their possible state of knowledge about
8 where the RMR requirements will be in the next few
9 years.

10 MR. PIGOTT: I wanted to answer the
11 question from earlier today about our Pastoria and
12 Metcalf Power Plants.

13 PRESIDING MEMBER GEESMAN: Yeah.

14 MR. PIGOTT: Pastoria has two units; the
15 first unit is 269 megawatts. It's under
16 construction and progressing such that it will be
17 online later this year.

18 PRESIDING MEMBER GEESMAN: But not this
19 summer?

20 MR. PIGOTT: It will not be for this
21 summer, I don't believe so, but later this year.
22 Pastoria Two is 500 megawatts and that's currently
23 scheduled for July of '05. And on track for that.

24 Metcalf, 602 megawatts, and that's also
25 on track of July of '05.

1 And I mean with regard to the five-year
2 RMR, you know, I'm sure if either of those units
3 were awarded a five-year RMR it would have some
4 impact on those projects.

5 PRESIDING MEMBER GEESMAN: Right.

6 MR. TRASK: I'm sorry, Jack, you said
7 Pastoria One, what was the rating? 269?

8 MR. PIGOTT: Yes.

9 MR. TRASK: Well, that does go right
10 into our next two questions, which I'll combine.
11 Actually, the other one is what other pending or
12 active regulatory proceeding or legislative bill
13 would affect the aging plant economics or
14 retirements?

15 Anything at FERC or the Legislature,
16 Congress?

17 MR. BLUE: Well, I know that Audra at
18 Duke has referenced an expedited repowering
19 proposal. I think there's a bill by Senator
20 Bowen, 1772 or something like that -- 1776, which
21 is out there.

22 There was another -- which could have an
23 effect. I'm not saying whether --

24 PRESIDING MEMBER GEESMAN: That's the
25 six-month reinstatement?

1 MR. BLUE: Yeah.

2 PRESIDING MEMBER GEESMAN: Reinstatement
3 of the six-month siting process.

4 MR. BLUE: Yeah, and I'm not saying
5 these are positive or negative, I'm just telling
6 you this is what's out there.

7 PRESIDING MEMBER GEESMAN: Well, we've
8 recommended the reinstatement of the six-month
9 siting process.

10 MR. BLUE: Great. There was another
11 bill, there was a bill by Bates, AB- I forget the
12 number, but it ended up getting pulled and didn't
13 make it out of one of the committees.

14 The other bill that's a major energy
15 bill that appears to be at least currently, as of
16 this timeframe, has the most momentum is AB-2006.
17 That -- trying to think how that would affect --
18 I'm not sure, I haven't identified any effects to
19 existing plants, however it would give utilities
20 more assurance of cost recovery which would free
21 them up to do more flexible things.

22 Once again, not saying whether that's
23 good or bad, I'm just saying it's out there. And
24 anybody else, of course, can weigh in on that.
25 But that's the bill that I think is carried by the

1 Speaker Nunez, and appears to be moving.

2 That also advocates a return to direct
3 access, core/noncore on again. I don't really see
4 the core/noncore market having an effect on
5 existing plants unless we get this capacity market
6 in place where we could have buyers and sellers
7 transacting in different timeframes for capacity.
8 That might be beneficial.

9 That's all. I don't know, Audra, do you
10 have any other? And as far as other regulatory
11 proceedings, I even think this proceeding and the
12 IEPR has an effect. I'm not saying positive or
13 negative, it has an effect. Because it's sending
14 a signal to the Legislature, to the market, to
15 other, you know, to companies that there's a
16 recognition that there's an issue out there. So I
17 think that has an effect, as well.

18 MR. TRASK: Well, our next two questions
19 I'll combine, and Jack already addressed them
20 somewhat.

21 Are there any planned transmission
22 projects or power plants that have a potential to
23 affect RMR status of an aging boiler unit between
24 2004 and 2008?

25 MR. BLUE: Do you want me to take that

1 one?

2 MR. PIGOTT: Yeah, go ahead.

3 (Laughter.)

4 MR. PIGOTT: I'm not the Otay Mesa guy,
5 but I have to think that the transmission that's
6 associated with the Otay Mesa project could
7 potentially impact that.

8 MR. BLUE: Yeah, as the -- Calpine and
9 us, we're kind of mud-wrestling now at the PUC.
10 And I always tell them, it's nothing personal,
11 just business.

12 But however, if the PUC approves Otay
13 Mesa and Palomar, that will have a definite affect
14 on the RMR status of both South Bay and Encina.
15 It will have an affect. I don't know -- you know,
16 and once again, that's assuming they get built in
17 this timeframe.

18 There is an ultimate decision by
19 Commissioner Wood which could prolong that. We'll
20 just leave that at that.

21 MR. McCLARY: Well, in stepping far away
22 from being in between South Bay and Otay Mesa
23 here, obviously there are -- plans were announced
24 for possible transmission improvements in the San
25 Francisco area that will have tremendous impact on

1 what is done in the San Francisco area. And what
2 projects are built and what does, in fact, promise
3 to be a stimulating proceeding for siting those
4 turbines.

5 PRESIDING MEMBER GEESMAN: Jack, what's
6 the current snapshot in terms of when Otay Mesa is
7 expected to be on. You're creeping toward the end
8 of our study period.

9 MR. PIGOTT: You know, I asked about
10 that today and they said to be determined.

11 PRESIDING MEMBER GEESMAN: Okay.

12 MR. PIGOTT: So, it, I think, depends on
13 what happens at the PUC.

14 PRESIDING MEMBER GEESMAN: Yeah. Fair
15 enough.

16 MR. PIGOTT: Since you combined these
17 two questions, though, in question number four, I
18 mean certainly whenever a new project is built in
19 a good location, and if there is an RMR contract
20 with an existing unit, part of the reason to build
21 that new unit there is to compete for the RMR
22 contract.

23 And that has happened in the Pittsburgh
24 area with our Los Medanos facility.

25 MR. TRASK: Very good. Any --

1 PRESIDING MEMBER GEESMAN: Is Los
2 Esteros a potential plant within this timeframe
3 that would affect an RMR contract?

4 MR. PIGOTT: You mean converting the
5 existing --

6 PRESIDING MEMBER GEESMAN: Yeah.

7 MR. PIGOTT: -- project? I can't answer
8 that.

9 PRESIDING MEMBER GEESMAN: Okay.

10 MR. TRASK: Any other comments on
11 transmission or new power plant effect on RMR
12 status?

13 MR. BLUE: Well, let me just make one
14 observation. The reason why all these plants in
15 the L.A. basin do not have RMR anymore is because
16 of the ISO, in consultation with Edison, changed
17 their RMR criteria.

18 There is a study group going on right
19 now looking at the RMR criteria with the ISO, and
20 I would suggest that you talk to them. Which
21 could have an impact on RMR in this time period.

22 PRESIDING MEMBER GEESMAN: What do you
23 see as the timeframe for that reassessment?

24 MR. BLUE: We're hoping sooner rather
25 than later, but I know now they're discussing it

1 as part of -- requalify this, I don't know the
2 exact answer of that. But what I do know is that
3 they are discussing it now in regards to the 2005
4 RMR contracts.

5 PRESIDING MEMBER GEESMAN: Okay, so it's
6 that season that they're --

7 MR. BLUE: Right.

8 PRESIDING MEMBER GEESMAN: -- looking
9 at.

10 MR. BLUE: They're looking at all those
11 issues right now.

12 PRESIDING MEMBER GEESMAN: Okay.

13 MR. BLUE: Which they'll bring to the
14 board at the end of this, like usually they bring
15 it October/November timeframe from the next year.
16 So, it's going to play a part of their selection
17 process. And I believe they just had, they're
18 really early in that process, too. So, it would
19 be a good opportunity to get some information at
20 least, that might --

21 PRESIDING MEMBER GEESMAN: Yeah.

22 MR. BLUE: -- for this study.

23 PRESIDING MEMBER GEESMAN: That 's good
24 advice.

25 MR. TRASK: Okay, moving into the

1 questions for panel number three, the reliability
2 effects of plant retirements.

3 We've discussed this quite a bit, but
4 I'm going to ask it. Would the retirement of any
5 individual unit or group of aging units create a
6 local, regional or systemwide reliability problem?

7 It's quite obvious that if they all
8 retire that's going to create a systemwide
9 problem.

10 MR. BLUE: Yes, yes, and yes.

11 MR. TRASK: Next question.

12 PRESIDING MEMBER GEESMAN: Well, I guess
13 I want --

14 MR. BLUE: No, just kidding, but --

15 PRESIDING MEMBER GEESMAN: -- to come
16 back and ask you guys, what should we make of the
17 failure of last year's Etiwanda and Mandalay
18 auction? Nobody bid --

19 MR. BLUE: Yeah. As you described
20 earlier, I think if they were to auction that out
21 today I'd bet you they're going to get some
22 takers.

23 Now, the way that settlement was set up
24 is every, I think it's October, the offer it up
25 for the following year. So nobody took it last

1 year. My guess is they're probably going to have
2 more takers this year, potentially.

3 So it's all depending on I think the
4 market dynamics. I think at that time the
5 utilities were, they did have DWR contracts. At
6 the end of this year, as I stated earlier, they're
7 going to have a lot less of the DWR contracts,
8 with our contracts expiring. So there's going to
9 be -- they're net short for the two southern
10 utilities are going to be a little bit larger. So
11 there might be more incentives for them to look at
12 that.

13 I don't think they had the proper
14 incentives last year to look at it at that time
15 when it was put out to put their toe in the water
16 at that time. That's just my own speculation.

17 PRESIDING MEMBER GEESMAN: When you say
18 the proper incentives, I'm not certain that I
19 understand what you mean. I mean somebody said
20 earlier --

21 MR. BLUE: Well, --

22 PRESIDING MEMBER GEESMAN: -- that there
23 was no reliability requirement on them. But are
24 you thinking of something else?

25 MR. BLUE: No. I was just making the

1 statement of the need for capacity, period.

2 PRESIDING MEMBER GEESMAN: Okay.

3 MR. BLUE: The need for capacity is
4 probably going to be greater in 2005 than it was,
5 what they predicted it was back then in 2003 for
6 2004. Also they will have less contracted
7 capacity through DWR.

8 My point being is that it just depends
9 on the market situation. My guess is, as well as
10 at that time the utilities did not have
11 authorizations to respond to reverse RFPs in which
12 they were granted in the January 22nd order from
13 the PUC this year. That was one little-noticed
14 fact in the January 22nd order, was the PUC
15 authorized utilities to respond. They can now
16 respond to reverse RFPs.

17 PRESIDING MEMBER GEESMAN: They could
18 not previously?

19 MR. BLUE: No. They didn't have the
20 authorization to do that, specific authorization.
21 Utilities look for specific authorization before
22 they do anything.

23 PRESIDING MEMBER GEESMAN: This is the
24 belt-and-suspenders approach.

25 MR. BLUE: So, they may be a little --

1 they may be more inclined to look at one now than
2 they would have last year, in my opinion.

3 PRESIDING MEMBER GEESMAN: And
4 presumably Etiwanda also failed the ISO's RMR
5 test.

6 MR. BLUE: As far as -- yes, as far as
7 the RMR criteria, which was changed after the
8 first couple of years, to reflect -- Edison added
9 a bunch of capacitors --

10 PRESIDING MEMBER GEESMAN: Right.

11 MR. BLUE: -- and they allowed them to
12 claim they didn't need them for RMR purposes. And
13 yet now one could point to well, gee, if you
14 didn't need them why are you calling 3000
15 megawatts of must-off in SB-15.

16 PRESIDING MEMBER GEESMAN: Well, I guess
17 the question is what have we learned as a result.

18 MR. BLUE: As a result of?

19 PRESIDING MEMBER GEESMAN: As a result
20 of two interruptible load experiences within seven
21 or eight months of --

22 MR. BLUE: I think you need --

23 PRESIDING MEMBER GEESMAN: -- a failed
24 auction.

25 MR. BLUE: -- I think you need capacity

1 at SB-15. And it needed committed. Because if
2 it's not committed they can retire whenever. I
3 don't think there's any -- and you asked earlier
4 what are some of the requirements for retirement.

5 In other words, are there notifications.
6 You said there might be some federal ones. And I
7 haven't looked lately, but we've actually looked
8 at that, of course, as we all have. What are the
9 requirements.

10 I don't recall a federal requirement,
11 but I may be wrong.

12 PRESIDING MEMBER GEESMAN: I thought it
13 was a labor type of provision --

14 MR. BLUE: Okay.

15 PRESIDING MEMBER GEESMAN: -- where you
16 need to notify your workforce, I want to say, 120
17 days in advance or something --

18 MR. BLUE: Oh, okay.

19 PRESIDING MEMBER GEESMAN: -- like that.
20 That in effect they're about to be laid off.

21 MR. BLUE: Yeah.

22 PRESIDING MEMBER GEESMAN: Because
23 you're going to close the plant.

24 MR. BLUE: Right. I will -- I'm not the
25 guy who put that together. We had our lawyers

1 looking at that. And I haven't reviewed the
2 document. But I know that the notifications we
3 were looking for, were thinking about, or
4 discussing was, you know, the ISO, the utilities,
5 the PUC, the Legislature, you guys, I mean stuff
6 like that. Are there any requirements for that.
7 There are some.

8 PRESIDING MEMBER GEESMAN: Yeah.

9 MR. BLUE: Yeah.

10 PRESIDING MEMBER GEESMAN: If you would
11 have your lawyers take a look at that and let us
12 know, it would be helpful because, you know, the
13 ISO has said --

14 MR. BLUE: Right.

15 PRESIDING MEMBER GEESMAN: -- they only
16 give 30 days notice, that's not enough.

17 MR. BLUE: Yeah.

18 PRESIDING MEMBER GEESMAN: And something
19 just doesn't sit right with me on that.

20 MR. BLUE: I don't disagree with that,
21 by the way. So, yeah, I'll talk --

22 PRESIDING MEMBER GEESMAN: Thirty days
23 is not enough.

24 MR. BLUE: Yeah, I don't disagree with
25 that. Okay.

1 MR. TRASK: Actually their point was
2 that they often find out that oh, that plant was
3 retired last week.

4 (Laughter.)

5 MR. McCLARY: I was just, on Greg's
6 point on the Etiwanda, Mandalay auction, just
7 maybe a slightly more pessimistic take on it would
8 be that I think this fall if you have a similar
9 offering you might still find that the utilities
10 would not be ready, Edison would not be ready, to
11 enter into it without belt-and-suspenders
12 preapproval, no subsequent prudence review kind of
13 approval of their entering into it. Particularly
14 if we are at a point where resource adequacy is
15 close to being defined, but not quite there yet.

16 I would say the following year would be
17 a better year to offer. But this year I would
18 guess the rules may not quite be there for them to
19 feel confident that they knew what they were
20 entering into and what they should pay for it.

21 PRESIDING MEMBER GEESMAN: But if I'm an
22 interruptible customer aren't I pretty upset about
23 that?

24 MR. McCLARY: Yes, you are. You're
25 upset right now.

1 PRESIDING MEMBER GEESMAN: I would think
2 so.

3 MR. McCLARY: The interruptible
4 customers have been interrupted and, as we know
5 from past experience, they do not appreciate that.
6 They do not like being interrupted.

7 PRESIDING MEMBER GEESMAN: And I
8 don't --

9 MR. McCLARY: But I don't know that
10 Edison's going to have the assurance that it wants
11 to have by this October, say, in order to enter
12 into a contract to alleviate that.

13 PRESIDING MEMBER GEESMAN: Well, must
14 like the ISO, since they're not here we can talk
15 freely, but what type of assurance are you
16 thinking of?

17 It would seem to me that you'd rarely
18 get a better offer or a better option than what
19 Etiwanda and Mandalay represented because it was
20 pursuant to the settlement. In the exercise of
21 some form of prudent decisionmaking they could bid
22 in the auction. And it would seem to me just the
23 nature of the utility business, that that would be
24 a noncontroversial exercise of prudent
25 decisionmaking.

1 MR. McCLARY: And I would just observe
2 that they have -- that no decision that they make
3 has really been noncontroversial, frankly. That
4 they would look for greater assurance than what
5 reason would tell you was adequate assurance.
6 That it's probably a very good deal. But there
7 are going to be a lot of things in play through
8 the remainder of this year, and they'll be looking
9 at all of those.

10 Those might, actually, frankly could
11 drive them in the other direction. But right now
12 I wouldn't be confident that they would feel
13 assured in entering into those contracts without
14 more specific preapproval of that kind of
15 arrangement than they've got even now.

16 MR. TRASK: Steve, would you say that
17 that's somewhat of an institutional problem, more
18 of a mind-set problem of the industry, which might
19 be, you know, still under the old cost-of-service
20 ratebase?

21 MR. BLUE: -- utility, not necessarily
22 industry.

23 MR. TRASK: Right, utility, that's what
24 I'm talking about.

25 MR. McCLARY: To some extent. I mean I

1 think it's, in part, and it's even without, you
2 know, without denigrating that mind-set or that
3 institutional bias, I think in some respects the
4 utilities are facing a situation where they're
5 emerging from a period of huge regulatory
6 uncertainty about what is or isn't going to be
7 approved. With the saving grace that most of it
8 has been taken care of for them already,
9 preapproved at very high prices and not their
10 fault.

11 Now they're having to make decisions
12 again, whether it's, you know, more the
13 traditional kind of cost-based; whether the, you
14 know, the extent to which they're going to have
15 the flexibility to enter into new kinds of
16 arrangements and whether they're going to get
17 dinged after the fact.

18 They don't know yet, either. And
19 they'll know better a year from this October than
20 they will this October. That's about as far as
21 I'm observing.

22 PRESIDING MEMBER GEESMAN: Again, back
23 to the specific example where I believe it was an
24 offer of a one-year contract at cost. I guess
25 there's one door you can go through which says,

1 well, they just didn't foresee any of this
2 happening, so they elected not to bid on that
3 basis.

4 And there's another door that I think
5 you're suggesting be opened where even if they
6 thought there was some potential for their
7 interruptible customers to be interrupted twice
8 this spring, they did not elect to bid because of
9 concern that those costs might not be able to be
10 recovered.

11 Have I got that right?

12 MR. McCLARY: Essentially. Or that
13 those costs, to the extent there was a
14 determination that interruptible -- interruption
15 is meant to be used in the way it was used, and
16 that buying capacity to avoid that kind of
17 interruption you at least have to justify that, in
18 fact, that is a more reasonable cost effective
19 solution than interrupting customers who are on
20 interruptible rates.

21 PRESIDING MEMBER GEESMAN: Now, the
22 regulatory mechanism by which to get some form of
23 clearance for bidding would be an advice letter?

24 MR. McCLARY: Yeah, I think so.

25 MR. BLUE: I think what they're looking

1 for through this implementation of AB-57, which is
2 the whole basis of the procurement proceeding is
3 an upfront approval, and no after-the-fact review,
4 theoretically is what they're looking for.

5 PRESIDING MEMBER GEESMAN: Okay, but if
6 I've got a notice that Etiwanda, or rather
7 Reliant, is going to hold this at-cost auction in
8 60 days, I think the mechanism available to me, as
9 a utility, is to go in with an advice letter and
10 say, hey, I'd like to big on this, is that okay.

11 MR. BLUE: Possibly. There's also the
12 door number three, which I don't want to really
13 talk about a lot today, but it's the conspiracy
14 door of getting back into business totally, and
15 squeezing out the merchant industry in California.
16 I'm not ascribing to that, I'm just -- some people
17 have said that. But that's the door number three.

18 I think the other thing that's going to
19 be really -- give us a strong indication of what's
20 really going on in the market is when we, you
21 know, Edison has done an RFO. The short list is
22 out May 28th. They'll be proceeding at some
23 point, somehow that activity is going to come to
24 light.

25 If they have a strong response that will

1 indicate that, you know, there's at least a
2 movement on their part. I think that they're
3 moving in the right direction. Just have to prod
4 them a bit, a little bit more.

5 MR. McCLARY: And if that RFO process
6 goes relatively well, and something comes out of
7 it, and it's agreed that it's worked relatively
8 well, if I were Edison I'd feel more confident
9 about entering into the next opportunity --

10 PRESIDING MEMBER GEESMAN: Yeah.

11 MR. McCLARY: -- to enter into contracts
12 without being second-guessed afterward.

13 PRESIDING MEMBER GEESMAN: Now we heard
14 something about the munis that may have been net
15 short this morning. I take it, at least last
16 fall, none of them saw the Reliant auction as a
17 good opportunity?

18 MR. TRASK: And there were no responses
19 from anyone, muni or otherwise.

20 Well, we're down to the last two
21 questions. And I should note that it's good that
22 we brought up the Etiwanda, the second question
23 here on reliability is how are aging units used to
24 alleviate congestion on interties in southern
25 California or other parts of the state. And it's

1 one of the things we did learn was that the
2 Etiwanda units are used rather semi-frequently to
3 alleviate congestion.

4 Any other comments on that question?

5 MR. BLUE: Must-offer. What's happened
6 a lot in the utilities, for whatever reason, had a
7 problem forecasting their load accurately. And to
8 date, hopefully if I'm wrong somebody will correct
9 me, to date there hasn't been any extensive
10 penalties imposed on the load side.

11 Right now there's penalties of the
12 generation side, but not the load side. That, I
13 think, is going to be fixed eventually, but the
14 under-scheduling of load is what causes, a lot of
15 times, the ISO to have to go out the day of and
16 ramp up, and call must-offers.

17 The other issue, I think, that is really
18 why they're having to do some of this is because
19 the load is spiking faster. I mean average load
20 may be up, but there's a lot of -- the hot spells
21 we have had have been pretty hot so far. And, you
22 know, the load, people are using, I guess -- I
23 don't know if the population has grown that much,
24 but our electric load has grown. And people are
25 using -- they don't seem to be cognizant of the

1 rolling blackouts we had, it just seems to us.

2 Usually those events occur on the third
3 or fourth -- third day of the hot spells, usually
4 when the day it hits.

5 And I would say what's happened, at
6 least on one of the occasions, there's plenty of
7 generation up north. When the load spikes in the
8 south, it tries to come down just by the laws of,
9 you know, nature. Electricity is trying -- but it
10 gets congested. The lines get congested.
11 Therefore, they have to call on other units down
12 south to alleviate that congestion right there.

13 So, it's happening, probably more
14 frequently. And once again I would suggest
15 getting some more facts from the ISO on how they
16 use this. And I think that would be illuminating
17 to --

18 MR. TRASK: Clearly intend to do. I
19 should, during the lunch break I did a little
20 investigation. We had the hottest spring on
21 record this spring, primarily in March and April.
22 So I did see if there was any correlation between
23 very hot springs and very hot summers. And
24 essentially there aren't any.

25 The two previous hot springs, second and

1 third highest, were also in the last, I think, 15
2 years. And both of those summers were quite
3 average as far as number of days over 100 degrees.

4 Well, the last question on our list is
5 then what tools are available to study the local
6 and regional reliability problems that could be
7 created by the retirement of aging units.

8 MR. McCLARY: Well, and you've heard
9 this one from me before, Matt, that piggybacking
10 on the ISO's study process is the biggest leverage
11 you can get on this whole issue.

12 And it appears to me that you're working
13 well with them and doing exactly that.

14 MR. TRASK: Yes, I must say I've been
15 very pleased with the level of cooperation we're
16 getting at the ISO. And just finding out the
17 right people to talk to has been very
18 illuminating.

19 PRESIDING MEMBER GEESMAN: I want to go
20 into semantics again, though. I think I now
21 understand the consensus that local reliability
22 means local reliability area such as the ISO
23 utilizes it. That was suggested to us earlier and
24 I think that's a very good suggestion.

25 I don't know what regional reliability

1 is.

2 MR. TRASK: We were using that, and
3 you're right, we need to define these better. We
4 were using that primarily just as southern
5 California, Los Angeles area, San Diego area, Bay
6 Area. And essentially that's it. The areas where
7 there are RMR problems, and areas where the
8 interties are congested in between them, so it
9 would be difficult to move generation from one
10 region to the next.

11 It's more of a, I guess you'd say, a
12 somewhat larger, overarching territory that
13 generally would have local reliability regions
14 within it, more localized reliability regions, as
15 the ISO defines them.

16 PRESIDING MEMBER GEESMAN: Okay.

17 MR. BLUE: Just to go a little bit
18 larger in a region-wise. This Wednesday the WECC
19 is holding its first resource adequacy task group
20 meeting in Portland. Which the ISO will be there
21 and a lot of folks will be there.

22 They're looking at this -- the WECC is
23 starting to look at this issue on a west-wide
24 basis. Because one of our concerns is not only is
25 load growing here, load is growing in the other

1 states, as well. Based on evidence we've seen.

2 So, it's an issue for the west. And I
3 would encourage at least monitoring by the CEC to
4 see what's being said there. If there's anything
5 there that could be of interest to you guys on an
6 ongoing basis. I know that the -- a lot of the
7 folks will be up there from California talking
8 about a lot of these issues.

9 But it will be interesting to hear what
10 some other states around California have to say
11 about resource adequacy. That could also be
12 illuminating on how it affects our import
13 situation here in California. Thereby, how it
14 affects the existing power plants.

15 But, once again, that's a beginning of a
16 process that will probably go on beyond the
17 conclusion of this study. However, it might be of
18 benefit.

19 PRESIDING MEMBER GEESMAN: We pretty
20 actively participate in the WECC process. I guess
21 I don't completely agree with you there. I think
22 that in many instances, because of our own
23 failings, in terms of adequately planning and
24 building the transmission system, we've created
25 some instate problems for ourselves that out-of-

1 state imports don't immediately lend much
2 assistance to.

3 And I note that the Fitch report here
4 earlier this week pointed to the WECC as having a
5 pretty substantial reserve margin. I think they
6 said 40 percent. That can dissipate pretty
7 quickly in the face of a year or two of strong
8 economic growth.

9 But I'm a little wary of drawing false
10 comfort from it because we simply do not have the
11 intertie capacity to make good use of that when we
12 actually need it. And I think that our instate
13 requirements, particularly during the period of
14 this study, are likely to dominate our regional
15 considerations. And I use the word regional in a
16 WECC way.

17 MR. TRASK: All right, gentlemen, that's
18 all the questions we had. We did, on our agenda,
19 reserve some time here for speaking merely on the
20 closure of the aging plant study, where we go from
21 here.

22 So, any comments on that issue.

23 MR. BLUE: I would reiterate what I said
24 earlier, that I don't know if you wait till your
25 draft, or whatever, but the sooner you start

1 having briefings with legislative staffers and
2 even Legislators, the better.

3 Because I'm not sure that some of them
4 appreciate the situation we're in, yet. And I
5 know we're doing it as much as we can. Other
6 folks are doing it as much as they can.

7 And, you know, having an official report
8 from this agency will go a long way to at least
9 letting people know that, you know, we still are
10 not out of the woods yet. And I would encourage,
11 as soon as you can, start, even if it's
12 preliminary, even if it's, you know, early
13 warning, whatever, just starting a dialogue with
14 the Legislature on this would be very helpful to
15 California as a whole.

16 PRESIDING MEMBER GEESMAN: We intend to
17 do that.

18 MR. BLUE: And in closing, time is of
19 the essence.

20 (Laughter.)

21 PRESIDING MEMBER GEESMAN: Matt, I would
22 suggest that we schedule basically a repeat of
23 today to try and rope in the other participants
24 that weren't able to be here. And that we do that
25 as soon as you can reliably project their ability

1 to attend.

2 MR. TRASK: I was going to say, as soon
3 as we can find a date when the PUC is not having a
4 proceeding, nor the ISO, nor FERC.

5 PRESIDING MEMBER GEESMAN: I want to
6 thank everybody very much. This has been very
7 helpful.

8 We'll be adjourned.

9 (Whereupon, at 3:32 p.m., the workshop
10 was adjourned.)

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CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter,
do hereby certify that I am a disinterested person
herein; that I recorded the foregoing California
Energy Commission Workshop; that it was thereafter
transcribed into typewriting.

I further certify that I am not of
counsel or attorney for any of the parties to said
hearing, nor in any way interested in outcome of
said workshop.

IN WITNESS WHEREOF, I have hereunto set
my hand this 28th day of June, 2004.

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